# Local Development Framework

Bolton's Annual Monitoring Report 2007/2008

## Shaping the future of Bolton

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EXECUTIVE SUMMARY	3
INTRODUCTION	6
SPATIAL PORTRAIT AND ISSUES	10
PROGRESS WITH THE LOCAL DEVELOPMENT SCHEME	18
The Local Development Framework (LDF)	18
The Local Development Scheme (LDS)	18
Development Plan Documents (DPDs)	20
Core Strategy DPD	20
Saved policies	20
Regional Spatial Strategy	20
New Government Guidance and Initiatives	21
AGMA Growth Points Bid	21
MONITORING OF POLICIES & INDICATORS USING SIX PRIORITY THEMES	23
1 Healthy Bolton	23
2 Achieving Bolton	29
3 Prosperous Bolton	34
3.1 Accessibility	34
3.2 Employment & the Economy	41
3.3 Waste & Minerals	53
4 Safe	55
5 Cleaner Greener Bolton	60
6 Strong & Confident Bolton	68
6.1 Housing	68
6.2 Community	76
APPENDIX	80

Appendix 1: Progress on Evidence Base	80
Appendix 2: Existing and Proposed Planning Policy Guidance	105
Appendix 3: Saved UDP Policies & Incorporation into LDF	107
Appendix 4: Local Development Documents Changes to Timetable	110
Appendix 5: Definitions of Core Indicators	115
Appendix 6: Glossary	120
Appendix 7: Other Monitoring Studies	125
Appendix 8: Bolton National Indicator Set	127
Appendix 9: Housing Land Commitments	130
Appendix 10: Employment Land Update	150

## **Executive Summary**

- 1. This is the fourth Annual Monitoring Report (AMR) prepared by Bolton Council.
- 2. The AMR contains information about the implementation of the Local Development Scheme (LDS) and the extent to which policies set out in the Local Development Documents are being achieved.
- 3. In the context of the new planning system, with its focus on the delivery of sustainable development, monitoring takes on an important role in assessing whether the policy aims and objectives are being achieved.
- 4. This AMR covers the period 1 April 2007 to 31 March 2008 and contains information on five key monitoring tasks:
  - To review progress on Local Development Document (LDD) preparation and the implementation of the Local Development Scheme (LDS).
  - To assess the extent to which policies in Local Development Documents are being implemented.
  - Where policies are not being implemented to explain why and set out review actions.
  - Identify significant effects of implementing planning policies.
  - Set out whether policies are to be amended or replaced.
- 5. The key proposed changes to the Local Development Scheme include revision of the proposed milestones for the Core Strategy to take into account a number of factors including delays in the publication of the Regional Spatial Strategy, and a decision that Bolton's Allocations DPD should be prepared after the Core Strategy.
- 6. The 2005 UDP policies continue to provide a relevant context for developments and support the Sustainable Community Strategy.
- 7. Bolton's story is one of determination and ambition, of a town built on aspiration and resilience. Since the middle of the 20<sup>th</sup> century the traditional manufacturing base has been completely re-shaped and other sectors have grown to replace manufacturing. Some production industries have modernised around new technology and the service sector has grown significantly.
- 7. The borough of Bolton is one of ten metropolitan districts in Greater Manchester. Around half of the borough's area is built up, but the remainder is countryside, mainly in agricultural use or open moorland.

#### **Issues Challenges and Opportunities**

- **8.** The information from the spatial portrait, monitoring of policy, the Contextual and Core and Local Indicators has raised a series of issues, challenges and opportunities.
- 9. The current economic conditions are set to put downward pressures on growth in the Northwest and the Manchester City Region, with unemployment rising and business conditions worsening in the manufacturing and services sectors. The challenge is to make sure that the City Region's diverse knowledge economy is able meet the demands of this current economic crisis<sup>1</sup>. Bolton council is being pro-active in tackling these challenges. This influences all the issues and is not separately listed

## 10. Issues include the following:

- The range of issues related to an ageing population
- An increasing number of households year on year
- A gap between the least and most well off, demonstrated by high deprivation levels in some areas
- Lower life expectancy and higher death rates than the national average
- Relatively poor educational attainment compared to the country as a whole
- The imperative to improve accessibility to jobs and services
- Current poor access to Bolton Hospital by non car modes
- The vision to reduce the unemployment rate in the deprived areas
- The fact that new jobs require higher skills
- The beneficial economic relationship between Bolton and the city region
- The opportunities in the town centre provided by planned investment in further education through bringing together the two colleges, and the fast growing university.
- The vision to provide sufficient and well-located employment land and premises
- Opportunities that will be provided in the transformed and vibrant Bolton town centre
- The requirement to satisfy the identified need for facilities for disposal of waste and re-cycling
- There are active minerals workings in Bolton and more geological reserves are known
- Bolton's recorded crime levels are reducing but perception of crime remains high
- The need to provide facilities for young people
- To continue to reduce child fatalities on roads
- The risk of flooding in river valleys
- To avoid listed buildings on the "at risk" register being demolished or significantly damaged.
- Achieving the best from greenspace of all types as well as public open spaces and environments

<sup>&</sup>lt;sup>1</sup> Manchester Independent Economic Review, Economic Baseline Assessment: Unit 1 Economic Context, November 2008, P4.

- The need to achieve reduction of greenhouse gas emissions
- Improving the built environment especially in the inner areas of Bolton and Farnworth
- The protection of Bolton's network of sites important for biodiversity and geodiversity beyond the designated sites, and the conservation and enhancement of landscape character and quality
- The opportunity of providing sufficient and well located housing land to support the Growth Points Bid
- The demonstrable need for affordable housing
- To continue to strengthen relationships between established and new communities
- 11. Bolton has a clear vision and a committed local partnership of private, public, voluntary, community and faith sector organisations. The Sustainable Community Strategy provides a route map that will guide Bolton to 2017. The Local Development Framework will be a spatial expression of the Bolton's Sustainable Community Strategy, "Bolton: Our Vision". The various components of the Local Development Documents will express the elements of the Community Strategy that relate to the development and use of land. This AMR provides monitoring information that identifies progress on the Local Development Scheme and identifies the significant effects of implementing planning policies. This AMR information forms a key part of the Evidence Base.

## Introduction

## **Background**

- This is the fourth Annual Monitoring Report (AMR) prepared by Bolton Council. The Council is required to produce an AMR under Section 35 of the Planning and Compulsory Purchase Act 2004. Regulation 48 of the Town and County Planning (Local Development) Regulations 2004, and Planning Policy Statement 12 (Local Spatial Planning) also set out requirements for the content of the AMR.
- 2. The AMR contains information about the implementation of the Local Development Scheme (LDS) and the extent to which policies set out in the Local Development Documents are being achieved.
- 3. Guidance on the production of AMR's is contained in the 'Local Development Framework Monitoring: A Good Practice Guide' (ODPM March 2005). That guidance establishes that survey; monitoring and review are crucial to the successful delivery of Local Development Frameworks.
- 4. In the context of the new planning system, with its focus on the delivery of sustainable development, monitoring takes on an important role in assessing whether the policy aims and objectives are being achieved.

## The Bolton Annual Monitoring Report 2007/08 Monitoring the Bolton Unitary Development Plan and emerging LDF

- 5. This AMR covers the period 1 April 2007 to 31 March 2008 and contains information on five key monitoring tasks:
  - To review progress on Local Development Document (LDD) preparation and the implementation of the Local Development Scheme (LDS).
  - To assess the extent to which policies in Local Development Documents are being implemented.
  - Where policies are not being implemented to explain why and set out review actions.
  - Identify significant effects of implementing planning policies.
  - Set out whether policies are to be amended or replaced.
- 6. Although the AMR covers the period 1 April 2007 to 31 March 2008 for indicator monitoring, information about significant changes up until December 2008 is also included for information.
- 7. All the policies within the Bolton UDP 2005 have been saved and continue to be applied. These saved policies are listed in the AMR, and are the policies monitored in this report. (See Appendix 3).

## **Bolton's Sustainable Community Strategy**

**Bolton: Our Vision 2007-2017** 

- 8. This strategy sets out the vision for Bolton, two main aims and key themes. Our vision for Bolton in 2017 is for it to be a place where everyone has an improved quality of life and the confidence to achieve their ambitions.
- 9. The two main aims are to narrow the gap between the most and least well off and to ensure economic prosperity.
- 10. To support he achievement of the these two main aims we have identified six priority themes:
  - Healthy
  - Achieving
  - Prosperous
  - Safe
  - Cleaner and Greener
  - · Strong and Confident

## The Monitoring Approach

## **Indicator Bundles based on Six Priority Themes**

- 11. This AMR monitors Key Themes rather than UDP Chapters. The Key Themes are those established in the Council's Sustainable Community Strategy (SCS) and those being used in the emerging LDF. Links have been made between the key themes and the policies and chapters of the Bolton UDP 2005. Policies are described and monitored within the Theme Sections.
- 12. This AMR also uses a bundle of indicators approach to measure and monitor the Key Themes. These include:
  - National Core Output indicators that have been set by the Department of Communities and Local Government. (See Appendix 5).
  - Contextual indicators that measure the wider social, economic and environmental background. Contextual indicators are limited to key characteristics, and guidance is provided to assist the selection of indicators by Local Authorities.
  - Local indicators chosen by Bolton Council reflect local circumstances. These
    include indicators set in the Sustainable Community Strategy. These are identified
    as 'SCSI' in the main body of the document.
- 13. Indicators and policies may have a duality of relevance and impact for more than one theme. For this reason the AMR should be read as a whole. Core Output Indicators are described within the section to which they principally belong and key cross-references for the Core Output Indicators are identified.

14. In 2007 Government announced a new single set of 198 national indicators, against which performance in Bolton will be reported at the spatial level. From these indicators Bolton Vision have agreed 24 designated targets with Central Government as part of the Local Area Agreement. These reflect local priorities for improvement against the national indicator set, and will be reported on to Central Government. In addition, 15 statutory targets have been set against educational attainment and early years national indicators. (See Appendix 8).

## **Significant Effect Indicators**

- 15. Sustainability Appraisal (SA) is an assessment of the economic, social and environmental impacts of policies. A SA contains objectives and indicators known as significant effects indicators (SEI), which are used to measure and monitor the impact of the policies on sustainability and lead to more informed decision-making. The SA process requires that the significant sustainability effects are identified and monitored.
- 16. The indictors in the Bolton LDF SA scoping report have been taken into account in the preparation of this AMR. Most of the indicators are already covered in the core output indicators or local indicators. The following significant effects indicators are particularly useful to ensure a robust assessment of policy implementation and are marked as 'SEI' in the main body of the document:
  - Core Indicator E3 Renewable Energy
  - Core Indicator E2 Biodiversity
  - Local Indicator L10 Transport Amount of new residential development within 30 minutes public transport time of: a GP; a hospital; a primary school; a secondary school; areas of employment; and a major retail centre

## **Monitoring the Local Development Scheme (LDS)**

17. The AMR also reports on whether the milestones or targets in the LDS have been met, or progress is being made towards meeting them, and where there is delay the reasons why.

## **Annual Monitoring Report Process**

18. The AMR will be submitted to the Secretary of State through the Government Office for the North West (GONW) by the 31 December 2008. The AMR will be reported to Development and Regeneration Scrutiny Committee in February 2009.

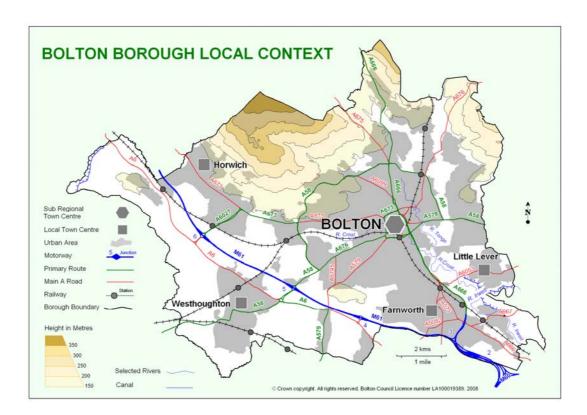
## **Monitoring Report Linkages**

19. Many of the indicators measured in the 2007/08 AMR will be used in the North West Regional Assembly's Annual Monitoring Report. Bolton will be contributing to work is starting at a regional level to develop consistent monitoring.

20. Information contained in this AMR is drawn from a range of sources and council strategies and surveys. Reference has been made to these sources and background.			

## Spatial portrait and issues

21. This section looks at the main attributes of Bolton and key monitoring information. It looks at Bolton's regional context, geography, accessibility, social characteristics and finally the economy including information on neighbourhood renewal and deprivation. All these characteristics and issues are interlinked.



## **Background**

22. Bolton's story is one of determination and ambition, a town built on aspiration and resilience. Since the middle of the 20th century the traditional manufacturing base has been completely re-shaped and other sectors have grown to replace manufacturing. Some production industries have modernised around new technology and the service sector has grown significantly.

## Regional context

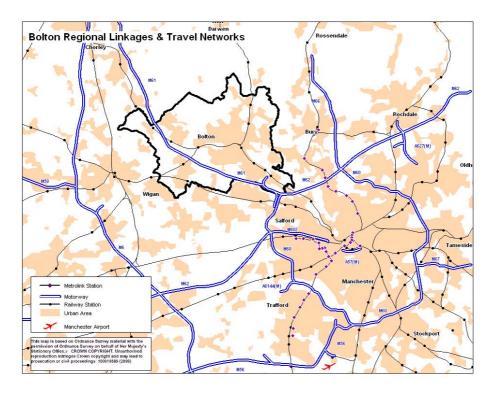
- 23. The North West region is characterised by stark contrasts and striking landscapes. Bolton forms part of the Manchester City Region which is a major centre for economic activity and is the focus of a significant proportion of the future development activity outlined in the Regional Spatial Strategy.
- 24. The borough of Bolton is one of ten metropolitan districts in Greater Manchester. It is bounded to the north by the Lancashire districts of Chorley and Blackburn with Darwen, and on the remaining sides by the districts of Wigan, Bury and Salford. Bolton is crucial to the region's economy and complements the growth of Manchester.

#### Geography

- 25. About half of the borough is built up, with the remainder being countryside, mainly in agricultural use or open moorland. The key landscape features of the borough are its moorland backdrop, remnant areas of woodland, river valleys and pastoral agricultural land. The undulating topography and rising land of the West Pennine Moors softens the central urban area and provides visual breaks across the large areas of built development.
- 26. Urban development is concentrated on a spine through Bolton town centre, leading into the rest of the Greater Manchester conurbation to the south. Bolton is the most significant town centre in the borough, with smaller town centres in Horwich, Farnworth, Westhoughton and Little Lever. The western part of the borough includes the freestanding towns of Horwich, Westhoughton and Blackrod.

### **Accessibility**

- 27. Bolton is more self-contained, in terms of employment and commuting patterns, than other districts in Greater Manchester. The 2001 census showed that 67.5% of working residents work in the borough. Although Bolton shows a relatively high level of self-containment, long-term trends show that the level of both out-commuting and incommuting are increasing. Bolton has an increasing inter-dependency with other districts, especially directly adjoining districts and Manchester.
- 28. The borough has good transport communications with adjoining areas and the rest of the country. The M61 motorway provides a link with the M6 to the north of Bolton and the M60 to the south of Bolton. There are eleven railway stations in the borough, with lines to Manchester to the south, and Blackburn, Preston, and Wigan to the north and west. Bolton rail station is the busiest in Greater Manchester outside Manchester city centre. A steady increase in rail patronage has lead to capacity issues on the rail network in rush hour times, especially between Bolton and Manchester.



- 29. There is an established bus network focused on the main radial routes into Bolton town centre. Unlike other Metropolitan areas Greater Manchester is bucking the trend in terms of bus patronage. Since the start of Local Transport Plan 2 bus patronage has been increasing across Greater Manchester as a whole".
- 30. A strategic cycle route network has been part-implemented which will form part of Sustrans Regional Route 80 and National Route 50.
- 31. In general monitoring indicates that the highway network in Bolton is not as congested as in the central areas of Manchester, but there are some issues of localised congestion<sup>2</sup>.
- 32. Car ownership and usage increased within the borough in the 1990s and continues to grow. However in 2001, 31% households did not have access to a car or van, mainly concentrated in the inner areas<sup>3</sup>.
- 33. In 2007/08 all new residential developments were within 30 minutes public transport time of a GP, primary school, secondary school, area of employment and major retail centre, but only 11% of development was within 30 minutes of Bolton Hospital<sup>4</sup>.

#### **Social Characteristics**

- 34. In mid 2007 Bolton had a population of around 262,300 living predominantly in the main urban areas of Bolton, Farnworth, Kearsley Horwich, Westhoughton and Turton.
- 35. The age profile of Bolton's population is very similar to that of the national profile, although the borough has a higher proportion of children and a slightly lower proportion of older people than England. Around 1 in 5 of the population in Bolton is a dependent child, (aged 0-15), and slightly less than 1 in 5 is of pensionable age, (aged 60+ for women, and 65+ for men)<sup>5</sup>.
- 36. Bolton's population is projected to increase by around 8% in next twenty-five years, from 262,400 in 2006, to 282,700 in 2031, according to the 2006-based subnational population projections. This is a total increase of 20,300 people, with an average gain of 812 people per year. Bolton has an ageing population, with the proportion of the population aged 65 and above set to increase by 51% from 39,600 to 60,000 in 2031, an increase of 816 per year. Conversely Bolton's working age population is set to decrease slightly whilst the number of dependent children is set to increase by 2,100, or 84 per year, throughout that same time period<sup>6</sup>.
- 37. 2004-based household projections for Bolton show that the number of households in Bolton is set to increase by 20%, from 110,000 in 2004 to 132,000 in 2029. This is a total increase of 22,000 or 880 households per year<sup>7</sup>.
- 38. Bolton has a diverse population, with 11% of the population belonging to a non-white ethnic group. Most residents feel that people from different backgrounds in Bolton get

<sup>&</sup>lt;sup>2</sup> Greater Manchester Local Transport Plan.

<sup>&</sup>lt;sup>3</sup> Office for National Statistics, Census 2001, Key Statistics Table KS017, Crown Copyright.

<sup>&</sup>lt;sup>4</sup> Bolton Council, Development & Regeneration Department, Planning Research Team

<sup>&</sup>lt;sup>5</sup> Office for National Statistics, Mid year estimates 2007, Crown Copyright

<sup>&</sup>lt;sup>6</sup> Office for National Statistics, revised 2006-based Sub National Population Projections. Data is rounded to the nearest hundred.

<sup>&</sup>lt;sup>7</sup> Communities & Local Government, revised 2004-based Household Projections. Data is rounded to the nearest thousand.

- on well<sup>8</sup>. The most recent census data shows that 20% of people assessed themselves as experiencing some form of long term illness, health problem or disability that limits their daily activities or the work they can do, higher than the England & Wales figure of 18%<sup>9</sup>. In Bolton, death rates are above the national and regional rate and areas of higher mortality are concentrated in central urban areas<sup>10</sup>.
- 39. Around 1 in 7 working age adults have no qualifications, a roughly similar proportion to England & Wales but slightly lower than Northwest<sup>11</sup>. Bolton's Key Stage 2 pupils achieve at the same level or slightly above those in the whole of England & Wales, whereas by Key Stage 4, achievement levels are well below the England and Wales level<sup>12</sup>.
- 40. Recorded crime in Bolton reduced over the period 03/04 to 07/08. There have been significant reductions in the perceptions of anti-social behaviour, except concern over teenagers hanging round on the streets. People within the Neighbourhood Renewal Strategy target areas are more likely to report higher perceptions of almost all aspects of anti-social behaviour. Road safety is a continuing aim and since 2005, child fatalities on roads have decreased<sup>13</sup>.

#### **Economic Characteristics**

- 41. Unemployment in Bolton fell slightly during the period 07-08, but is still above the average for Great Britain. Unemployment is unequally spread across the borough with a higher concentration in the deprived central wards near the town centre. In March 2008 2.7% of Bolton's resident population claimed unemployment benefit, compared to 2.6% in the Northwest and 2.2% nationally<sup>14</sup>.
- 42. The amount of land developed for employment purposes has increased in the last 3 years but the amount of land available for new employment development is declining<sup>15</sup>. The amount of retail, leisure and office development was lower in 2007 than previous years but a higher proportion was in town centres<sup>16</sup>.
- 43. Bolton has geological reserves of coal, and of gritstone, sand, gravel clay and peat. There are active coal and gritstone workings, and the borough must continue to provide an appropriate level of minerals to support economic aspirations at the same time as ensuring that environmental objectives are met

#### **Renewal Areas and Deprivation**

44. Contrasting pockets of deprivation and relative affluence are a feature of the borough. In broad terms, deprivation is concentrated in the inner areas of Bolton and Farnworth, and the more prosperous areas are located in the north and west of the borough. One of the main aims of the Sustainable Community Strategy is to narrow the gap between the most and least well off. Many of the issues in the inner areas are associated with trying to improve existing physical, economic and social conditions. Farnworth has the second largest town centre in the borough, but it is much smaller than Bolton, and

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<sup>&</sup>lt;sup>8</sup> Bolton Council, General Residents Survey 2007

<sup>&</sup>lt;sup>9</sup> Office for National Statistics, Census 2001, Key Statistics Table KS08, Crown Copyright

<sup>&</sup>lt;sup>10</sup> North West Public Health Observatory, All Persons All Causes Mortality 1998/99-2002/03

<sup>&</sup>lt;sup>11</sup> Office for National Statistics, Annual Population Survey 2007, Crown Copyright

<sup>&</sup>lt;sup>12</sup> Department for Children, Schools and Families, Bolton LEA Key Statistics Achievements 2006/07

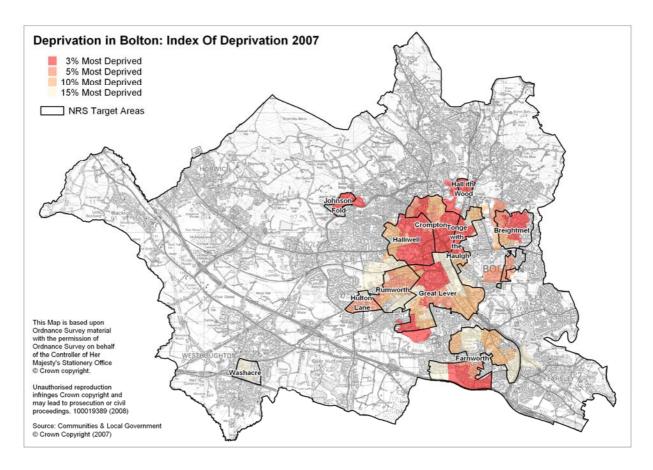
<sup>&</sup>lt;sup>13</sup> Bolton Council, Environmental Services Department, Highways and Engineering Team

<sup>&</sup>lt;sup>14</sup> Nomis, JSA Claimant Count, Crown Copyright.

<sup>&</sup>lt;sup>15</sup> Bolton Council, Development & Regeneration Department, Planning Research Team

<sup>&</sup>lt;sup>16</sup> Bolton Council, Development & Regeneration Department, Planning Research Team

focuses on retailing. The inner areas also contain manufacturing employment, mainly in older premises, but with some newer manufacturing development in The Valley to the north of Bolton town centre.



Source: CLG 2007

### **Environment**

- 45. Horwich, Westhoughton and Blackrod, together with the northern and western parts of Bolton, tend to have a better physical environment with fewer social and economic problems than the rest of the borough. The best townscapes are concentrated in the 26 conservation areas, which vary in nature from town centres to former industrial villages and residential areas. All historic buildings and monuments are protected but 26 protected buildings remain at risk<sup>17</sup>. There are many parts of the borough where the visual environment could be improved.
- 46. The borough is characterised by a network of greenspaces some along river valleys others threaded through the urban area. These are accessible to residents and provide attractive environment, sustainability and climate change benefits and opportunities for recreation. The borough has a number of specific sites for nature conservation including four nationally recognised Sites of Special Scientific Interest and a network of Local Nature Reserves and locally designated Sites of Biological Importance, and the continued protection of these sites is a key issue. The environment benefits from areas of biodiversity and geodiversity outside the designated areas.

Annual Monitoring Report 2008

<sup>&</sup>lt;sup>17</sup> Bolton Council, Development & Regeneration Department, Planning Control Team

### **Spatial Areas**

47. Some of these issues apply across the borough as a whole, such as the need to promote economic prosperity, and enhance our high quality natural and built environment. Other issues are related to specific areas. The areas are as follows:

#### **Bolton town centre**

48. Bolton town centre is the principal location for employment in the whole borough with an emphasis on retailing, offices and leisure; it is subject to considerable development pressure, and its role within the borough is a vital one.

#### Renewal areas

49. Three localities can be identified within the Renewal Areas, all on the Urban Spine of the borough. These are Inner Bolton, Farnworth (including Farnworth town centre), and Breightmet. These areas are the focus for initiatives and require investment and development in order for the Bolton to narrow the gap between the most well off people and the least well off.

#### The M61 corridor

50. The M61 motorway provides a link to the M6 to the north and the M60 to the south. There is a major centre of employment at Middlebrook with a mix of retailing, leisure, office and manufacturing. There are also other significant centres of manufacturing in modern premises at Lostock and Wingates, as well as other locations with good access to the M61 motorway. The issues in these areas are to allow for change and to support an expanding economy whilst at the same time conserving high quality environments.

#### The Outer Areas

51. This area includes the settlements of Horwich and Blackrod, Westhoughton, Little Lever and Kearsley and areas of North Bolton and West Bolton. The outer areas include the borough's agricultural areas and open moorland interspersed with built development. This area includes the borough's moorland backdrop, remnant areas of woodland, river valleys and pastoral agricultural land. Where the undulating topography and rising land of the West Pennine Moors meets the urban fringes is of significant importance.

#### Links to surrounding areas

- 52. Bolton's relationship with adjoining areas, the rest of Greater Manchester and North West England and further a field, is very significant as described above and its context will play a full part in its future development.
- 53. These areas form the spatial basis for the issues, challenges and opportunities described in the rest of the document.

## Issues, challenges and opportunities

54. Bolton has a clear vision and a committed local partnership of private, public, voluntary, community and faith sector organisations. The Sustainable Community Strategy, "Bolton: Our Vision" provides a route map that will guide Bolton to 2017 and states the following:

"Our vision for Bolton in 2017 is for it to be a place where everyone has an improved quality of life and the confidence to achieve their ambitions."

- 55. To implement this vision, the Sustainable Community Strategy identifies two main aims:
  - To narrow the gap between the most and least well off
  - To ensure economic prosperity
- 56. The Sustainable Community Strategy also identifies six themes that are described in more detail in the following chapter. The Local Development Framework will be a spatial expression of the Bolton's Sustainable Community Strategy.
- 57. The information from the spatial portrait, monitoring of policy, the Contextual and Core and Local Indicators in the AMR has raised a series of issues, challenges and opportunities,
- 58. The current economic conditions are set to put downward pressures on growth in the Northwest and the Manchester City Region, with unemployment rising and business conditions worsening in the manufacturing and services sectors. The challenge is to make sure that the City Region's diverse knowledge economy is able meet the demands of this current economic crisis<sup>18</sup>. Bolton council is being pro-active in tackling these challenges. This influences all the issues and is not separately listed.

#### 59. Issues include the following:

- The range of issues related to an ageing population
- An increasing number of households year on year
- A gap between the least and most well off, demonstrated by high deprivation levels in some areas
- Lower life expectancy and higher death rates than the national average
- Relatively poor educational attainment compared to the country as a whole
- The imperative to improve accessibility to jobs and services
- Current poor access to Bolton Hospital by non car modes
- The vision to reduce the unemployment rate in the deprived areas
- The fact that new jobs require higher skills

<sup>&</sup>lt;sup>18</sup> Manchester Independent Economic Review, Economic Baseline Assessment: Unit 1 Economic Context, November 2008, P4.

- The beneficial economic relationship between Bolton and the city region
- The opportunities in the town centre provided by planned investment in further education through bringing together the two colleges, and the fast growing university.
- The vision to provide sufficient and well-located employment land and premises
- Opportunities that will be provided in the transformed and vibrant Bolton town centre
- The requirement to satisfy the identified need for facilities for disposal of waste and re-cycling
- There are active minerals workings in Bolton and more geological reserves are known.
- Bolton's recorded crime levels are reducing but perception of crime remains high
- The need to provide facilities for young people
- To continue to reduce child fatalities on roads
- The risk of flooding in river valleys
- To avoid listed buildings on the "at risk" register being demolished or significantly damaged.
- Achieving the best from greenspace of all types as well as public open spaces and environments
- The need to achieve reduction of greenhouse gas emissions
- Improving the built environment especially in the inner areas of Bolton and Farnworth
- The protection of Bolton's network of sites important for biodiversity and geodiversity beyond the designated sites, and the conservation and enhancement of landscape character and quality
- The opportunity of providing sufficient and well located housing land to support the Growth Points Bid
- The demonstrable need for affordable housing
- To continue to strengthen relationships between established and new communities

## **Progress with the Local Development Scheme**

## The Local Development Framework (LDF)

- 60. Bolton's Unitary Development Plan 2005 allocates land for various uses and sets criteria for the determination of planning applications. Under the 2004 Planning and Compulsory Purchase Act, Unitary Development Plans are to be gradually replaced with a range of documents collectively called a Local Development Framework, the various aspects of which are outlined below.
- 61. The Local Development Framework will be a spatial expression of the Bolton's Sustainable Community Strategy, "Bolton: Our Vision". The various components of the Local Development Documents will express the elements of the Community Strategy that relate to the development and use of land.

## The Local Development Scheme (LDS)

- 62. The Local Development Scheme is a programme document that sets out the documents that the Council proposes to prepare for the LDF with timescales and milestones for their preparation. A minimum of a three-year period must be covered within the LDS. The 2006/7 AMR considered the LDS published in November 2007. A further revision to the LDS is being proposed and is likely to be published in early 2009. The 2009 revision will take into account the new Town and Country Planning (Local Development) (England) (Amendment) Regulations, which came into force in June 2008. These regulations set out revised procedures for consultation and publication of Development Plan Documents, and gave rise to new milestones to be inserted into the Local Development Scheme.
- 63. The key changes being proposed to the Local Development Scheme include revision of the milestones for the Core Strategy to take into account a number of factors including delays in the publication of the Regional Spatial Strategy and evidence gathering. Significant changes are also likely to the timescale for the Allocations DPD as a result of GONW advice that resources should be directed towards Core Strategy production, in line with the emphasis of new PPS12, and that Bolton's Allocations DPD should be prepared after the Core Strategy. The new Local Development Scheme is likely to propose that there should be no further progress on the Allocations DPD until the Core Strategy is approaching adoption. (See Appendix 4).
- 64. The Greater Manchester Geological Unit has prepared a revised timetable for the Greater Manchester Joint Waste Development Plan Document and this will be included in the revised Local Development Scheme. The Stage 2 Issues and Options (Built Facilities) was subject to consultation in October and November 2008. Further consultation will be carried out in the period up to January 2010 with submission to the Secretary of State in February 2011, and final adoption in January 2012.
- 65. The November 2007 Local Development Scheme also proposed the preparation of eight supplementary planning documents. Two of those, on Sustainable Design and Construction, and Church Wharf, are now completed and do not need to appear in the

proposed LDS; and a further two on Trinity and Merchant's Quarter are part of the way through their process, and a timetable for their completion will be set out in the proposed LDS. A further four on planning control related issues are proposed to be omitted from the new LDS; use considerations; transport, access and highway safety; the built environment and planning obligations. These issues are covered in the emerging Core Strategy, and so separate SPDs are not now necessary. An SPD on house extensions is included in the proposed LDS; this will reflect the new permitted development rights for house extensions that came into effect on 1<sup>st</sup> October 2008. (See Appendix 2).

The LDS timeline is under review. For the current timeline please see the 2006/07 AMR.

## **Development Plan Documents (DPDs)**

66. These will set out the Council's spatial planning policies for the borough, and will form the primary criteria for determining planning applications. DPDs must conform to the provisions of the Council's Statement of Community Involvement and will be subject to examination by the Planning Inspectorate before adoption. Bolton's Local Development Scheme specifies that the Council will be preparing two DPDs, the Core Strategy and an Allocations DPD. In addition a joint Waste DPD is being prepared with the other nine Councils in Greater Manchester.

## **Core Strategy DPD**

- 67. The Core Strategy will set out the Council's vision and spatial strategy for future development over a 15-year period, and will include development management policies. Preparatory work commenced in October 2006. Consultation on a Key Issues Report took place from December 2006 to April 2007. Consultation on Issues and Options started in July 2007 and was completed in December 2007. Consultation on the Core Strategy Preferred Options took place in September October 2008.
- 68. The next stage in the preparation of the Core Strategy is the publication of the Core Strategy. The November 2008 Local Development Scheme timetables this for May 2009. There would be a six-week period for comment, followed by submitting the Core Strategy to the Secretary of State and a public examination. Adoption is timetabled for July 2010.

## Saved policies

- 69. A transitional period is allowed for existing statutory plans to be 'saved' for 3 years, or longer with approval from the Secretary of State, enabling relevant existing policy to be carried forward into the new system. The Bolton Unitary Development Plan (UDP) was adopted in April 2005. In October 2007, the Council submitted a statement to the Secretary of State requesting the saving of all the UDP policies after April 2008. In March 2008, the Secretary of State confirmed that all the UDP policies would be saved until they are replaced by the policies in the Local Development Framework. Planning applications and appeals can continue to be determined using the policies of the UDP.
- 70. A list of the saved policies and where these may be incorporated into LDF documents can be found in Appendix 3. This should not be taken to suggest that policies will automatically be carried forward into future LDF documents, rather that the issues covered by them and the need for continued policies will be considered through work on new documents including the results of evidence gathering and consultation.

## **Regional Spatial Strategy**

71. The Regional Spatial Strategy (RSS) is part of the Development Plan for Bolton. This was published on 30<sup>th</sup> September 2008 and replaces the previous version adopted in 2003. RSS provides a clear spatial framework with Bolton listed as one of the towns

- for growth and development as priority three. It also provides clear objectives for the region and updates figures for the provision of housing and employment land.
- 72. A partial review of RSS was launched during 2008 to consider housing, waste, renewable energy, gypsy and travellers, travelling showpeople and regional car parking standards. As a result of consultation carried out in June 2008 the Partial Review will now focus on:
  - Gypsies & Travellers;
  - Travelling Showpeople; and
  - · Regional Car Parking standards.
- 73. This does not mean that the work connected with housing, waste and renewable energy will cease. Instead 4NW will continue to work with partners to develop the evidence base and incorporate it as appropriate into joint work with NWDA on developing a Regional Strategy. The exact timetable for this work will become clearer as the project plan is developed.

## **New Government Guidance and Initiatives**

- 74. The Department for Communities and Local Government (CLG) has published new planning guidance during the monitoring period. Significant guidance that is effecting the operation and effectiveness of our policies is contained in various publications from CLG and is described below.
- 75. In June 2008 CLG issued a revised version of Planning Policy Statement 12 on spatial planning and at the same time issued a revised version of the Development Plan Regulations changing the procedures for the preparation of development plans. CLG has also issued two new draft Planning Policy Statements during 2008 on the Economy (PPS4) and Town Centres and Retailing (PPS6).
- 76. The 2008 Planning Act became law in November. The Act contains a number of changes to Local Development Framework procedures, but its principle proposals are to set up an Infrastructure Planning Commission to determine planning applications for major infrastructure provision, and to introduce a Community Infrastructure Levy to enable local councils to charge developers for the provision of infrastructure in their area.

## **AGMA Growth Points Bid**

77. In July 2008, following its successful Expression of Interest, AGMA was declared by government as one of the new second round growth points. This initiative is designed to provide support to local communities who wish to pursue large scale and sustainable growth, including new housing, though a partnership with Government. A further detailed Programme of Development setting out what was going to be delivered and the resources required to do so was submitted to Government in late October 2008. Government assessed this and on 10<sup>th</sup> December 2008 a funding allocation of just over £12 million between 2009/2011 was announced for the AGMA growth point. This will be divided up between the four districts of Manchester, Bolton, Salford and Trafford

and is intended to support housing delivery at a level 20% above RSS figures over the period 2008-2017. In Bolton's case funding will assist bringing forward key strategic sites including Horwich Locoworks and Bolton Town Centre.

## **Monitoring of Policies & Indicators Using Six Priority Themes**

## 1 Healthy Bolton

## The Policy Framework – Open Space & Recreation

- The Open Space and recreation policies contained within the UDP aim to permit development proposals that protect and improve recreational land and facilities.
   Recreational activities can improve the quality of life for people in Bolton by increasing their physical and mental well-being.
- There are eight policies regarding Open space and Recreation. During the monitoring period, all policies, (with the exception of Policy O5 Canals and Waterways), were used in determining planning applications. However, Policies O3 Protection of Education Recreation Facilities and O8 the Croal Irwell Valley policy were rarely used, with policy O6 development at waterside locations used only once. Policy O1, O2 Protection of Recreational Open Space, O4 Provision of open space in new developments and O7 Public Rights of Way were used most frequently.
- Urban open space policy O2, was used during the monitoring period in the grant of
  permission for the construction of a cricket ground and associated development for
  Westhoughton Cricket Club on Land Cappodocia Way, Westhoughton. Also during the
  monitoring period permission was granted erection of a pavilion together with formation
  of the land to accommodate football, rugby, cricket and floodlit crown green bowling on
  Green Belt land to the east of Chew Moor Lane Lostock.

## The Policy Framework – Community Provision

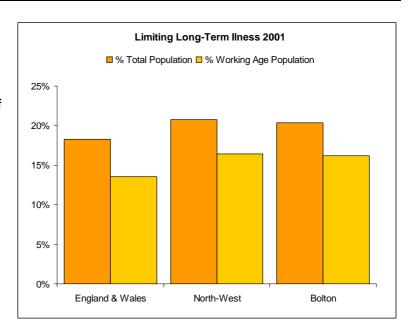
- The Community Provision policies related to the 'Healthy Bolton' priority theme aim to permit the development of health and community facilities in accessible locations.
   Community provision plays an important aspect in people's daily lives and these provisions need to be placed in accessible locations for communities.
- There are two policies for Community Provision related to the 'Healthy Bolton' priority theme, CP1 – Community Facilities in accessible locations and CP4 – Provision of health and community facilities.
- Both policies were used in determining planning applications during the monitoring period, however Policy CP4 was used most frequently of any of the community provision related policies. Many of these developments are relatively small scale including extension to existing health facilities, care facilities for the elderly and children, extensions at the Royal Bolton Hospital and religious teaching facilities.

 Significant completions: Significant progress on Breightmet LIFT centre (NHS Local Improvement Finance Trust) with construction completion due by the end of 2008.
 This replaces the former Alistair Ross Health Centre with a new and much enlarged facility providing both PCT services together with social services and mental health services. There is a further planning permission to extend this to include a library.

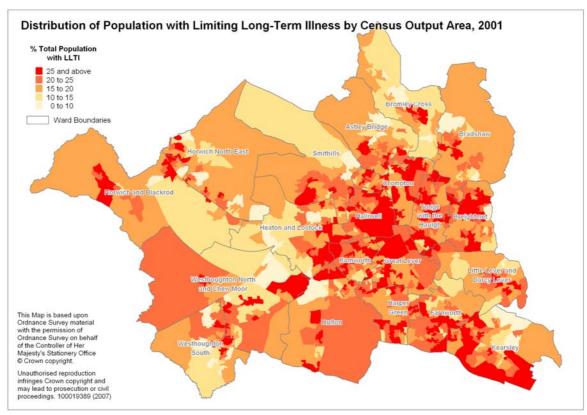
## **Contextual Information**

#### **Limiting Long-Term Illness**

In Bolton in 2001, 20% of people assessed themselves as experiencing some form of long-term illness, health problem or disability, higher than the England & Wales figure of 18%. Amongst working age people 16% reported they had an LLTI, compared with 14% for England & Wales. Furthermore, for this age group Bolton has the 56th highest rate of limiting longterm illness out of 354 **English** districts.



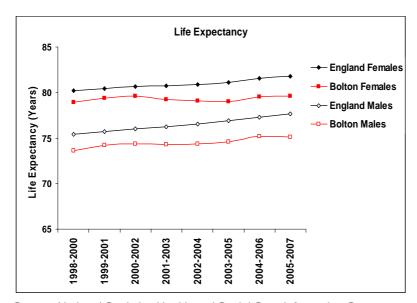
Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS08. Crown Copyright.



Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS08. Crown Copyright.

## Life Expectancy

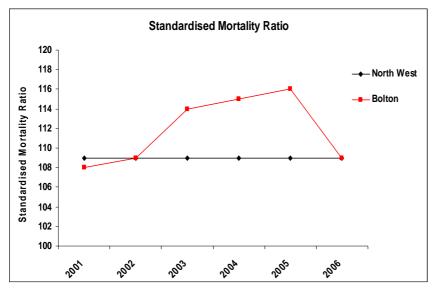
Life expectancy in Bolton is lower than the national figure for both males and females. Male life expectancy at birth in Bolton in 05-07 was 75.1 years compared to 77.7 nationally, and female life expectancy in Bolton 79.6 compared to 81.1 nationally.



Source: National Statistics Health and Social Care Information Centre

Nationally, life expectancy has been gradually increasing for both males and females. In contrast life expectancy in Bolton has only significantly increased in recent years for males, and remained fairly constant for females. Therefore, the difference between Bolton's life expectancy and the national figures has widened for women born in Bolton.

#### **Standardised Mortality Ratio**



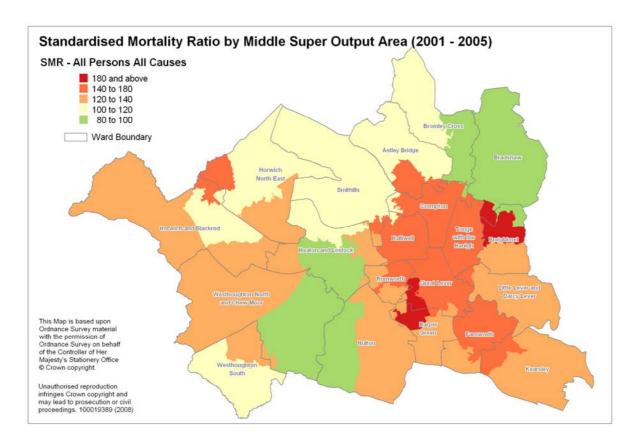
A standardised mortality ratio (SMR) allows death rates for different areas to be directly compared by compensating for differing age structures in the different areas, with figures standardised against a national average of 100. In Bolton, death rates are above the national rate, with SMR suggesting that in 2006 there were 9% more

Source: ONS Vital Statistics: VS1 Births and Mortality Summary

deaths in Bolton than would have been the case if the borough's age specific death rates were the same as those for the UK.

The North-West Health Observatory has also released SMRs at Middle Super Output Area (MSOA) level, allowing further exploration of mortality patterns below borough level. As these are small areas a rolling average of four years (01-05) has been used, meaning they are not directly comparable with the borough level figures shown above.

The map below demonstrates the pattern of mortality across the borough, with figures standardised against a national average of 100. Areas of higher mortality are concentrated in central, urban areas, which have higher mortality rates compared with the national average of 100. The suburban parts of the borough tend to have mortality rates lower than the national average.



Source: North West Public Health Observatory, All Persons All Causes Mortality 2001/02 to 2005/06

Local Indicators						
		2005	2006	2007	2008	
L1	% Residents participating in 3 or more times per week sport and physical activity Source: Sport England 'Active People' Survey 2006	N/A	18.3%	N/A	N/A	
L2	% Adults who smoke Source: Bolton Health Survey 2007	N/A	N/A	23.0%	N/A	

See also Core Indicator 4c (Open Space managed to Green Flag Award) under the Cleaner and Greener theme.

See also Core Indicators 3a and 3b (which monitor development within 30 minutes public transport time of key facilities) under the Prosperous (accessibility) theme.

### Conclusion

• The Open Space and recreation policies aim to permit development proposals that protect and improve recreational land and facilities to increase physical and mental well-being. All these policies have been used and continue to be relevant. Community provision plays an important part in people's daily lives and these policies have been used to enable the building of or conversions to health and community facilities.

- The most recent census data shows that 20% of people assessed themselves as experiencing some form of long term illness, health problem or disability that limits their daily activities or the work they can do, higher than the England & Wales figure of 18%.
- Bolton has lower life expectancy than the regional & national average. This is the case
  for both males and females. In Bolton, death rates are above the national and regional
  rate and areas of higher mortality are concentrated in central urban areas.
- Currently local indicators show 23% of residents smoking and only 23% residents
  participating in sport and physical activity more than 3 times per week. These
  indicators are not annually measured. The Community Strategy aims to improve this
  and the planning policies will assist.

## 2 Achieving Bolton

## The Policy Framework – Community Provision

- There are three policies for Community Provision in the UDP related to the 'Achieving Bolton' priority theme; CP1 Community facilities in accessible locations; CP2 Development of new and replacement primary schools; and CP3 – Provision for the expansion of education facilities.
- All the policies were used to determine planning applications in 2007-8. The most significant development to help implement the Achieving Bolton theme during 2007/8 was the construction of the South Campus College building at Queen Street, Farnworth. Planning permission was granted in March 2007 and construction complete in Summer 2008.
- A planning application for the erection of the Community College and Sixth Form College at Deane Road was submitted and approved in the 2008/9 monitoring period.

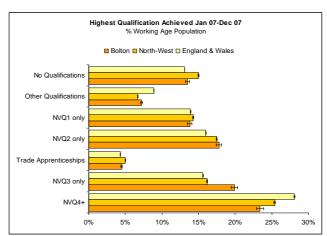
### **Contextual Information**

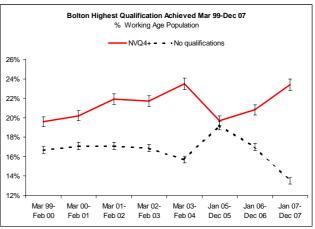
#### **Adult Qualification Levels**

A smaller proportion of working age people in Bolton (23%) are qualified to the equivalent of NVQ level 4+ (degree or equivalent) compared to the North West (25%) and to England and Wales (28%).

The proportion of the working age population without any qualification is higher in Bolton (14%), compared to England and Wales (13%), but lower than the North West (15%).

From Mar 99-Dec 07 the proportion of Bolton's resident working age population who were qualified to NVQ L4+ only increased from 20% to 23%. However the proportion of the population who had no qualifications decreased in recent years from 17% to 14%. However this data comes with a confidence interval of around 2.2% so any trends should be interpreted with caution. Furthermore this included a





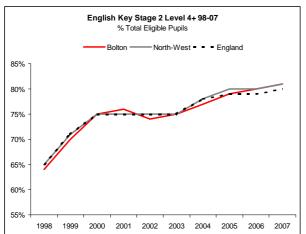
Source: Annual Population Survey 05-07 & Local Area Labour Force Survey 99-04, Office for National Statistics.

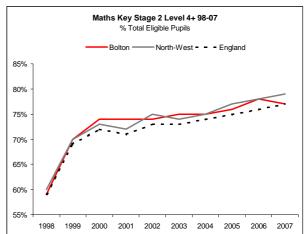
change in the survey methodology from Mar 03-Feb 04 to Jan 05-Dec 05, which could account for any changes between those dates.

## **Key Stage Examinations**

Key Stage tests are designed to show what pupils have achieved in selected parts of key subjects at the end of each particular Key Stage. These are complemented by assessments and judgements of performance over the academic year by the pupil's classroom teacher. Participation by independent schools in Key Stage tests is voluntary.

**Key Stage 2** is designed for pupils aged 7 to 11 years old. Level 4 is the level expected for most 11 year olds.



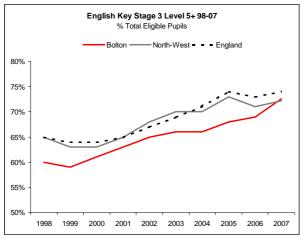


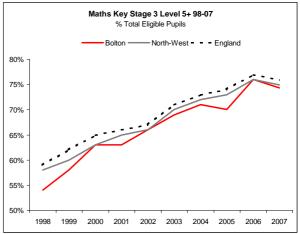
Source: Department for Children, Schools & Families

The proportion of pupils who are educated in Bolton who achieve level 4+ at Key Stage 2 has been consistently increasing since testing began. In 2007, 81% achieved level 4+ in English, and 77% in Maths, an increase in both scores of 1% from 2006.

Bolton's Key Stage 2 pupils are also mostly increasing in line with regional and national scores; in 2007 the difference in scores in English was +1% in Bolton compared to England as a whole, with no difference in Maths.

**Key Stage 3** is designed for pupils aged 11 to 14 years old. Between level 5 and level 6 is the standard expected of most 14 year olds, however, it is common practice is to produce analysis at level 5 or above.





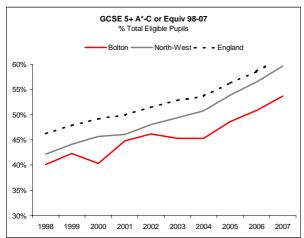
Source: Department for Children, Schools & Families

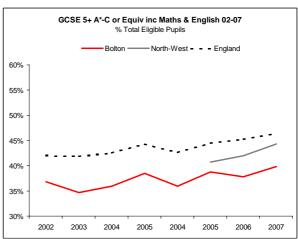
The proportion of pupils who are educated in Bolton who achieve level 5+ at Key Stage 3 has also increased. In 2007, 82% achieved level 5+ in English, and 74% in Maths, an increase in score of 4% in English but a decrease of 2% in Maths from 2006.

Bolton's Key Stage 3 pupils have slightly larger gaps with the regional and national scores than at Key Stage 2; in 2007 the difference in scores both English & Maths was -2% in Bolton compared to England as a whole.

At **Key Stage 4** of the National Curriculum pupils are assessed by public examination, usually at age 16. The GCSE (General Certificate of Secondary Education) is available in a wide range of subjects. Furthermore there are also vocational GCSEs and GNVQs to complement the range of options available to 15 & 16 years olds.

In addition to this the Department for Children, Schools & Families have also released data on the number of Key Stage 4 pupils who achieve 5+ A\*-C or equivalent, *including English & Maths*.





Source: Department for Children, Schools & Families

The proportion of pupils who are educated in Bolton who achieve 5+ A\*-C or equivalent at Key Stage 4 has been consistently increasing. In 2007 54% achieved 5+ A\*-C or

equivalent an increase in score of 3% from 2006. Furthermore the number of those achieving 5+A\*-C or equiv that included Maths & English increased from 38% in 2006 to 40% in 2007.

Bolton's Key Stage 4 pupils are also mostly increasing in line with regional and national average, although the gap between the local and national scores has remained relatively constant since records began. In 2007 the difference in scores was –8% in Bolton for pupils with 5+ A\*-C or equiv, and –7% for pupils with 5+ A\*-C or equiv, including English & Maths.

Loca	al Indicators				
		2005	2006	2007	2008
L3	% KS2 Pupils Achieving Level 4+ English	77%	79%	80%	81%
	Source: Department for Children, Schools & Families				
L4	% KS2 Pupils Achieving Level 4+ Maths	75%	76%	78%	77%
	Source: Department for Children, Schools & Families				
L5	% KS3 Pupils Achieving Level 5+ English	66%	68%	69%	72%
	Source: Department for Children, Schools & Families				
L6	% KS3 Pupils Achieving Level 5+ Maths	71%	70%	76%	74%
	Source: Department for Children, Schools & Families				
L7	% KS4 Pupils Achieving 5+ A*-C or Equiv	46%	49%	51%	54%
	Source: Department for Children, Schools & Families				
L8	% KS4 Pupils Achieving 5+ A*-C or Equiv, inc Maths &	N/A <sup>19</sup>	39%	38%	40%
	English				
	Source: Department for Children, Schools & Families				
L9	% Yr 11 School Leavers Not in Education, Training or		9.0%	8.9%	8.4%
	Employment (NEET)				
	Source: Connexions Bolton, Yr 11 Annual Activity Survey				

Key Stage attainment data refers to the relevant examination year that overlaps with the monitoring period.

See also Core Indicators 3a and 3b (which monitor development within 30 minutes public transport time of key facilities) under the Prosperous (accessibility) theme.

## Conclusion

- UDP policies CP1, CP2 and CP3 continue to provide a relevant context for developments relating to Achieving Bolton.
- The proportion of working age population without any qualification is higher in Bolton than England and Wales, and the proportion of the working age population qualified to NVQ L4+ (degree or equivalent) continues to be significantly lower than both the regional and the national average.

<sup>&</sup>lt;sup>19</sup> Data not collected for this examination year.

Bolton's Key Stage 2 pupils achieve at the same level or slightly above those in the whole of England & Wales, whereas by Key Stage 4, achievement levels are well below the England and Wales level.

## 3 Prosperous Bolton

## 3.1 Accessibility

## The Policy Framework – Accessibility

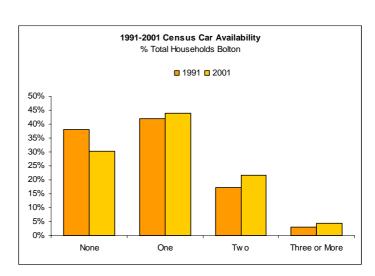
- The accessibility policies aim to permit proposals that result in an integrated, and sustainable, land use and transport system, including modal interchange. The Council aims to reduce the need to travel and to bring about modal shift from the car, to alternative more sustainable forms of transport.
- There are twenty-one policies for accessibility, of which sixteen were used to
  determine planning applications. Policy A5 Roads, paths, servicing and car parking
  and Policy A6 Maximum Car Parking Standards were used most frequently during
  the monitoring period. The following policies have not been used in the monitoring
  period: -

Policy	Title	Comment
A2	Freight Distribution	Potential for a freight distribution proposal to come forward in the
		future.
A12	Quality Public	Potential for public transport improvements in line with GMLTP2
	Transport Facilities	
A13	Increase Rail	Potential for rail investment improvements in line with GMLTP2
	Investment	
A14	Park and Ride	Potential for rail investment improvements in line with GMLTP2
	Facilities	
A15	Protection of Former	The Bolton Cycle Strategy proposes off-road cycle routes on disused
	Railway Lines	railway lines. Protection of these routes is paramount to delivering the
		Bolton Cycle Strategy Off-Road Cycle Network

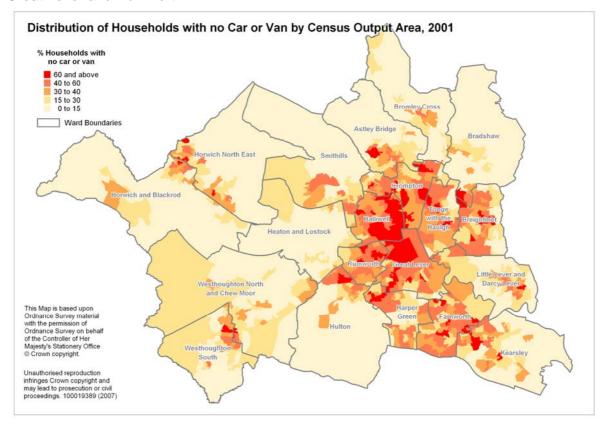
## **Contextual Information**

## **Car Availability**

The 2001 Census provided information on the number of households who have a car or van. During the 1990s car availability rose dramatically, with the number of households without a car or van decreasing from around 38% to 31% in Bolton, although this varies quite significantly across the borough. Looking at the map below the majority of households that had no access to a car in 2001 were concentrated in the central wards of Crompton, Halliwell, Great Lever and Rumworth.



Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS017 and 1991 Census of Population, Local Base Statistics LBS21. Crown Copyright



Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS017. Crown Copyright.

#### **Travel to Work Patterns**

Information on travel to work patterns is taken from 2001 Census Special Workplace Statistics Tables. These are a complex set of data as they take into account two variables. The first is the origin of workers, i.e. where they live, the second the destination of workers, i.e. where they work. The figure below shows how special workplace statistics can be interpreted, focusing on the residents of Bolton and also the people who are employed here. It also shows the four different geographical options that are available.

#### **Bolton Travel to Work Patterns**

		WORK		
Bolton Els			Elsewhere	
	Bolton	Α	В	
=	Elsewhere	С	D	

		WORK			
Bolton Elsew					
۷E	Bolton	77,095	37,287		
Π۱	Elsewhere	29,664	-		

Source: Census 2001, Special Workplace Statistics Table SWS201. Crown Copyright.

<u>Group A</u> represents the residents of Bolton who also work in the town. Approximately 77,000, (or 67%), of people who live in Bolton work in the town.

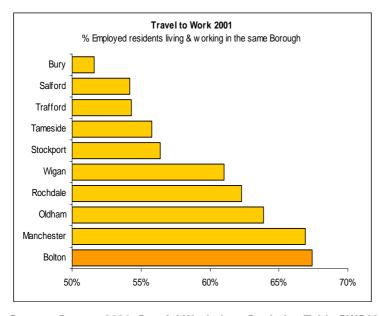
<u>Group B</u> represents the residents of Bolton who work elsewhere. Around 37,000, (or 33%), of Bolton's population go outside the Borough to work.

Group C represents people who travel into Bolton to work, but do not live in the town.

Approximately 30,000, (or 28%), of Bolton's workforce is made up of people who commute from outside of the town.

<u>Group D</u> represents people who neither live nor work in Bolton. This population will not be discussed.

#### Travel to Work Group A: People who live & work in Bolton



Results from the 2001 Special Workplace Statistics show that more than two-thirds (67.4%) of Bolton's working residents have jobs within Bolton. Over the past ten years across Greater Manchester there has been a fall in the proportion of people who work in the same borough as they live. However, as the chart shows, Bolton was the most self-contained of the ten districts in 2001.

Source: Census 2001, Special Workplace Statistics Table SWS201. Crown Copyright

#### Travel to Work Group B: People who live in Bolton but work elsewhere

Around one third of Bolton's employed residents' work outside the town. This has increased in 1991-2001 from less than 30% to 33%, meaning more people than ever travel outside their town of origin to work. The vast majority of travel to work outside of Bolton occurs within the Greater Manchester city region, with small amounts of people commuting to Lancashire & beyond. The table below shows the top 10 local authorities where people who live in Bolton work.

Top 10 Places of Work for Bolton's Residents

Ranking	Local Authority	County	Number	%
1	Bolton	Greater Manchester	77,095	67.4%
2	Salford	Greater Manchester	6,633	5.8%
3	Manchester	Greater Manchester	6,591	5.8%
4	Bury	Greater Manchester	4,342	3.8%
5	Wigan	Greater Manchester	4,161	3.6%
6	Trafford	Greater Manchester	2,766	2.4%
7	Blackburn with Darwen	Lancashire	1,285	1.1%
8	Chorley	Lancashire	1,165	1.0%
9	Rochdale	Greater Manchester	1,037	0.9%
10	Warrington	Cheshire	919	0.8%
-	Elsewhere	-	8,388	7.3%

Source: Census 2001, Special Workplace Statistics Table SWS201. Crown Copyright.

As expected most people in Bolton either work in Salford, Manchester, Bury or Wigan, although there is also a significant travel to work pattern also occurring towards the neighbouring local authorities of Chorley and Blackburn with Darwen.

#### Travel to Work Group C: People who work in Bolton but live elsewhere

At the time of the 2001 Census Bolton had a workforce of around 107,000 people. Around two-thirds of its workforce population was drawn from within Bolton, with 28% living elsewhere and commuting into Bolton. The Table below shows the top 10 local authorities where people who work in Bolton live.

**Top 10 Places of Residence for Bolton's Workers** 

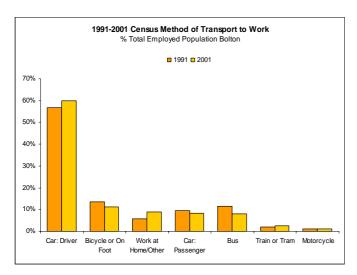
Ranking	Local Authority	County	Number	%
1	Bolton	Greater Manchester	77,095	67.4%
2	Wigan	<b>Greater Manchester</b>	8,292	7.2%
3	Bury	Greater Manchester	4,418	3.9%
4	Salford	Greater Manchester	3,466	3.0%
5	Chorley	Lancashire	2,196	1.9%
6	Blackburn with Darwen	Lancashire	1,466	1.3%
7	Rochdale	Greater Manchester	916	0.8%
8	Manchester	Greater Manchester	883	0.8%
9	Trafford	Greater Manchester	725	0.6%
10	Oldham	Greater Manchester	611	0.5%
_	Elsewhere	-	6,691	12.5%

Source: Census 2001, Special Workplace Statistics Table SWS201. Crown Copyright.

As expected, the vast majority of inflow to the Borough occurred from the Greater Manchester area, however the patterns of inflow to the Borough are significantly different

than the patterns of outflow. For instance the majority of workers still come from Wigan, Bury & Salford, however significantly more people travel into Bolton to work from Blackburn with Darwen and Chorley than travel out.

#### **Method of Travel to Work**

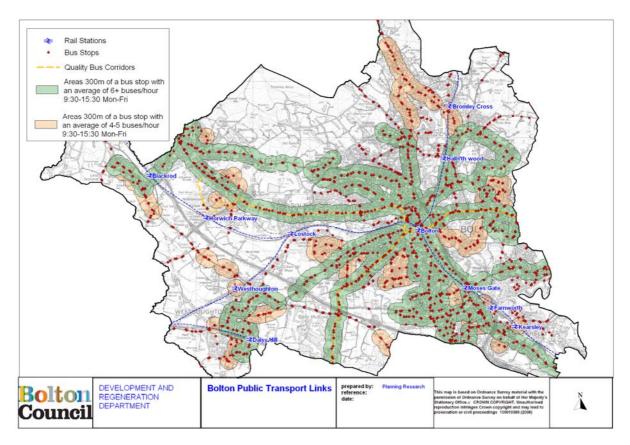


Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS015 and 1991 Census of Population, Local Base Statistics LBS82. Crown Copyright.

During the 1990's there was a definite shift towards more car usage in Bolton, with more people driving to work and less using public transport or walking. For instance 66% of people in 1991 used a car to get to work, (either as a driver or a passenger), whilst in 2001 this increased to 68%. Further to this in 1991, 13% used a bus, train or tram and 14% walked or cycled - these figures decreased to 10% using public transport and 11% walking or cycling in 2001.

#### **Bolton Public Transport Links**

This plan below shows that 72% of the boroughs residents live within 400m of a high frequency bus route (Public Transport Accessibility Mapping Report 2007 Planning Research, Bolton)



Source: GMPTE / BMBC (2006)

Loca	Local Indicators							
		2005	2006	2007	2008			
L10	Amount of new residential development within 30 minutes							
SEI	public transport time of:							
	Source: Bolton Council							
	GP	99%	98%	100%	100%			
	Hospital	9%	22%	23%	11%			
	Primary school	99%.	100%.	100%	100%			
	Secondary school	85%.	94%.	100%	100%			
	Areas of employment	95%.	96%.	100%	100%			
	Higher/Further Education Institution	N/A	N/A	N/A	N/A			
	A major retail centre	98%	96%	100%	99%			

# Conclusion

- The accessibility policies in the UDP have been used to promote sustainable forms of transport and support the Prosperous theme. The car parking restraint policies have been used as a demand management tool.
- There was increasing car ownership and usage within the borough in the 1990s and this continues. However in 2001, 31% households did not have access to a car or van

and these residents are concentrated in the inner areas. 68% of residents drive to work but still 10% travel by bus and 11% walked or cycled.

- In 2007/08 all new residential developments were within 30 minutes public transport time of a GP, primary school, secondary school, area of employment, but only 11% of development was within 30 minutes of a hospital. This is an improvement on previous years, but still shows problems in public transport access to the hospital. Local Indicator L10 was measured using the Department for Transports accessibility planning software.
- High frequency bus routes and Quality Bus Corridors are being established to improve public transport.

# 3.2 Employment & the Economy

# The Policy Framework: Employment & the Economy

- The Employment and Economy Policies of the UDP aim to permit office, industrial and warehouse development on allocated sites and suitable land within the urban area. This policy is aimed at providing the widest employment opportunities for all on appropriate sites. These all support the prosperous Bolton Theme of the Community Strategy.
- There are eight policies for employment and the economy used to determine planning applications. Policy E5 –Protection/regeneration of existing employment areas was used most frequently during the monitoring period. This demonstrates the pressure on the use of exiting employment areas for development for other purposes.
- Policy E8- Tourism has not been used and policies E6 and E7 have only been rarely
  used. This may be due to little tourist development occurring throughout the monitoring
  period, however, as tourism is to be encouraged such a policy is still required.
- 51% of B1, B2 and B8 completions were on previously developed land compared to the 2006/2007 figure of 25%. This supports the RSS objective of focusing development on previously developed land. The following policies have helped achieve this:
  - Policy E1 which supports the development of B1, B2 and B8 uses on brownfield sites thus reducing the pressure and need to release Greenfield sites.
  - Policy E5 which seeks to permit development proposals that safeguard existing industrial areas.
  - Policy E6 which promotes the modernization or replacement of obsolete buildings for industrial and business uses, which contribute to the improvement of industrial, and business areas and premises.

Planning permission was granted at Star Lane, Horwich which involves the erection of three detached industrial properties containing storage area and office space for a skip hire firm. This permission is on protected employment land and will therefore help safeguard the industrial area, complying with policy E5 of the UDP.

- Significant completions: Development at Lynstock Way, Horwich, involved the erection
  of three office blocks together with associated access road, car parking and
  landscaping. This development is on protected employment land and will therefore
  help safeguard the industrial area, complying with policy E5 of the UDP.
- 11,089 square meters of B1, B2 and B8 floorspace was completed in 07/08 less than the 54,168 square meters in 2006/2007. The ARUP Bolton Employment Land Study base date April 2007 received 2008, suggests that lack of commercially attractive allocated employment land in Bolton may be preventing firms locating in Bolton and preventing firms within Bolton from expanding/modernizing. For this reason, amongst others, ARUP suggest that Bolton Council should considering allocating additional

general employment land in its emerging Core Strategy that covers the period up to 2026.

# The Policy Framework: Retail & Leisure

- The retail and leisure policies aim to permit retail and leisure development on allocated sites and on other non-allocated sites which can be shown to satisfy the sequential approach and which have been demonstrated to also meet the test of need and other national policy tests. This policy provides choice in terms of shopping facilities and other uses best located within centres.
- There are eight policies in the UDP related to retail and leisure, and all policies were used to determine planning applications. Policy S1 "Retail & Leisure development on allocated sites and other non-allocated sites that can be shown to satisfy the sequential approach..." Policy S3 Retail development on unallocated sites within centres and Policy S7 Hot food take-aways and restaurants were used most frequently during the monitoring period. This demonstrates the pressure for retail developments on sites that have not been allocated in the UDP as centres.
- Policy S2 Retail allocations has been used little. This may be due to the retail
  allocations at the named sites in policy S2 being at capacity. Policy S8 Leisure has
  not been used during the monitoring period however there is still a requirement for this
  policy, particularly with proposals including a new swimming pool for Bolton town
  centre emerging.
- There has been an increase in the amount of retail, office and leisure development completed between the 2006-07 and 2007-08 Annual Monitoring Report, which indicates success in policy. However, during 07/08 the Bolton prime yield has improved from the 2005 figures.
- During the monitoring period permission was granted for the erection of a retail store 2788m² net sales area, and provision of car parking, servicing, landscaping and access plus 3 wind turbines, for Sainsbury's, at Cricketers Way, Westhoughton located at the edge of the local town centre (Policy S4).
- Significant completions: During the monitoring period a Lidl Foodstore 1635m<sup>2</sup> (gross) floorspace was completed at Derby Street, Bolton.
  - As part of the Evidence Base for the Local development Framework the council commissioned Roger Tym Associates to undertake a full retail study and update the Vitality and Viability Studies for centres within the Borough. The findings of this study support meeting most comparison retail and leisure needs in Bolton Town Centre.

# The Policy Framework: Town Centres

 The town centre policies aim to permit development proposals that sustain and enhance the vitality and viability of centres defined in policy S3. This policy aims to maintain and improve the vitality and viability of centres that require a diversity of uses and the consideration of their attractions, accessibility and amenity.

There are ten policies in the UDP for determining planning applications in the town centres. Policy TC1 –development proposals that sustain and enhance the vitality and viability of centres (defined in policy S3) was used most frequently during the monitoring period. This demonstrates the current development opportunities in town centres at the present time.

- Policy TC7 car parking protected sites and TC10 new car parking has not been used. This may be due to little development of car parks, however, it is anticipated that such policies may be used during the development of the Town Centre Transport Strategy that proposes new car parking.
- During 07/08 permission was granted for the demolition of former George Hotel and erection Of 12 storey building comprising Of 105.6 M retail space, 22 X 2 bedroom apartments, 2 X 3 bedroom apartments and provision of 24 parking spaces in Bolton town centre.
- Significant completions: Two office buildings (class B1) together with vehicular access,
   60 car parking spaces and landscaping have been erected on Folds Road, in Bolton Town Centre.

# **Contextual Information**

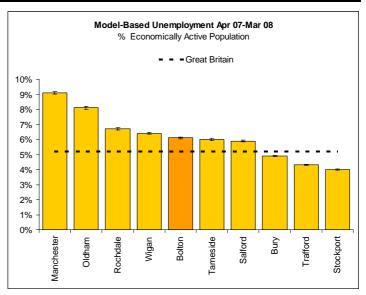
#### Unemployment

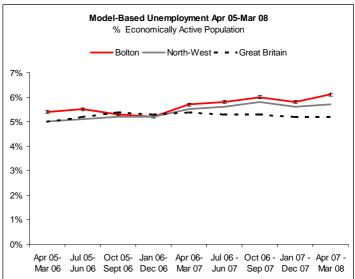
There are various measures of unemployment using differing methods. The accepted official definition is that of the International Labour Office (ILO), which includes those who do not have a job and are actively seeking employment.

# **Model-Based Estimates of** Unemployment

In July 2006 the Office for National Statistics introduced a new estimate of unemployment using data combined from the Annual Population Survey and the Job Seekers Allowance claimant count figures, resulting in modelbased estimates for local areas. These are calculated as a proportion of the resident economically active population aged 16 and over.

In April 07-Mar 08 Bolton had a model-based unemployment rate of 6.1%, which is the fifth highest in Greater Manchester, and higher than the Great Britain rate





Source: Office for National Statistics, Model-based Estimates of Unemployment for Small Areas.

of 5.2%. This was an increase of +0.3% from April 06-Mar 07<sup>20</sup>.

<sup>&</sup>lt;sup>20</sup> For more information on using the model-based estimates of unemployment see ONS Model-Based **Estimates for Unemployment** 

#### **Claimant Count Unemployment**

#### **Unemployment Claimant Count Rates in Bolton**

	March 08 Rate (%)	March 07 Rate (%)	Trend	Percentage point change on year
Bolton	2.7	2.9	7	-0.2
North West	2.6	2.8	7	-0.2
Great Britair	2.2	2.5	7	-0.3

Source: NOMIS, DWP Claimant Count. Not seasonally adjusted. These rates are calculated using the resident working age (16-59 females, 16-64 males) population denominators derived from 2007 mid-year population estimates (ONS).

Another method of looking at unemployment is to compare the proportion of working age population claiming Job Seekers Allowance (JSA)<sup>21</sup>.

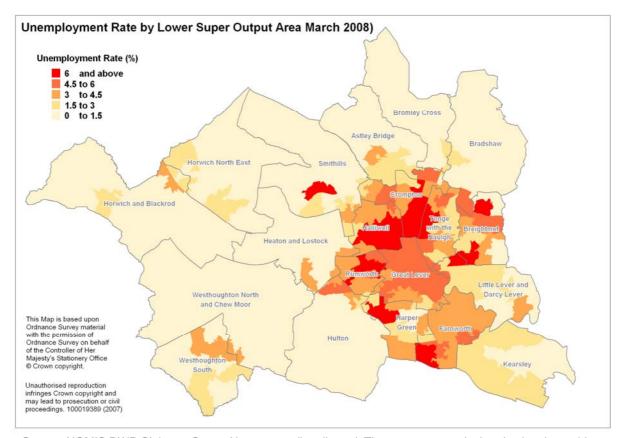
In March 08 the unemployment rate for Bolton was 2.7%, representing a change of -0.2 percentage points compared to last year. Bolton's unemployment rate in March 08 was higher than

both the regional (2.6%) and national (2.2%) figures.

Claimant count disparities within Bolton are marked, with 9 wards in Bolton containing pockets where unemployment was 6% or above. Unemployment ranged from 11% in one LSOA covering the town centre areas of Halliwell, Crompton and Tonge with the Haulgh Wards to 0% in one LSOA in Heaton & Lostock.

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<sup>&</sup>lt;sup>21</sup> The claimant count is not considered a full measure of ILO unemployment as not all unemployed people are eligible (and some legitimate claimants would be considered to be employed under the ILO definition). However, the claimant count does have a high positive correlation with the number of unemployed people in an area, and as it is an administrative count there are no sampling issues that affect the quality of the data. Furthermore data is published monthly and at lower super output area (LSOA), so it can be used to explore patterns of unemployment more frequently and below borough level.



Source: NOMIS DWP Claimant Count. Not seasonally adjusted. These rates are calculated using the resident working age (16-59 females, 16-64 males) population denominators derived from 2006 LSOA experimental mid-year population estimates (ONS).

#### Worklessness

#### **Worklessness Rates in Bolton**

	May 08 Rate (%)	May 07 Rate (%)	Trend	Percentage point change on year
Bolton	15.5	15.4	7	0.1
North West	14.6	14.8	7	-0.2
Great Britair	11.6	11.9	7	-0.3

Source: NOMIS, DWP Work & Pensions Longitudinal Study. Not seasonally adjusted. These rates are calculated using the resident working age (16-59 females, 16-64 males) population denominators derived from 2007 mid-year population estimates (ONS).

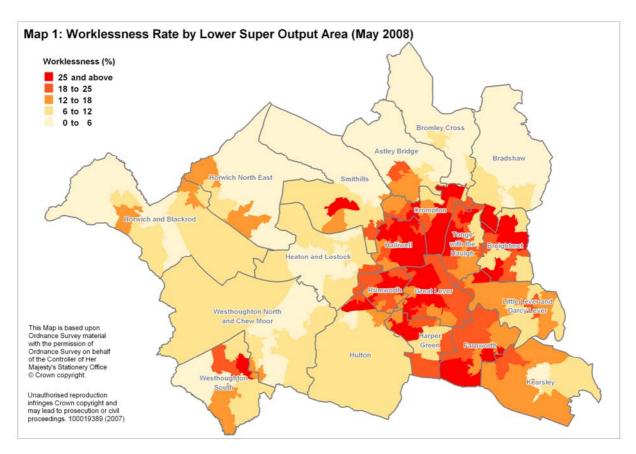
It is possible to assess wider worklessness in an area by calculating the number of people claiming Job Seekers Allowance (JSA), Incapacity Benefit (IB), Severe Disablement Allowance (SDA), Income Support (IS) for Lone Parents, and Others on Income-related benefits. This is done using information from the DWP Work & Pensions Longitudinal Study<sup>22</sup>.

In Bolton in May 08, 15.5% of the working age population were workless and claiming one of these benefits. This represents a +0.4 percentage point change compared to last year. Bolton's worklessness figure is higher than both Great Britain, (11.6%), and the North West (14.6%).

Worklessness rates in May 08 also varied across the borough. 28 LSOAs in 13 wards had a quarter or more of the working age population claiming an out of work benefit in May 2008. Worklessness rates ranged from 46.2% in one LSOA in part of Halliwell Ward, to 2.1% in part of Heaton & Lostock Ward.

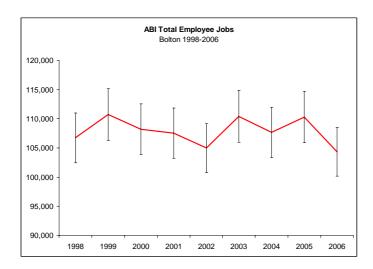
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 $<sup>^{22}</sup>$  Information from this source is published quarterly, unlike the DWP claimant count, which is released monthly.



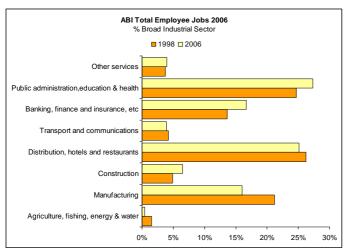
Source: NOMIS DWP Work & Pensions Longitudinal Study. Not seasonally adjusted. These rates are calculated using the resident working age (16-59 females, 16-64 males) population denominators derived from 2006 LSOA experimental mid-year population estimates (ONS).

#### **Employment Sectors**



**ABI Total Employee Jobs in Greater Manchester** 

	2006	1998	Trend	Change
Manchester	306,042	267,841	7	38,201
Trafford	123,761	113,728	7	10,033
Stockport	121,526	112,994	7	8,532
Salford	114,251	101,279	7	12,972
Bolton	104,334	106,734	7	-2,400
Wigan	101,810	92,755	7	9,055
Oldham	77,221	77,463	7	-242
Rochdale	76,457	71,491	7	4,966
Tameside	71,685	68,220	7	3,465
Bury	62,021	58,481	7	3,540



Source: Office for National Statistics, Annual Business Enquiry

Information on jobs in the borough is obtained from survey data in the Annual Business Inquiry.

In 2006 there were 104,334 jobs in Bolton, a decrease of –5,980 from 2005. The ONS has released standard errors for local authority ABI figures and Bolton has a coefficient of variation of 4%, meaning we are 95% sure that the true figure lies within 8% of the estimate (see graph), making it difficult to interpret trends in the data. Furthermore, the ONS has stated that the ABI 2006 is subject to a number of discontinuities to the previous outputs<sup>23</sup>.

Bolton had the fifth largest number of jobs in the Greater Manchester area, and accounted for 9% of all employee jobs in 2006. Bolton is one of only two authorities in Greater Manchester that appear to have suffered a decrease in the number of jobs since 1998.

Since 1998 there have been significant changes in the proportion of jobs in different sectors in Bolton. The largest decline in the proportion of jobs was in manufacturing, which declined from 21% in 1998 to 16% in 2006.

At the same time there have been increases in the proportion of jobs in the public sector, which increased from 25% to 27%, and in

the construction sector, which increased from 5% to 7%. There have also been increases in the number of people working in banking, finance and insurance.

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ONS have stated that it is not possible to precisely measure the impact of the changes, however the scale of the overall discontinuity between the 2005-2006 ABI nationally is estimated to be in the range of 150,000 to 350,000 (0.6-1.3% of the total number of employees) in a downward direction. For more information see <a href="Discontinuities affecting the 2006 Annual Business Inquiry">Discontinuities affecting the 2006 Annual Business Inquiry</a>

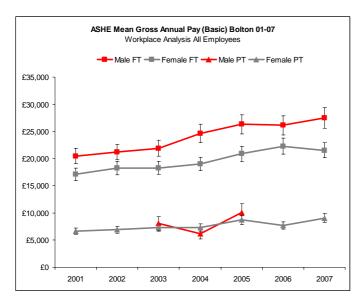
#### **Workplace Earnings**

Information on wage levels in the borough comes from survey data from the Annual Survey of Hours & Earnings.

**ASHE Mean Annual Gross Pay (Basic) 2007** 

	Male Fu	ıll-Time	-Time Female Full-Time		Male P	art-Time	Female Part-Time		
	(£)	+/- 95% CI	(£)	+/- 95% CI	(£)	+/- 95% CI	(£)	+/- 95% CI	
Bolton	£27,478	6.8	£21,538	6.2	-	-	£9,045	10.0	
North-West	£30,407	1.4	£22,549	1.6	£11,430	5.9	£9,538	3.1	
Great Britain	£33,943	0.9	£24,150	0.6	£12,523	6.1	£9,610	0.8	

Source: Office for National Statistics, Annual Survey of Hours & Earnings



Source: Office for National Statistics, Annual Survey of Hours & Earnings

In 2007 workplace earnings in Bolton remained notably less than national & regional earnings levels, although this varied between gender & full/part-time workers. In 2007 the mean annual basic pay for men working full time in Bolton<sup>24</sup> was around £27,500, 81% of the national average of £34,000. However, this gap has narrowed from 76% in 2001. Wage levels for this group have also increased by around one third since 2001 in Bolton.

Women working full time in Bolton are also paid less than the national

average, however, the gap is narrower than for men. In 2007 the average pay for women working full time in Bolton was around £21,500, which is 89% of the national average of £24,150, (a gap that has remained constant since 2001). Female full-time pay in Bolton also increased by around one quarter during that time period.

Similarly women working part-time in Bolton earned around £9,000 a year, which was 94% of the national average of £9,600, a gap which has also remained constant during that time period. Female part-time pay in Bolton has increased by 35% during this time period, indicating that wage levels for women working full-time are not increasing in line with men.

#### Regional Economic Context – Credit Crunch

The Manchester Independent Economic Review provides a summary of the economic context of the region. This expresses the view that after years of strong growth, the world economy has experienced marked deceleration towards the end of 2008. Global growth is now projected to slow substantially in 2008, and there is no clear consensus on the

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<sup>&</sup>lt;sup>24</sup> There is insufficient data available on male part-time workers to make meaningful comparisons for this group.

medium-term outlook. As is the case nationally, current economic conditions are set to put downward pressures on growth in the Northwest and the Manchester City Region, with unemployment rising and business conditions worsening in the manufacturing and services sectors. The challenge is to make sure that the City Region's diverse knowledge economy is able meet the demands of this current economic crisis and even become stronger and more dynamic through it. Beyond the short-term, partners must continue to plan strategically for long-term growth.<sup>25</sup> Bolton council is being pro-active in tackling these challenges.

Core Indicators								
		2005	2006	2007	2008			
BD1	Amount of floorspace developed for employment by type <sup>26</sup> (m <sup>2</sup> ) Source: Bolton Council	29,212	42,859	54,168	11,089			
BD2	Amount of floorspace developed for employment by type <sup>27</sup> , which is on previously developed land (m <sup>2</sup> ) Source: Bolton Council	20,715	26,777	13,845	5,735			
BD3	Employment land supply by type <sup>28</sup> (ha) Source: Bolton Council	165.7	142.3	115.4	103.4			
BD4i	Amount of completed retail, office & leisure development (m <sup>2</sup> ) <sup>29</sup> Source: Bolton Council	16,099	33,638	9,627	24,035			
BD4ii	Amount of completed retail, office & leisure development in town centres (%)  Source: Bolton Council	9.3%	37.2%	34.6%	1%			

Loca	I Indicators				
		2005	2006	2007	2008
L11	Losses of employment land (ha) Source: Bolton Council	N/A	N/A	N/A	N/A <sup>30</sup>
	Amount of employment land lost to residential development (ha) Source: Bolton Council	N/A	N/A	N/A	N/A <sup>31</sup>
	Number of jobs in Bolton Town Centre Source: Bolton Council, 'Development & Regeneration, Town Centre Position Statement, Jones Lang LaSalle, (March 07).	N/A	N/A	19,500	N/A <sup>32</sup>
L14	Total Gross Value Added (GVA) Bolton Town Centre (£) Source: Bolton Council, 'Development & Regeneration, Town Centre Position Statement, Jones Lang LaSalle, (March 07).	N/A	N/A	0.7bn	N/A

<sup>&</sup>lt;sup>25</sup> The Manchester Independent Economic Review published 2008 http://www.manchester-review.org.uk/economicbaseline/

<sup>&</sup>lt;sup>26</sup> The definitions require 1a) 1(b) 1(c) and 1(d) and 4(a) to be defined by Use Class Order, this information is not available for 2007/08 but will be provided in future monitoring reports. See Appendix 5 for full definitions.

<sup>&</sup>lt;sup>27</sup> See previous footnote.

<sup>&</sup>lt;sup>28</sup> See previous footnote. This figure includes planning permissions.

<sup>&</sup>lt;sup>29</sup> See previous footnote.

<sup>&</sup>lt;sup>30</sup> Monitoring methods being reviewed

<sup>31</sup> Monitoring methods being reviewed

<sup>&</sup>lt;sup>32</sup> Figures being calculated, available January 2008.

Prime Yield Data Source: Bolton Council, 'Retail & Leisure Study', Roger Tym & Partners (August 2008)	6.5%	N/A	N/A	6.3%
 Workplace Earnings (Mean Annual Gross Pay Basic) (£) Source: Office for National Statistics, Annual Survey of Hours & Earnings.	19,857	20,372	21,042	21,642
Model-Based Estimates of Unemployment (%) Source: Office for National Statistics, Model-based Estimates of Unemployment for Small Areas.	4.3%	5.4%	5.7%	6.1%

#### Conclusion

- The employment and economy, retailing, and Town Centre policies in the UDP continue to provide a relevant context for Prosperous Bolton.
- Unemployment & worklessness are unequally spread across the borough.
- The amount of floorspace developed for employment purposes has been rising in recent years but dropped in the 07/08 monitoring period.
- There is an identified need for additional employment land.
- The amount of retail, leisure and office development was lower in 2007 than in 2005 or 2006, but a higher proportion was in town centres.
- The current economic conditions are set to put downward pressures on growth in the Northwest and the Manchester City Region, with unemployment rising and business conditions worsening in the manufacturing and services sectors. The challenge is to make sure that the City Region's diverse knowledge economy is able meet the demands of this current economic crisis. Bolton council is being pro-active in tackling these challenges.

#### 3.3 Waste & Minerals

# The Policy Framework: Waste

- The waste policies that apply to Greater Manchester are contained within the Regional Spatial Strategy for the North West and within the Council's UDP. The aim of the Council's waste policies is to permit development proposals for waste management facilities that result in reductions in waste arisings that need to be disposed, as well as the re-use and recycling of waste.
- The Joint Waste Development Plan Document (JWDPD) will eventually replace the
  waste policies contained within the UDP and will provide the basis for the provision of
  new waste management facilities.
- There are three policies for waste. There were three planning application for waste related development in 2007-8. Policies W1, W2 and W3 were relevant in all cases. Two were allowed and one at Blackrod Industrial Estate was eventually withdrawn.
- During the year permission was granted for Construction of a municipal waste transfer loading station, at .Viridor Waste Management Limited – Raikes Lane Industrial Estate, Bolton. The proposed TLS is an integral part of an overall project to deliver a fully integrated municipal waste management service in Greater Manchester. The site is in the urban area, on protected employment land Policy E5.
- There were no significant new waste facilities completed during the year.

# **The Policy Framework: Minerals**

- The minerals policies contained within the UDP aim to permit development proposals for the extraction of minerals, subject to the minerals policies and other policies of the plan. This policy chapter aims to ensure that where minerals are extracted to provide the raw materials for power, construction and manufacturing industries this is carried out in an environmentally acceptable way and that sites are effectively restored.
- There are five policies for minerals. The minerals policies appear to have been unused during the year with no planning applications for minerals related development.
- Significant completions: Work continued during the year on the extraction of coal at the Cutacre site, which is likely to continue for the next three to four years.
- Bolton has geological reserves of coal, and of gritstone, sand, gravel clay and peat. There are active coal and gritstone workings, and the borough must continue to provide an appropriate level of minerals to support economic aspirations at the same time as ensuring that environmental objectives are met. In the case of gritstone, sand, gravel the borough must maintain an adequate land bank and a steady supply of aggregates in order to meet regional apportionments.

 The ten greater Manchester districts are intending to prepare a Joint Minerals development Plan Document.

Core	e Indicators				
		2005	2006	2007	2008
M1	Production of primary land won aggregates (t) Source: North West Regional Aggregates Working Party Annual Report 2006	1.6 mil.	1.94 mil <sup>33</sup>	N/A	N/A
M2	Production of secondary/recycled aggregates (t) Source: North West Regional Aggregates Working Party Annual Report 2006	683,094 <sup>34</sup>	N/A	N/A	N/A
W1	Capacity of new waste management facilities by type (t) Source: Greater Manchester Waste Disposal Authority	0	0	0	0
W2	Amount of municipal waste arising and managed by waste type, and the percentage each management type represents of the waste managed.  Source: Bolton Council				
	Total Municipal Waste (t)	114,726	108,943	108,493	109,816
	Recycled	10.3%	17.0%	18.5%	19.4%
	Composted	2.8%	8.0%	10.8%	11.1%
	Energy Recovery	86.9%	75.0%	70.7%	69.5%

#### Conclusion

- UDP Waste and Minerals policies continue to provide a relevant context for developments relating to Prosperous Bolton. There were very few minerals or waste planning applications in 2006/7.
- The amount of municipal waste is going down and the proportions of it going to for recycling and composting are increasing. The JWDPD will address the need for recycling and composting facilities and their location.
- To continue to provide an appropriate level of minerals to support economic aspirations at the same time as ensuring that environmental objectives are met

<sup>&</sup>lt;sup>33</sup> The most up-to-date figures available are for 2006. The information is set out in North West Regional Aggregates Working Party (RAWP) *Annual Report 2007* (AM2007), which provides an aggregated figure for *Greater Manchester, Halton, Warrington and Merseyside*. Data for the year 2007 has been collated, however, the final report for this year is not due to be published until December 2008. Figures cannot be assigned to individual boroughs for reasons of confidentiality.

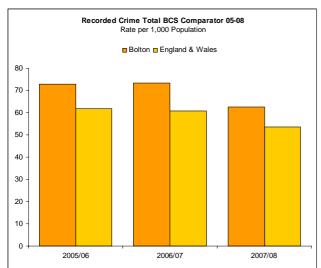
<sup>&</sup>lt;sup>34</sup> The most up-to-date figures available are for 2006. The information is set out in North West Regional Aggregates Working Party (RAWP) *Annual Report 2007* (AM2007), which provides an aggregated figure for *Greater Manchester, Halton, Warrington and Merseyside*. Data for the year 2007 has been collated, however, the final report for this year is not due to be published

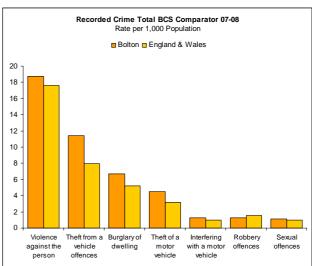
#### 4 Safe

#### **Contextual Information**

#### **Key Crimes**

'Key Crimes' refer to 'British Crime Survey (BCS) Comparator Recorded Crimes. These are the suite of statistics that the police record that are the most similar to those captured by the BCS. These recorded crime figures are used for setting targets and monitoring performance at local levels where survey data from the BCS is not available.



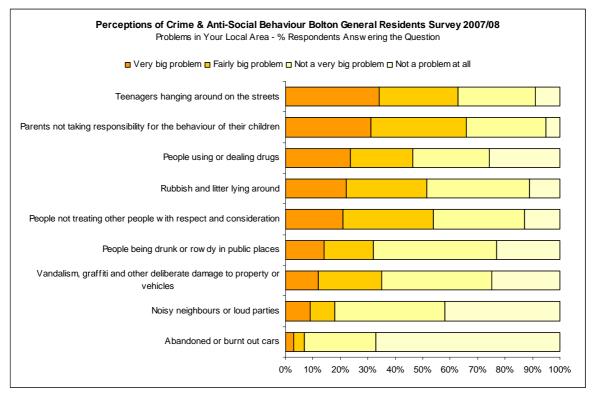


Source: Home Office, Recorded Crime BCS Comparator. Rates are calculated per 1,000 population using mid-year population estimates (ONS).

Bolton had a consistently higher key crimes rate per 1,000 resident population compared to England & Wales during 2005/06-2007/08. This was primarily due to higher incidences of theft of or from a motor vehicle, interfering with a motor vehicle and burglary of dwelling. Bolton's total key crimes rate fell 15% from 06/07-07/08, whereas England & Wales fell 11%, indicating that the gap in recorded crime rates may be narrowing.

#### Perceptions of Crime & Anti-Social Behaviour

In 2003, 2005, 2006 & 2007 Bolton Council undertook a General Residents' Survey about the quality of services they provide. In all surveys perceptions of crime and anti-social behaviour were asked in the form of the question "Thinking about this local area, how much of a problem do you think are..." with a closed list of options detailed in the graph below.



Source: Bolton Council General Residents Survey

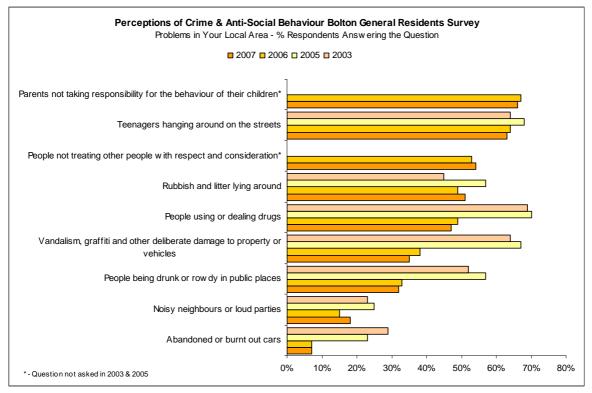
According to the 2007 General Residents survey those behaviours that are seen as the biggest problems in Bolton were:

- Parents not taking responsibility for the behaviour of their children (66%)
- Teenagers hanging around on the streets (63%).

The issues that were the least identified in the survey as problems in Bolton were:

- Abandoned or burnt out cars (7%)
- Noisy neighbours or loud parties (18%)

However, there have been significant reductions in perceptions of anti-social behaviour since 2003 for almost all aspects, except teenagers hanging about on the street and parents not taking responsibility for their children, which have remained unchanged.



Source: Bolton Council General Residents Survey

The 2007 General Residents Survey was also analysed by local area forum areas and by Neighbourhood Renewal Strategy Target areas in order to give a fuller picture of perceptions of crime below borough level. Perceptions of crime and anti-social behaviour levels displayed several uneven patterns across the borough, even when accounting for age, gender and other issues.

Based on the frequency of displaying above average problem levels compared to the borough as a whole, the area forums with the highest perceptions of crime were:

- Crompton & Halliwell
- Farnworth & Kearsley
- Leverhulme
- South

The area forums with generally lower than average perceptions of crime & anti-social behaviour were:

- Astley Bridge & Smithills
- Heaton & Lostock
- Westhoughton North & Chew Moor

During a separate area analysis NRS areas in particular were more likely to report higher perceptions of almost all aspects of anti-social behaviour covered in the survey than non-NRS areas.

#### Perceptions of Crime & Anti-Social Behaviour Bolton General Residents Survey 07/08

Problems in Your Local Area - % Respondents Answering the Question

	Higher incidence	Lower incidence
Astley Bridge & Smithills	-	Teenagers hanging about on streets
Crompton & Halliwell	Noisy neighbours or loud parties	-
·	Rubbish and litter lying around	
	Vandalism, graffiti and other deliberate damage	
Farnworth & Kearsley	Teenagers hanging about on streets	-
,	Rubbish and litter lying around	
	Abandoned or burnt out cars	
	Vandalism, graffiti and other deliberate damage	
Heaton & Lostock and Hulton	Abandoned or burnt out cars	Parents not taking responsibility
		Noisy neighbours or loud parties
		People not treating other with respect
		Rubbish and litter lying around
		Teenagers hanging about on streets
		People being drunk or rowdy in public places
		Abandoned or burnt out cars
		Vandalism, graffiti and other deliberate damage
		People using or dealing drugs
Leverhulme	People using or dealing drugs	-
	Parents not taking responsibility	
	People not treating other with respect	
	Rubbish and litter lying around	
	Noisy neighbours or loud parties	
	Teenagers hanging about on streets	
	People being drunk or rowdy in public places	
	Vandalism, graffiti and other deliberate damage	
South	People using or dealing drugs	-
	Rubbish and litter lying around	
	People being drunk or rowdy in public places	
	Noisy neighbours or loud parties	
	Parents not taking responsibility	
	Abandoned or burnt out cars	
	Vandalism, graffiti and other deliberate damage	
	People not treating other with respect	
	Teenagers hanging about on streets	
South Turton	-	Noisy neighbours or loud parties
Two Towns	People not treating other with respect	-
West Houghton with Chew Moor	-	People using or dealing drugs
		Vandalism, graffiti and other deliberate damage
		Noisy neighbours or loud parties
		Rubbish and litter lying around
NRS target areas	Parents not taking responsibility	-
3	People not treating other with respect	
	Teenagers hanging about on streets	
	Rubbish and litter lying around	
	People being drunk or rowdy in public places	
	Vandalism, graffiti and other deliberate damage	
	People using or dealing drugs	
	Abandoned or burnt out cars	
	Noisy neighbours or loud parties	

Source: Bolton Council General Residents Survey

Loca	al Indicators				
		2005	2006	2007	2008
L18	Number of children killed or seriously injured Source: Bolton Council	25	19	13	N/A <sup>35</sup>
L19	Total number of people killed or seriously injured Source: Bolton Council	125	101	86	N/A <sup>36</sup>

 $<sup>^{\</sup>rm 35}$  Figures refer to calendar year, 2008 figures released in Feb/Mar 2009.  $^{\rm 36}$  Figures refer to calendar year, 2008 figures released in Feb/Mar 2009.

# Conclusion

- UDP policies continue to provide a relevant context for developments relating to Safe Bolton.
- Recorded crime in Bolton reduced over the period 03/04 to 07/08.
- The General Residents Survey indicates that the biggest problems in Bolton are parents not taking responsibility for their children and teenagers hanging around on the streets.
- There have been significant reductions in the perceptions of anti-social behaviour since 2003 for all aspects except teenagers hanging round on the streets.
- People within the Neighbourhood Renewal Strategy areas are more likely to report higher perceptions of almost all aspects of anti-social behaviour.
- Since reported figures in 2005, child fatalities on roads have decreased.

#### **5 Cleaner Greener Bolton**

# The Policy Framework: Countryside & the Rural Economy

- The Countryside and Rural Economy policies contained within the UDP aim to permit development proposals that do not adversely affect the character and appearance; economy; and the natural and the historic environment of the countryside. It is intended that the countryside should be safeguarded for its own sake, for its beauty, the diversity of its landscape, the wealth of its natural resources and its ecological, agricultural, recreational and archaeological value.
- There are five policies in the UDP related to the countryside. Of the five policies in the UDP used for determining planning applications related to the countryside and rural economy. Policy R5 –Landscape character was used most frequently during the monitoring period. This demonstrates the need to take landscape character into account with proposed new developments.
- Policy R4 –Agricultural land, which protects Grade 3A agricultural land has not been used. This may be due to the limited amount of Grade 3A agricultural land within the borough.

#### The Policy Framework: Green Belt

- The Green Belt policies contained within the UDP aim to protect green belt land and would only permit development if it were clearly needed for agriculture, forestry or other appropriate uses. The purpose of green belt policies is to check unrestricted sprawl of large built-up areas, prevent neighbouring towns from merging into one another, safeguard the countryside from encroachment, preserve the setting and special character of historic towns and assist in urban regeneration by encouraging the recycling of derelict and other urban land.
- There are six policies in the UDP used for determining planning applications related to the greenbelt. Policy G2–Control of development in the greenbelt was used most frequently during the monitoring period. This demonstrates the amount of proposals being submitted for land allocated as greenbelt. Policy G6 –Wallsuches Bleachworks, Horwich has not been used and development at Wallsuches has commenced.
- During the monitoring period a proposal, at Thicketford Road, Bolton which involved the use of land as a park for caravans/mobile homes, trailers and associated activities was refused. It was felt that the proposal was contrary to Green Belt policy. Policies G1 and G2 were used to determine this application.

# The Policy Framework: Nature Conservation

- The Nature Conservation policies contained within the UDP aim to protect the natural environment and promote the range and diversity of wildlife habitats.
- There are nine policies in the UDP used for determining planning applications related to nature conservation. Policy N7 – Trees, woodland and hedgerows was used most frequently during the monitoring period. This demonstrates the need for such a policy and the volume of applications being received relating to trees, woodland and hedgerows.
- Policy N2 –Nature Conservation sites was the least used policy.
- The increase in hectarage of SBIs indicates the continuing success in policy.

# The Policy Framework: Design and the Built Environment

- The Design and the built environment policies within the UDP aim to promote good urban design along with preserving local distinctiveness.
- There are many policies in the UDP used for determining planning applications related to nature conservation. Policy D2— Design, was used most frequently during the monitoring period. This demonstrates the need for good design within Bolton. Policy D13 – Historic parks and gardens and D15 –developments affecting known or suspected archaeological sites were used the least.
- Policy D2 was used to refuse an application at Longworth Road, Horwich involved the demolition of an office block and erection of 5 three bedroom town houses. It was felt that the proposal would diminish the character and appearance of the area.
- During this monitoring period an additional building has been added to the number of buildings on English Heritage's buildings at risk Register, which indicates the need for this policy area.

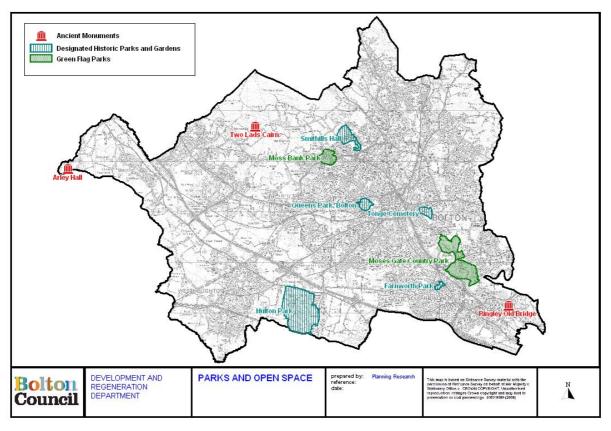
## The Policy Framework: Environmental Management

- The Environmental management policies within the UDP aim to make Bolton a cleaner, safer and healthy place. The well being of the borough's physical environment is of fundamental concern to the Council.
- There are thirteen policies in the UDP used for determining planning applications related to environmental management. Policy EM2–Incompatible Uses was used most frequently during the monitoring period.
- Only Policy EM9 –Hazardous Installations was not used during the monitoring period.

 Policy EM2 was used to refuse a proposal, at Wordsworth Street, Bolton that involved the demolition of a garage and erection of one pair of semi-detached houses. It was felt that the outline proposal would significantly increase the likelihood of complaints being made concerning garage activity.

#### **Contextual Information**

#### Parks & Open Spaces



Source: GM Archaeological Unit (2006), and Green Flag Award (2008)

The map above illustrates the position of the Borough's five Designated Historic Parks and Gardens. The largest of these is Hulton Park at 205 hectares to the south of the borough, which is a private estate. All the others are publicly accessible.

There are 2 designated Green Flag parks at Moss Bank, which is a formal park, and Moses Gate, which is a country park. The Ancient Monuments are Arley Hall canal bridge to the far west of the borough, Two Lads Cairn on the moors to the north and Ringley Old Bridge crossing the River Irwell to the South East of the borough.

# Site of Special Scientific Interest Local Nature Reserve Site of Biological Importance Oak Field Oak Church & Shoutershor Wood Red Mos Tomas River Societies Oak Field O

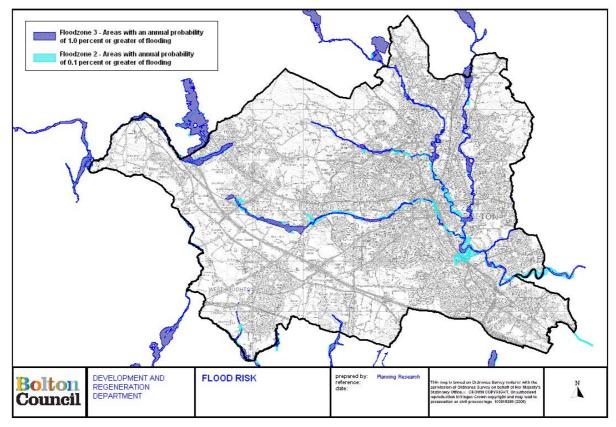
## **Biodiversity, Geodiversity & Woodland Cover**

Source: English Nature (2006), Bolton Council (2006) and GM Ecology Unit (2008)

There are 70 Sites of Biological Importance (SBI) across the Borough the largest of which is on the West Pennine Moors to the north for which the council have adopted SPG - "The West Pennine Moors Statement of Intent 2000" . There are also concentrations of SBI's along the river valley areas, at Hulton Park and at Cutacre to the south.

There are 7 local nature reserves clustered mostly around the Westhoughton area, and at Doffcocker, Seven Acres and Nob End. There are a variety of 4 SSSI's in the Borough with another important site bordering the borough to the north.

#### Flood Risk



Source: Environment Agency (2006)

The above information has been taken from published Environment Agency sources from 2006. The council have also recently undertaken together with AGMA a Strategic Flood Risk Appraisal (SFRA) with Scott Wilson, and are currently undertaking an SFRA Level 2 Study for Bolton Town Centre. The figures used in L25 refer to the recent Scott Wilson study.

The flood risk areas identified are relatively narrow in Bolton, with the main floodzones following the Middlebrook – Croal/Irwell river valley running west to east across the borough, and the Tonge and Bradshaw Brook river valleys running north to south. A fairly significant Floodzone 2 area exists to the southeast between Bolton and Farnworth, crossing the mainline railway to Manchester and A666 expressway.

Some large Floodzone 3 areas exist in the sparsely populated areas of moorland to the north of the borough boundary. Floodzone 1 areas (areas with an annual probability of a less than 0.1% chance of flooding) have not been included due to the insignificance of the flood risk level<sup>37</sup>.

-

<sup>&</sup>lt;sup>37</sup> Source: Environment Agency.

# Conservation Areas Listed Buildings BOLTON

#### **Listed Buildings & Conservation Areas**

DEVELOPMENT AND REGENERATION

DEPARTMENT

Bolton

Council

Source: Bolton Council (2007), English Heritage and Bolton Council (2007)

LISTED BUILDINGS AND

CONSERVATION AREAS

There are 333 listed buildings within the borough, many of which are clustered in and around Bolton town centre. Other smaller clusters exist at Horwich and Bromley Cross/Eagley, with the remainder scattered mostly to the north of the town centre, then throughout the rest of the borough.

There are 26 conservation areas in Bolton, the largest of which are at Horwich and Chorley New Road. There are also several significant conservation areas in Bolton town centre, with a scattering of others located to the north of the Borough.

Core	Indicators				
		2005	2006	2007	2008
E1	Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality.  Source: Bolton Council				
	Flood Protection	0	1	1 <sup>38</sup>	1 <sup>39</sup>
	Water Quality	0	0	0	0
	Changes in areas and populations of biodiversity importance, including changes in areas designated for their intrinsic environmental value including sites of international, national, regional or subregional significance.				
	Sites of Biological Importance (SBI) (+/-ha) Source: Greater Manchester Ecology Unit	+0.1	+6.4	+7.3	+3.8
	Local Nature Reserves (LNR) (+/-ha) Source: Natural England	+29.2	No change	No change	No change
	Sites of Special Scientific Interest (SSSI) (+/-ha) Source: Natural England	No change	No change	No change	No change
E3 SEI	Renewable energy capacity installed by type (MW) Source: Bolton Council, Corporate Property Services	0.026	0.064	0.101	0.114

Loca	al Indicators				
		2005	2006	2007	2008
L20	Number of buildings at risk	25	25	25	26
	Source: Bolton Council				
L21	Derelict Sites				
	Source: Bolton Council				
	Number of derelict sites	N/A	126	120	N/A <sup>40</sup>
	Site area of derelict sites (ha)	N/A	200.4	197.9	N/A
L22	Percentage of Rivers Good	N/A	31.4%	N/A	N/A
	Source: Environment Agency				
L23	Percentage of Rivers Fair	N/A	58.2%	N/A	N/A
	Source: Environment Agency				
L24	Number of people satisfied with local parks and open	N/A <sup>41</sup>	70%	67%	68%
	spaces				
	Source: Bolton Council				
L25	Amount of land at risk from flooding				
	Source: Strategic Flood Risk Assessment for Greater				
	Manchester, Scott Wilson.				
	Zone 1 <sup>42</sup> (ha)	N/A	N/A	N/A	13,413

<sup>&</sup>lt;sup>38</sup> This proposal was for an industrial warehouse and mitigation measures were introduced to avoid risk.

Application Number 78348/07. Amended house types subsequent to previous permission.

Indicator definition under consideration – use of NLUD.

<sup>41</sup> Survey not undertaken in 2005.

<sup>&</sup>lt;sup>42</sup> Chance of flooding in any one year less than 0.1%.

Zone 2 <sup>43</sup> (ha)	N/A	N/A	N/A	209	
Zone 3 <sup>44</sup> (ha)	N/A	N/A	N/A	312	

#### Conclusion

- UDP policies continue to provide a relevant context for developments relating to Cleaner and Greener Bolton.
- Development on flood plains in the borough is minimised to avoid the risk of flooding.
- All sites of special environmental importance (SSIs, SBIs and LNRs) were retained.
   And the amount of derelict land has somewhat reduced since 2006. The GRS shows a high level of satisfaction with local parks and opens spaces but that satisfaction has slightly reduced since 2006.
- Historic buildings and monuments have been protected, but 26 listed buildings are at risk.

 $<sup>^{\</sup>rm 43}$  Chance of flooding in any one year between 0.1% and 1% fluvial or 0.5% tidal.

<sup>&</sup>lt;sup>44</sup> Chance of flooding in any one year greater than or equal to 1% for river flooding and greater or equal to 0.5% for coastal and tidal flooding.

# 6 Strong & Confident Bolton

# 6.1 Housing

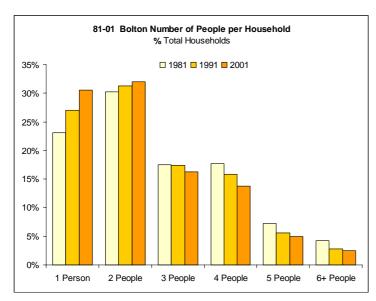
#### The Policy Framework - Housing

- The housing policies contained within the UDP aim to provide 470 dwellings per year up to 2011 on identified sites on suitable land within the urban area.
- There are six policies for Housing, and all were used to determine planning applications. The policy most frequently used was H3 – Determining Housing Applications which sets out a number of criteria that development on unallocated sites in the urban area should meet. This highlights the importance of the policy in determining planning applications.
- The recently published Regional Spatial Strategy (September 2008) sets a figure of 578 dwellings pa.

#### **Contextual Information**

#### **Household Structure**

A 'household' is defined by the ONS as one person living alone, or a group of people (not necessarily related) living at the same address with communal areas, sharing either a living or sitting room, or at least one meal a day.



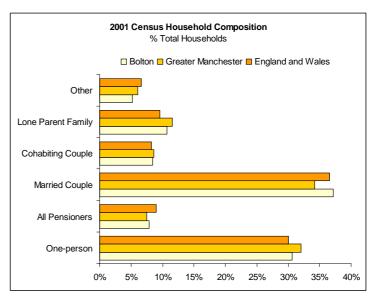
Source: Office for National Statistics, 2001 Census of Population, Univariate Table UV51, 1991 Census of Population, Local Base Statistics LB22 and 1981 Census of Population, Small Area Statistics SAS14. Crown Copyright.

Changes in age structure and changes in the way we live, (including changing attitudes to marriage), have an impact on the sorts of families and households living in the borough. Changes in the 2001 Census make it difficult to accurately compare changes in household type, however it is still possible to compare changes in household sizes.

In 2001 there were 108,085 households living in Bolton, compared to 95,268 in 1981. During that time however the proportion of one-person households has increased and larger families decreased. For

instance in 1981 people living alone constituted 23% of all households in Bolton; in 2001 this increased to over 30%.

Although it is difficult to accurately compare trends in household type over time, it is still useful to consider the current distribution of household type in comparison with regional and national trends. Overall Bolton had slightly less one-person households in 2001 than Greater Manchester, but slightly more than England & Wales. Two or more person households were significantly more likely to be married couples or lone parents, and significantly less likely to be cohabiting couples, pensioners or 'other'.



Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS20. Crown Copyright.

#### **Household Projections**

Household projections are produced by Communities and Local Government and are linked to the latest Office for National Statistics Sub National Population Projections. The projections are trend based and indicate the number of additional households that would form if recent demographic trends continue.

#### 2004-BASED HOUSEHOLD PROJECTIONS

			Number of households (thousands)				Change	04-29	
	2004	2006	2011	2016	2021	2026	2029	No.	%
England	21,063	21,518	22,646	23,836	24,973	25,975	26,497	5,434	26%
North West	2,889	2,940	3,074	3,215	3,345	3,453	3,506	617	21%
Bolton	110	112	116	121	126	130	132	22	20%

Source: Communities & Local Government, 2007

The most recent household projections show that there is a projected increase in households in Bolton over the 25-year period from 2004 to 2029 of 22,000, a 20% increase. This is roughly equivalent to **880 households per year**. The rate of increase in Bolton is lower compared to the North West and England. On a national scale, the increase is due to a combination of adult population growth, changing age distribution and increasing household formation. However due to data restrictions there is no information on the types of households formed or the drivers of change at borough level.

#### Overcrowding

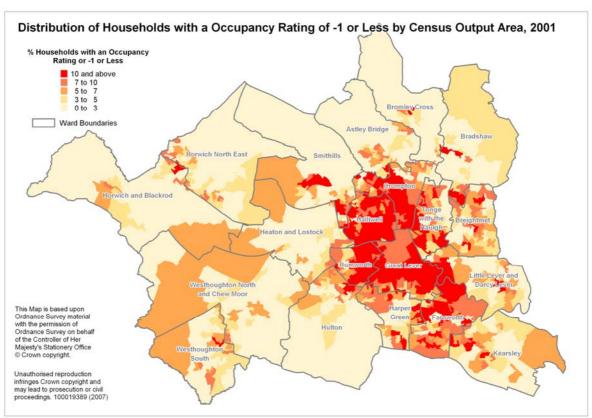
The 2001 Census also contained a question on the number of rooms which, combined with household information, was used by the ONS to calculate overcrowding levels.

Overcrowding was measured by the ONS using 'occupancy ratings'. The occupancy rating

provides a measure of under-occupancy & overcrowding; a value of -1 indicates that there is one room too few and therefore overcrowding in the household.

Using the occupancy rating measure, in 2001 Bolton had 6,478 households (6%) with at least one fewer room than is needed to meet the minimum room requirement, taking account of the composition of the households. In England & Wales as a whole about 7% of households are in this position. Due to definitional changes it is not possible to track changes for this measure over time.

Although Bolton as a whole had a relatively low average of overcrowding there were several areas within Bolton that demonstrated significantly high levels. The majority of households that were overcrowded were concentrated in central wards, and overcrowding levels ranged from 41% in one Output Area in Halliwell, to 0% in numerous areas on the outskirts of the borough.



Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS19. Crown Copyright.

Core	Core Indicators								
		2005	2006	2007	2008				
2ai	Housing trajectory showing net additional dwellings over the previous five year period, or since the start of the relevant development plan document, whichever is the longer.  Source: Bolton Council	2,618	2,913	2,858	3,676				

0		400	704	007	4 474
	Housing trajectory showing net additional dwellings	426	761	927	1,174
	for the current year.				
<u> </u>	Source: Bolton Council				
	Housing trajectory showing projected net additional				
	dwellings up to the end of the relevant development				
	plan document or over a ten-year period from it's				
	adoption, whichever is the longer.				
	Source: North-West Regional Spatial Strategy				
	RSS Requirement	4,500	4,500	4,500	5,780
	Draft RSS panel report requirement	-	5,110	5,780	-
	Bolton Council alternative Growth Point	-	6,500	6,940	6,940
	suggestion				
2aiv	Housing trajectory showing the annual net additional				
	dwelling requirement.				
	Source: North-West Regional Spatial Strategy				
	RSS Requirement	450	450	450	578
	Draft RSS panel report requirement	-	511	578	-
	Bolton Council alternative Growth Point	-	650	694	694
	suggestion				
2av	Housing trajectory showing annual average number of	N/A	N/A	N/A	N/A <sup>45</sup>
	net additional dwellings needed to meet overall				
	housing requirements, having regard to previous				
	year's performance.				
	Source: Bolton Council				
2b	Percentage of new and converted dwellings on	78%	87%	96%	91%
	previously developed land.				
	Source: Bolton Council				
2d	Gross Affordable Housing Completions.	196	98	39	180
	Source: Bolton Council				

# Five Year Housing Supply 2009-14

- Planning Policy Statement 3: Housing (PPS 3) was published in November 2006 with an objective to ensure that the planning system delivers a flexible, responsive supply of land, reflecting the principles of "Plan, Monitor, Manage". Local Planning Authorities are required to identify sufficient specific and deliverable sites to ensure a rolling 5-year supply of housing and demonstrate the extent to which existing plans already fulfil the housing requirement. To be deliverable sites must be: available, suitable and achievable in the next 5 years and the Council needs to demonstrate it has sufficient provision for the 5 year period from 1<sup>st</sup> April 2009 to 31<sup>st</sup> March 2014.
- The current Regional Spatial Strategy (RSS) (2008) sets a net annual dwelling requirement of 578 dwellings between 2003 and 2021 and table 1 translates this into a 5 year residual dwelling requirement for 2009-2014 of 2282 dwellings taking account of 2003-2008 net completions, 2008-2009 projected net completions and a clearance allowance of 20 dwellings per annum.

<sup>&</sup>lt;sup>45</sup> Figures being re-considered as a result of new definition/indicator.

Table 1: RSS Requirement Summary 5 year Supply	Dwellings
RSS Requirement 2003-2014=578x11	6,358
less net completions 03-08	-3,676
less projected net completions 08-09	-500
Residual RSS requirement at 31/3/2009	2,182
Clearance Allowance 2009-2014	100
Gross residual requirement at 31/3/2009	2,282

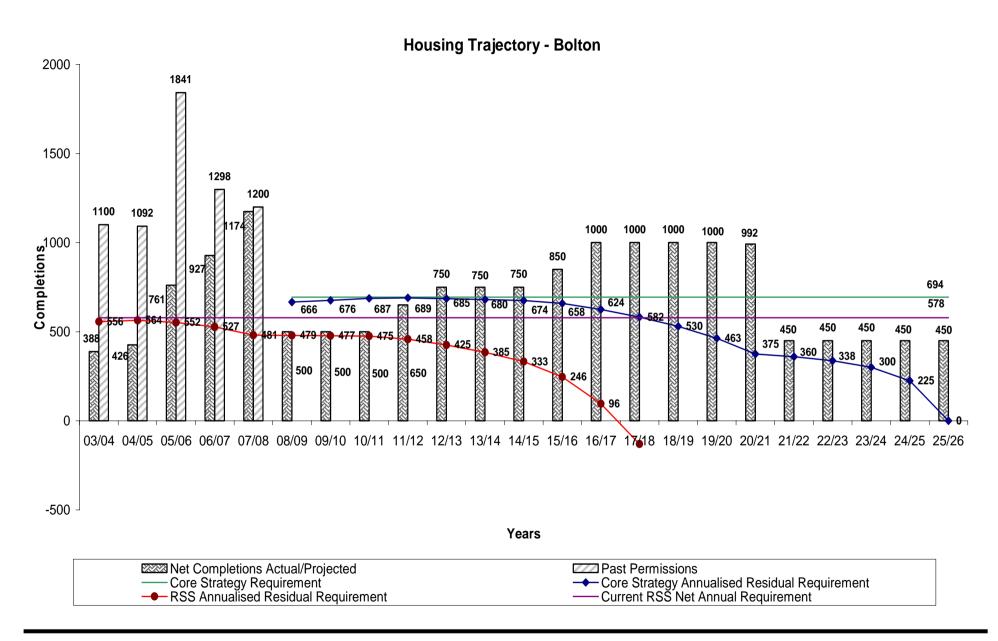
Table 2: 5 year Supply 2009-2014	Dwellings
Large Site (over 0.25ha) Supply 2009-2014	2,397
Small Site Allowance 2009-2014*	450
Projected 5 year supply at 31/3/2009	2,847
Less residual requirement	-2,282
Projected over-supply at 31/3/2009	565

- Table 2 shows the projected supply for 2009-2014 of 2847 dwellings set against the residual requirement of 2282 giving an over-supply of 565 dwellings.
- Table 3 sets out the identified sites over 0.25 ha for the 5 year supply period 2009-2014 that have been drawn from sites under-construction or with outstanding full planning permission as at 31st March 2008. In view of the current market conditions it has been assumed that all sites with outline permission and sites with full permission for flats will not be developed. In addition, a small site completion rate of 90 per annum has been applied in line with the 2007 Strategic Housing Land Availability Assessment (SHLAA) based on 50% of the average annual small site completion rate of 179 dwellings between April 2002 and April 2008.

## **Housing Trajectory**

- The 2007 AMR anticipated net completions of 800 for the financial year 07/08. The
  actual net completions for 07/08 was 1174, 47% higher than anticipated and
  representing a 26% increase on the previous year. On the supply side, the 2007 AMR
  correctly anticipated the number of units coming forward as 1200 for 07/08.
- The housing trajectory graph shows the level of permissions granted and net additional dwellings (NAD) from 2003/4 to 2007/8. For 2008 to 2026 the anticipated NAD, based on the AGMA Growth Points trajectory, is shown and this averages out at an 694 annual completion rate to match the Bolton Local Development Framework, Core Strategy dwelling requirement of 12492 dwellings from 2008 to 2026. This, and the RSS requirement, is illustrated as an average annual residual requirement on the trajectory graph.
- In view of the current financial conditions it is anticipated that completions will be significantly lower than recent years over the next 3 years picking up by 2011/12 as the housing market recovers.

Table 3	5 Year Supply Sites 2009-2014	
SITE REF.	LOCATION	Outstanding Capacity
1774	FORMER WOLFENDEN SCHOOL, WOLFENDEN STREET	25
1838	KERSHAW MILL, KERSHAW ST/BALDWIN ST	13
1504	LONG LANE/RADCLIFFE RD	50
1769	LAND OFF CROMPTON WAY	92
1784	LAND OFF JETHRO ST	112
1792	LAND AT WATERSMEETING RD/EAGLEY BROOK	173
1823	FORMER ATLANTIS NIGHTCLUB, ADJ WATERSMEETING RD	76
1846	LAND AT 99-101 MARKLAND HILL LANE	12
1865	GREENROYD AVE	36
1874	HOLDEN MILL, BLACKBURN RD	298
1900	LAND AT CRESCENT ROAD	77
1956	LAND AT TEMPLE ROAD	57
1983	LAND AT BRADFORD ROAD/CRESCENT ROAD	33
1989	231-235 GREENMOUNT LANE, BOLTON, BL1 5JB	4
2003	YEW TREE FARM, YEW TREE LANE	3
2010	LAND AT THE GLEN OFF CHORLEY NEW ROAD	1
3136	CENTURY MOTORS, GEORGE STREET, FARNWORTH	24
4049	STONECLOUGH MILL, RINGLEY RD	92
4064	LAND AT OLD HALL STREET / MABELS BROW, KEARSLEY,	91
5058	LAND AT LEVER STREET, LITTLE LEVER	81
6099	BOLTON SPORTS VILLAGE	194
6161	WALLSUCHES BLEACHWORKS	79
6195	LAND AT STAR LANE, HORWICH	62
6255	FORMER FALL BIRCH HOSPITAL, FALL BIRCH ROAD, HORWICH,	45
6260	LAND AT LOSTOCK LANE, LOSTOCK, BOLTON	301
7068	FORMER INSTITUTE OF ISLAMIC HIGHER EDUCATION, HOSPITAL ROAD	86
7155	DAYSPRING, SHADY LANE	3
7161	NEWFIELD GRANGE RD	10
8360	682 ST HELENS ROAD, BOLTON,	18
8372	LAND AT FORMER HULTON HOSPITAL, HULTON LANE	72
8374	LAND OFF LEIGH ROAD, FORMER GREENVALE WORKS, WESTHOUGHTON	78
8375	MORRIS FARM, POCKET NOOK RD	4
8392	LAND OFF HUDSON ROAD, BOLTON	80
8399	LAND ADJACENT TO VALE HOUSE, MILL LANE, WESTHOUGHTON,	1
8406	LAND AT 42 BOLTON ROAD, WESTHOUGHTON	14
	Total	2,397
	SMALL SITE ALLOWANCE 2009-2014 @ 90 Per Annum	450
	5 Year Supply 2009-2014	2,847



Annual Monitoring Report 2008 74

Loca	al Indicators				
		2005	2006	2007	2008
L26	Mean Average House Prices <sup>46</sup> Source: HM Land Registry, House Price Index.				
	All (£)	£98,723	£104,939	£115,112	£118,511
	Detached (£)	£226,419	£240,677	£264,009	£271,803
	Semi-detached (£)	£110,911	£117,895	£129,324	£133,142
	Terraced (£)	£63,794	£67,811	£74,384	£76,580
	Flat/Maisonette (£)	£87,173	£92,662	£101,645	£104,645
	Percentage of new dwellings completed at less than 30 dwellings per hectare. Source: Bolton Council	31%	29%	7%	5%
	Percentage of new dwellings completed between 30 and 50 dwellings per hectare. Source: Bolton Council	38%	49%	44%	44%
L29	Percentage of new dwellings completed above 50 dwellings per hectare.  Source: Bolton Council	21%	31%	49%	51%

# Conclusion

- UDP policies continue to provide a relevant context for housing developments relating to Strong and Confident Bolton.
- There is an identified 5-year supply of deliverable housing sites.
- The number of net additional dwellings has more than doubled between 2005 and 2007.

**Annual Monitoring Report 2008** 

 $<sup>^{\</sup>rm 46}$  Figures refer to monthly average for March 05, March 06, March 07 & March 08 respectively.

# **6.2 Community**

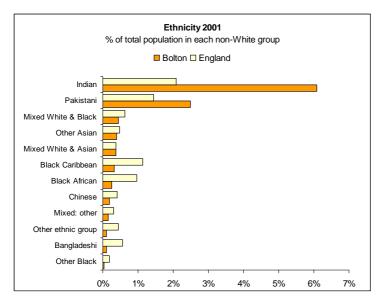
## The Policy Framework - Community

- There is one policy for Community Provision in the UDP related to the 'Strong and Confident' priority theme; CP1 community facilities in accessible locations. The policy was used to determine planning applications for community facilities during 2007/8.
- Planning approvals of note during 2007/8 were for the skate park on Dawes Street in Bolton town centre and a 7.7 hectare extension to Heaton Cemetery. The former approval was for a temporary period until August 2008, but this has now been extended until 2009. The latter has not yet been implemented.

### **Contextual Information**

#### **Ethnic Groups In Bolton**

In 2001 some 28,671 residents of Bolton, constituting 11% of the population, considered themselves to be part of one of the non-White ethnic groups.



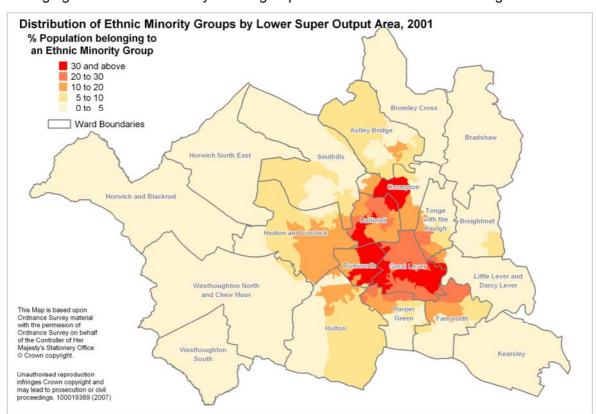
Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS06. Crown Copyright

The largest of Bolton's minority groups is that of Indian background. With 15,884 people and 6.1% of the borough's population, this is the largest such community in North West England. Bolton's population of Pakistani background numbered 6,487 people in 2001, with 2.5% of the borough's population. This makes it the sixth largest such community in North West England. None of the other non-White minority ethnic groups exceeds 1% of the borough's population. Bolton's White population consists of

232,366 people or 89% of the total. The majority identify as British but there are just over 2,200 people in the White Irish group and about 2,500 people in the Other White group.

#### **Distribution of Black and Minority Ethnic Groups**

The distribution of Black and Minority Ethnic groups, as demonstrated on the map, is concentrated in areas around the town centre, particularly in areas of Crompton, Halliwell, Rumworth and Great Lever wards. Comparison with the distribution of minority ethnic



groups in 1991 indicates that there have been increases in the proportion of residents belonging to Black and Minority Ethnic groups across all wards in the borough.

Source: Office for National Statistics, 2001 Census of Population, Key Statistics KS06. Crown Copyright

#### **Indices of Multiple Deprivation 2007**

The Indices of Deprivation are made up of both district and Lower Super Output Area (LSOA) level measures. The 2007 and 2004 IDs are based on LSOAs, unlike the ID 2000, which was ward based. Each LSOA has been given a deprivation score and rank across seven different domains that aim to capture different aspects of deprivation in people's lives. District level deprivation is determined by combining results of the LSOAs across the borough.

## **District Level Deprivation**

Six district level summary measures of the 2007 Index (based on the SOA scores and ranks for each district) have been produced. These are:

- Local Concentration: a population weighted average of the ranks of a district's most deprived SOAs that contain exactly 10% of the district's population.
- **Extent:** the proportion of a district's population living in the most deprived 20% SOAs in the country.
- **Income Scale:** the number of people who are income deprived.
- Employment Scale: the number of people who are employment deprived.
- Average of SOA ranks: the population weighted average of the combined ranks for the SOAs in a district.

 Average of SOA scores: the population weighted average of the combined scores for the SOAs in a district.

	IMD 2004	IMD 2007	
Average LSOA Score	50	51	7
Average LSOA Rank	64	65	7
Extent	46	42	7
Local Concentration	36	24	7
Income Scale	39	31	8
Employment Scale	28	27	7

Ranks for each summary measure (out of 354 districts where 1 is the worst)

Source: CLG 2007

Bolton is one of 45 districts in England with four or more district level measures in the worst 50 in England. Manchester, Salford, Rochdale and Oldham also fell into this category.

### **Neighbourhood Level Deprivation**

The Indices of Deprivation are made up of 37 different indicators that cover different aspects of deprivation. These make up seven LSOA level domain indices. The seven domains are:

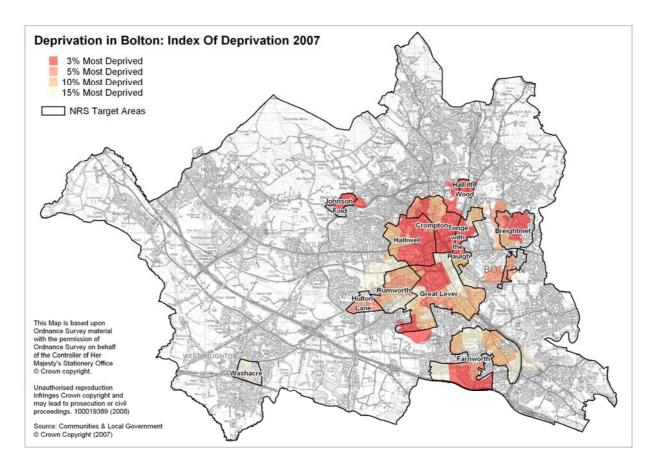
- Income deprivation
- Employment deprivation
- Health deprivation and disability
- Education, skills and training deprivation
- Barriers to Housing and Services
- Living environment deprivation
- Crime

These Domain Indices can be used to describe each type of deprivation in an area. This is important as it allows users of the Indices to focus on particular types of deprivation and to compare this across SOAs.

Each of these domains is made up of a number of indicators that reflect different dimensions of deprivation. Every LSOA is given a score for each of these domains. This score is then ranked out of the 32,482 LSOAs in England, (a rank of 1 being the most deprived and 32,482 being the least). The seven domain indices described above are also weighted and combined to give an Index of Multiple Deprivation (IMD) score and rank for each LSOA.

62 of Bolton's 175 SOAs are amongst the 15% most deprived in England for the IMD. There are 39 in the 15% most deprived and 24 in the 5% most deprived in England.

The map shows the most deprived 3%, 5%, 10% & 15% SOAs in Bolton according to their overall rankings in England.



Source: CLG 2007

Local Indicators				
	2005	2006	2007	2008
L30 % Residents who feel that people from	N/A <sup>47</sup>	N/A <sup>48</sup>	72%	71%
different backgrounds in their area get along				
Source: Bolton Council				

See also Core Indicators 3a and 3b (which monitor development within 30 minutes public transport time of key facilities) under the Prosperous (accessibility) theme.

## Conclusion

- UDP policies continue to provide a relevant context for developments relating to community provision in Bolton.
- Bolton has a diverse population with 11% of the population who consider themselves to be part of the non-white ethnic groups. Bolton is a borough of contrasts with some areas with high levels of deprivation and others that are more prosperous.
- Most residents feel that people from different backgrounds in Bolton get on well.

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 $<sup>^{\</sup>rm 47}$  General Residents Survey not undertaken in 2005.

<sup>&</sup>lt;sup>48</sup> Question not asked in 2006 survey.

# **Appendix**

# **Appendix 1: Progress on Evidence Base**

This Appendix describes studies that gather evidence for the preparation of the Local Development Framework. This list includes studies being undertaken in Bolton and also at a Greater Manchester level that will provide relevant outputs. Regional studies are not listed here.

The attached list is based on current information and will be updated.

These studies are only part of the Evidence Base. The Evidence Base as a whole includes:

Existing strategies and policy documents

Consultation responses including the views of local residents

Factual information including the results of the studies

#### The following pages provide more detail on the studies.

Completed studies, studies nearing completion and Living documents:

- Bolton Housing Land Availability Assessment
- Bolton Housing Market Assessment
- Bolton Employment Land Study
- Bolton Mills Action Framework
- Bolton Open Space Assessment
- Bolton Retail and Leisure Assessments, including Assessment of Town Centre Vitality and Viability
- Reshaping Bolton for a Changing Climate
- Bolton Landscape Character Assessment
- Greater Manchester Flood Risk Assessment Level 1
- Greater Manchester Strategic Housing Market Assessment
- Greater Manchester Urban Historic Landscape Characterisation Project Interim report
- Towards a Green Infrastructure Framework for Greater Manchester
- An Ecological Framework for Greater Manchester
- Gypsy and Traveller Accommodation and Service Delivery Needs in Greater Manchester 2007/8

Studies in progress, expected to completed before April 2009:

- Greater Manchester Decentralised energy and zero carbon buildings spatial planning study (Renewables) (AGMA /Bury Council)
- Greater Manchester Transport Modelling (AGMA /GMTU)
- Bolton Transport Modelling Penelope and Tate runs (HA)
- Bolton Accessibility Analysis (Bolton Council)

Studies with an intention to commence, or at inception stages expected to complete spring/summer 2009:

- Strategic Flood Risk Assessment Level 2 for Bolton town centre.
- Flood Risk Assessment for Bolton strategic sites (Cutacre and Horwich Loco Works).
- Bolton Housing Affordability Viability study (Bolton Council)
- Greater Manchester Employment Land Study (AGMA/Urban Vision)
- Study for Potential Strategic Site at Cutacre

Potential future Projects /Studies still awaiting programme:

- Greater Manchester Infrastructure Study
- Greater Manchester Spatial Strategy (AGMA/Urban Vision)

<b>Bolton Housing Land</b>	Availability Assessment
Link -	Bolton Housing Land Availability Assessment
Area of study	Bolton Borough
Objective of study	This work addresses specific Government requirements set out in PPS3, and PPS12 and the CLG Housing Land Availability Assessment (HLAA) Practice Guidance published July 2007. The Study covers the period up to 2021 with some indicative information to 2026 in line with the emerging Regional Spatial Strategy.  Specific objectives of this study included: Identifying specific, deliverable sites for the first five years of a plan that are ready for development and to keep this topped up over-time in response to market information.  Identify specific, developable sites for years 6-10, and ideally years 11-15, in plans to enable Stakeholders involved in the preparation of the study.
Steering Group	Included representatives from: Strategic Housing Unit
	Planning Research
	Spatial Planning
	Planning Control
	Corporate Property REDD
Status	
Status Time table	Consultants Roger Tym and Associates
Contact Officer	Completed August 2008
	Tony Lomax 01204 336105
Notes	2008 Update underway

Link to information	Bolton Strategic Housing Market Assessment
	<u>Webpage</u>
Area of study	Bolton borough
Objective of study	Planning Policy Statement 3 (PPS3) requires an evidence-based approach to housing markets.  The Bolton HMA uses the completed Bolton Housing Needs Survey 2006 and other information to provide evidence, particularly with regard to the future balance of supply and demand in terms of tenure, type and location (and affordability), to inform the Local Development Framework. The BSHMA also provides a robust evidence base in the development and future refinement of Bolton's Local Housing Strategies. It will also inform the development of community care services, private rented sector housing policy, community strategy, and other local housing partnership strategies.  Stakeholders involved in the preparation of the study. This study will fit in the context of the Greater Manchester Strategic Housing Market Study.
Steering Group	Includes representatives from: Strategic Housing Unit Bolton Community Homes Planning Research Regeneration and Economic Development Spatial Planning Bolton at Home
Status	Consultant Appointed (David Couttie Associates) – Work to be completed early 2009
Time table	Start: Nov 2007 Finish: Jan 2009
Contact Officer	Steve Jordan 01204 335777 Ian Morgan 01204 333216
Notes	Draft outputs have informed the LDF

Bolton Employment Land Study		
Link-	Employment Land Study	
Area of study	Bolton borough	
Objective of study	To inform both Local Development Framework and Economic Strategies. The work is in line with the Guidance Note "Employment Land Reviews" (ODPM 2004).  Sites allocated for employment land need to reflect the changing requirements of businesses and local economies. The specific aims of this study are to:  *Assess the future demand for employment land  *Assess the future supply of sites for employment  *Identify if the Council needs to identify more or less land across the borough for employment.  *Assess the suitability of individual sites whether existing, permitted or proposed for employment use  *Provide information to enable the council to develop appropriate future policies around employment land  Keppie Massey worked with key Stakeholders and wrote to consultees to prepare a qualitative demand assessment as part of the study.	
Steering Group	Included representatives from: Planning Research Regeneration and Economic Development	
Status	Consultants Arup and Keppie Massie	
Time table	Completed September 2008	
Contact Officer	Ian Morgan 01204 333216	
Notes		

Bolton Mills Action Framework		
Link -	Bolton Mills Action Framework Webpage	
Area of study	Bolton	
Objective of study	An Action Framework to revitalise Bolton's mill community was launched by Bolton Council January 2007.  The main task was the assessment and prioritisation of all the mills in Bolton. Each mill has been assessed individually in terms of its heritage, regeneration and economic value and the results will contribute to shaping future planning policy. It will also be used to prioritise regeneration actions.  The assessment of all mills in Bolton will help the Council to identify:  *The mills that should be retained for their overall contribution to heritage, place and local regeneration,  *The mills that do not make any positive contribution and could be cleared,  *The mills that are important to the economy and have the potential to meet future needs of the sub-region,  *The identification of those mills that ought to be converted into mixed use or residential use	
Steering Group	Officer group made up of officers in Regeneration, Planning Policy, Planning Control, Conservation, Economic Development, Inward Investment and Neighbourhood Management.	
Status	Work undertaken by Bolton Council	
Time table	Completed November 2008	
Contact Officer	Caroline Hansell 01204 336131	
Notes		

Bolton Open Space Assessment		
Link -	Bolton Open Space Assessment Webpage	
Area of study	Bolton borough	
Objective of study	Planning Policy Guidance Note 17 (PPG17) issued by Government in 2002 requires all Local Authorities to undertake an Open Space Assessment using a specified methodology. This work has significant influence on future policy across a number of Departments, particularly in respect of planning policy and school grounds, the work in Bolton has been led by the Environmental Services Department, responsible for the management of the largest part of the borough's greenspace.  PPG17 requires a quality and value assessment of all open spaces larger than 0.2 Hectares to be undertaken together with a wide-ranging consultation including users and non-users. This has generated a significant volume of detailed information, which can provide a solid foundation for prioritising improvements to parks and open spaces within the constraints of available resources.	
Steering Group		
Status		
Time table	Completed	
Contact Officer	Jon Gorton 01204 334074	
	Andrew Chalmers 01204 336109	
Notes		

Retail and Leisure Assessment, Vitality and Viability studies		
other studies		
Link -	Retail and Leisure Assessment Webpage	
	Vitality and Viability Study	
Area of study	Bolton borough	
Objective of study	To provide part of the evidence base for the retail and leisure policies and proposals in the Local Development Framework for Bolton. This work I addresses specific Government requirements set out in PPS6, and PPS12 and will cover a period up to 2021 with some indicative information to 2026 in line with the emerging Regional Spatial Strategy.  Includes Vitality and Viability updates for April 2008 for town centres.  NOTE: The council have also have commissioned LOCUM consultants to carry out a study to look at market segmentation, this study is nearing completion.	
Steering Group	The LDF planning study Includes representatives	
	from: Planning Control	
	Regeneration and Economic Development Division Spatial Planning	
	Planning Research	
	Highways and Engineering	
Status- Completed	Special Projects  Consultant Roger Tym and Partners	
Time table	Completed August 2008	
Contact Officer	lan Morgan 01204 333216	
Notes	1	

Reshaping Bolton for	a Climate Change
Link -	Reshaping Bolton for a Climate Change
Area of Study	Bolton Borough
Objective of study	This is a Manchester University project, which explores the potential of spatial planning to enable Bolton to adapt to climate change whilst seeking, through the planning process, to minimise greenhouse gas emissions from new and existing development.  The report considers the impacts of Floodrisk, Water Quality and Supply, Biodiversity and Soil, Networks disruption, Urban Heat Island effect, Green Infrastructure and Built Environments.
Steering Group Status Time table	N/A Manchester University /Bolton Council Completed May 2008
Contact Officer	Peter Cattery 01204
Notes	

Bolton Landscap	pe Character Assessment
	Bolton Borough
Objective of study	The purpose of the Landscape Character Assessment is to assess the character, distinctiveness and qualities of the Borough's open countryside to enable us to find ways of protecting and enhancing the quality of the <i>whole</i> countryside and not just designated areas.  Bolton's landscape is rich and diverse and important features are often the result of the industrial and urban processes. Engineering features such as canals, mills, lodges and railways are all the product of industrial growth. The special character of the Borough is derived from rural and agricultural landscapes, which were changed significantly by developments during the industrial age. More recently, the further sprawl of mixed urban developments together with the expansion in leisure related activities have also left their mark on the landscape.
Steering Group	
Status	Work Undertaken
Time table	Completed 2001
Contact Officer	Tony Lomax 01204 336105
Notes	

<b>Greater Manchester</b>	Strategic Flood Risk Assessment Level 1
Link-	
Area of study	Greater Manchester
Objective of study	Planning Policy Statement (PPS) 25 emphasises the active role Local Authorities should have in ensuring flood risk is considered in strategic land use planning. It encourages Local Authorities to undertake Strategic flood risk assessments and use the findings to inform land use planning. This Level 1 study provides information for the Core Strategy preparation. Level 2 information is required –for site level detail. The level 2 and strategic site assessments are described below.
Steering Group	AGMA/Bury
Status	Scott Wilson
Time table	Stage 1 completed June 08 – Living Document
Contact Officer	Dave Handcraft Bury Council
	Tony Lomax 01204 336105
Notes	

Greater Manchester Strategic Housing Market Assessment (SHMA)	
Link -	Greater Manchester Strategic Housing Market
	Assessment
Area of study	Greater Manchester
Objective of study	The CLG Guidance on carrying out Strategic Housing Market Assessments makes clear the need to work with other Local Authorities to understand housing need and demand across Local Authority boundaries at a regional, sub regional and local level. To this end the GM authorities have worked together and commissioned consultants. This work follows from the regional "Making Housing Count" study.  This study generally uses data from the Bolton Strategic Housing Market Study, which is a key information source for the regional work.
Steering Group	AGMA
Status	Consultants Deloitte and GVA Grimley
Time table	Completed September 2008
Contact Officer	Andrew Parkin (Manchester City Council) 0161 234 4681 Steve Jordan 01204 335777 Dave Bryant for SHMA
Notes	

Greater Manchester Urban Historic Landscape	
Characterisation Project	
Link -	Greater Manchester Urban Historic Landscape
	Characterisation Project
Area of study	Greater Manchester
Objective of study	Countywide Historic Landscape Characterisation projects form part of a national programme supported and developed by English Heritage but carried out by local government. They aim, through a desk-based programme of Geographical Information System mapping and analysis, to achieve an archaeologist's understanding of the historical and cultural origins and development of the current landscape. They seek to identify material remains at landscape-scale that demonstrate the human activities that formed the landscape as it is seen today.
Steering Group	AGMA Steering Group
Status	The Greater Manchester Archaeological unit
Time table	Interim report completed September 2008, final report to be issued once all authorities work is complete.
Contact Officer	Tony Lomax – 01204 336105
Notes	

Towards a Green	Infrastructure Framework for Greater
Manchester	
Link	Towards a Green Infrastructure Framework for
	Greater Manchester
Area of study	Greater Manchester
Objective of study	In July 2008, Government confirmed Greater Manchester (GM) would be a New Growth Point (NGP), anticipating 67,500 new homes in the period to 2017. One condition of NGP status is the delivery of Green Infrastructure (GI). The study addressed the following issues: - What does the term 'green infrastructure' mean for the city region? Does Greater Manchester need to actively plan for GI? Which GI functions does Greater Manchester need to support its growth? Does GM need a cross boundary, multi-agency approach to GI? Where are the priority areas for creation, conservation and enhancement of GI? Are there case studies of GI being implemented in mature urban areas? How can Local Development Frameworks and Core Strategies promote GI?  The study sets out a 'route map' for AGMA to develop a city regional GI framework. The study also advises on how a framework document might be structured and how delivery of GI might be enhanced
Steering Group	AGMA Steering Group
Status	AGMA/Natural England/TEP
Time table	Completed September 2008
Contact Officer	Tony Lomax
Notes	

Link	Creater Manchester Feelegieel Francuscus
Link -	Greater Manchester Ecological Framework
Area of study	Greater Manchester
Objective of study	The guiding principles used in the development of the Ecological Framework for
	Greater Manchester were that the Framework should
	be as inclusive as possible
	and capable of implementation through the land use planning system
	Analysis of the extent and distribution of habitats and land uses in Greater
	Manchester has shown that although the sub region is biologically diverse,
	habitats generally occur in small patches and are very fragmented. Linking and
	buffering these habitat patches to form an
	interconnected habitat network will
	be difficult. An alternative approach is proposed that identifies broad areas
	sharing similar ecological characteristics rather than concentrating on recreating
	and connecting selected habitat types. Following this approach five broad
	'Biodiversity Opportunity Areas' have been identified; these are the most
	natural areas, garden spaces, habitat mosaics, areas where locally specific
	actions will apply and species hotspots. Suggestions are put forward as to the
	best policy mechanisms to use to achieve effective
	habitat enhancement in each
	of the identified Opportunity Areas.
Steering Group	AGMA Steering Group
Status	The Greater Manchester Ecology Unit (GMEU)
Time table	Completed April 2008
Contact Officer	Tony Lomax
Notes	,

Gypsy and Travelle needs in Greater M	er accommodation and service delivery
Link -	Gypsy and Traveller accommodation and service delivery needs in Greater Manchester 2007/8
Area of study	Greater Manchester
Objective of study	This research was commissioned by Greater Manchester local authorities to inform the development of a Gypsy and Traveller Accommodation Strategy at district level, which in turn will inform Local Housing and Homelessness Strategies, Supporting People Strategies, and Local Development Frameworks across Greater Manchester. The research methodology has comprised: a comprehensive survey of Gypsies, Travellers and Showpeople across Greater Manchester; Desktop analysis of existing documents and data; A Key Stakeholder Forum with key professionals who have direct contact with local Gypsy and Traveller communities; Consultation with Gypsies and Travellers, the Northern Network of Travelling People and the Showmen's Guild through focus groups and correspondence Secondary and survey data have been used to derive an estimate of the Gypsy and Traveller population and the total number of households in Greater Manchester. A model for calculating pitch requirements based closely on CLG guidance has been developed.
Steering Group	AGMA Steering Group
Status	The research has been carried out by arc4 in partnership with the Northern Network of Travelling People. The staff of the "We're Talking Homes" project were also actively engaged in supporting the study.
Time table	Completed February 2008
Contact Officer	Andrew Chalmers 01204 336109
Notes	

Greater Manchester Transport Modelling	
Area of study	Greater Manchester
Objective of study	The proposal is to commission GMTU, MVA and GMPTE forecasts of the transport implications of the scale and distribution of development emerging from initial drafting of LDF Core Strategies. The commissioning body will be GMPTE since these contractors are already GMPTE framework contractors and it would therefore be much quicker than going through the procedural steps necessary with other bodies.
Steering Group	Greater Manchester Local Transport Plan Steering Group and Greater Manchester Association of District Engineers.
Status	GMTU appointed and data collection has started. Project to be completed March 2009
Time table	Data collection by Urban Vision November, December 2008 Modelling by GMTU, results prepared in sub-regional report by April 2009 Interpretation and discussion of results completed August 2009
Contact Officer	Graham Langley 01204 336114
Notes	

Greater Manchester Decentralised Energy and Zero Carbon Buildings Spatial Planning Study	
Area of study	Greater Manchester
Objective of study	AGMA has commissioned this study to provide an evidenced based understanding of local feasibility and potential for renewable and low carbon energy technologies within the Greater Manchester City Region.  The Planning Policy Statement: Planning and Climate Change - Supplement to PPS1 (December, 2007) outlines how planning should contribute towards reducing carbon emissions and other actions to reduce vulnerability. This approach is continued within the associated 'Living' Draft Practice Guide (March, 2008).  Renewable and low-carbon energy generation and the Code for Sustainable Homes provide the backbone to PPS1 Climate Change Supplement and the Practice Guide. Both have significant implications for Core Strategy and Site Allocation DPDs. The PPS1 supplement makes the point that "in developing Core Strategies and supporting Local Development Documents, Planning Authorities should provide a framework that promotes and encourages renewable and low carbon energy generation". This will be a prerequisite for delivering zero carbon homes by 2016 and other buildings by 2019.  The specific objectives of the study are - To undertake a study that identifies the most appropriate energy mix for delivering new development and growth aspirations across Greater Manchester.  To set out clearly the spatial planning actions required to deliver this 'new' critical infrastructure.
Steering Group	AGMA/Bury
Status	Work Commissioned Urbed with Faber Maunsell and Quantum
Time table	Work commenced, draft report end December 2008, final report end January 2009
Contact Officer	Ian Morgan
Notes	

<b>Bolton Transport</b>	Bolton Transport Modelling	
Area of study	Bolton borough and adjoining districts in GM	
Objective of studies	In support of the AGMA transport modelling, the Highways Agency is offering Local Authorities the opportunity to test the implications of the scale and distribution of development emerging from of LDF Core Strategies on the Strategic Highway Network. The Highways Agency will use their PENELOPE model and TATE package to analysis the impact of proposed development in Bolton. In addition to this, the PENELOPE model will give data on the implications for the Local Road Network that then can be analysed by individual Districts.	
Steering Group		
Status	Highways Agency	
Time table	Data collection commenced.	
	Expected to be completed December 2008	
Contact Officer	Graham Langley 01204 336114	
Notes		

Bolton Accessibility	
Area of study	Bolton borough and adjoining districts in GM
Objective of studies	a) Accessibility mapping exercise and report summarising access to bus stops on frequent bus routes, standard bus routes and access to rail stations.
	b) This report provides an accessibility audit for the Borough. Travel times by walking, cycling and travelling by bus to a range of services are measured.
	The study covers accessibility to a range of services including:
	The Hospital GP Surgeries Primary Schools Secondary Schools Further Education and Higher Education Establishments Employment Sites Major Retail Centres Town Centre
Steering Group	N/A
Status	In progress
Time table	Dec 08
Contact Officer	Iain Crossland 01204 336114
Notes	Part a) complete

Strategic Flood	Risk Level 2 for Bolton Town Centre	
Area of study	Bolton Town Centre	
Objective of study	The Greater Manchester Sub-Regional / Level 1 Strategic Flood Risk Assessment and the additional Framework for Specifying Level 2 studies was completed in August 2008. (see study 8 above).	
	PPS25 and the Practice Guide state that the sequential approach to development and flood risk should be demonstrated initially through the Sequential Test. The Sequential Test is designed, in the first instance, to allocate development within Flood Zone 1 (low probability of flooding from fluvial sources). If this is not possible, development can be allocated within Flood Zone 2 (medium probability of flooding from fluvial sources) and Flood Zone 3 (high probability of flooding from fluvial sources) providing the development 'vulnerability' is suitable and subject to passing all three parts of the Exception Test in certain cases. Flood risk and gaps in data have already been defined in the Sub-Regional SFRA and the accompanying Framework for Specifying Level 2 SFRAs.	
	Bolton Town centre was identified for a Level 2 Flood risk assessment, and is likely to come forward through the LDF process.	
	Consequently, this study is a hybrid approach to provide additional information and resolution to the existing flood risk datasets prior to undertaking the Sequential Test. Following the Sequential Test and using the information provided from the Level 2 assessment, the Exception Test will be applied where necessary.	
	Initially this Level 2 SFRA will be based on the most confident data we have available at this point in time, i.e. fluvial flooding. Additional sources of flooding will be examined in more detail as we proceed through the work programme.	
Steering Group	To be agreed	
Status		
Time table	To start December 2008	
Contact Officer	Tony Lomax/Robert Woods 01204 336105	
Notes		

Flood Risk Assessment for sites		
Area of study	Horwich Loco Works	
	Cutacre	
Objective of studies	Horwich Loco Works and Cutacre are identified as strategic sites in the preferred option of the LDF. Individual Floodrisk Assessments for the sites will be undertaken by the private sector and made available	
Steering Group		
Status		
Time table	To be agreed	
Contact Officer	Tony Lomax 01204 336105	
Notes		

Viability study for Affordable Housing		
Area of study	Bolton borough	
Objective of studies	Planning Policy guidance in PPS3 advises Local Authorities to base the target for affordable housing on evidence of need and also to undertake an assessment of the likely economic viability of land for housing, to help determine the impact of affordable housing policies.	
Steering Group		
Status	To be undertaken in-house	
Time table		
Contact Officer	Mary Serjeant /Andrew Charmers 01204 336114	
Notes		

Greater Manchester Employment Land study		
Area of study	Greater Manchester	
Objective of studies	To develop a sub-regional stance to RSS employment land policy requirements and sub-regional approach to support core strategies	
Steering Group	AGMA (Planning officers Group)	
Status	AGMA/Urban Vision	
Time table	Currently	
Contact Officer	Martin Kimberly Wigan Council	
Notes		

Study for Potential Strategic Site at Cutacre		
Area of study	The Greater Manchester Sub Region	
Objective of study		
	To demonstrate the suitability /need for the Cutacre site for Strategic Employment development.  To demonstrate the exceptional circumstances which justify the development of this predominantly Green Belt site.	
Steering Group	REDD Spatial Planning	
Status	DTZ commissioned	
Time table	Ongoing	
Contact Officer		
Notes		

# **Appendix 2: Existing and Proposed Planning Policy Guidance**

Existing Planning Policy Guidance	Status at November 2008		
Existing planning control policy notes			
1 Health, Well Being and Quality of Life	Adopted – February 2006		
2 Space Around Dwellings	Adopted SPG-Apr 1992		
3 House Extensions	Adopted SPG-Jan 2005		
4 Shop Fronts	Adopted SPG-Jan 2005		
6 Display of Signs & Advertisements	Adopted SPG-Apr 1992		
7 Trees: Protection & Planting in New Development	Adopted SPG-Aug 2004		
8 Provision for Children's' Play within New Residential	Adopted SPG-Jun 1997		
Developments			
9 Location of Restaurants, Cafes, Public Houses, Bars & Hot	Adopted SPG-Jan 2005		
Food Takeaways in Urban Areas			
10 Planning out Crime	Adopted SPG-Apr 1992		
11 Conversion of Dwellings into Self-Contained Flats & Bedsits	Adopted SPG-Apr 1992		
12 Residential & Nursing Homes for the Elderly	Adopted SPG-Apr 1992		
15 The Conversion of Traditional Buildings in the Countryside	Adopted SPG-June 1997		
16 Floodlighting	Adopted SPG-Jan 2005		
17 Nature Conservation	Adopted SPG-Jun 1997		
18 Provision for Cyclists	Adopted SPG-Aug 1995		
19 Conservation Areas	Adopted SPG-Aug 1995		
20 Listed Buildings	Adopted SPG-Aug 1995		
21 Highways Considerations	Adopted SPG-June 1995		
22 Public Art (part)	Adopted SPG-Jan 2005		
22 Public Art (part)	Adopted SPG-Jan 2005		
24 Working from Home	Draft Council Policy Note –		
	March 2003		
25 Telecommunications	Adopted SPG-Dec 2002		
26 Affordable Housing	Interim Council Policy Note –		
	February 2008		
27 Housing Development	Adopted SPG-Aug 2003		
28 Equestrian Developments	Adopted SPG-Jan 2004		
29 Security Fencing Around Schools	Draft Council Policy Note -		
	March 2002		
30 Education	Adopted SPG-Jun 2005		
31 Car, Cycle and Motorcycle Parking Standards	Advice Note – September 2005		
32 Workplace Travel Plans	Advice Note – April 2004		
Other existing planning policy documents			
Horwich Locomotive Works	Adopted SPG – Jan 2004		
St Helena Development Brief: Central Street Phase	Adopted SPG – May 2005		
Conservation Area Character Appraisals	Council Policy Notes		
Bolton's Green Corridors	Adopted SPG-2001		
A Landscape Character Appraisal for Bolton	Adopted SPG-2001		
West Pennine Moors Landscape Character Assessment	Adopted SPG-2001		
West Pennine Moors Statement of Intent 2000	Adopted SPG-2001		
Bolton Biodiversity Action Plan	Adopted SPG-2001		
Bolton Cycling Strategy	Council Policy Note		

Adopted	Supplementary	/ Planning	Documents
AGOBICG	Oubbicilicital i	, і ічініным	Documents

Title	Adoption date	Status
Revised Church Wharf Development Brief	Adopted February 2008	Adopted SPD
Building Bolton	Adopted November 2006	Adopted SPD
Sustainable Design and Construction	Adopted September 2007	Adopted SPD

Proposed Supplementary Planning Documents		
Title Proposed adoption date Status		Status
Trinity	August 2009	SPD (see profile)
Merchants Quarter	January 2009	SPD (see profile)
House extensions	September 2009	SPD (see profile)

# Appendix 3: Saved UDP Policies & Incorporation into LDF

	Saved Policy	Local Development Framework
Part 1 F	Policies	
R1	Countryside and Rural Economy	Core Strategy
G1	Green Belt	Core Strategy
N1	Nature Conservation	Core Strategy
EM1	Environmental Management	Core Strategy
D1	Design and Built Environment	Core Strategy
01	Open Space and Recreation	Core Strategy
A1	Accessibility	Core Strategy
H1	Housing	Core Strategy
CP1	Community provision	Core Strategy
E1	Employment and the Economy	Core Strategy
S1	Retail and Leisure	Core Strategy
TC1	Town Centres	Core Strategy
M1	Minerals	Core Strategy
W1	Waste	Core Strategy
Part 2 p	olicies	
R2	Protected Open Land	Allocations DPD
R3	Diversification in the Countryside	Covered by PPS7
R4	Agricultural Land	Core Strategy and Allocations DPD
R5	Landscape Character	Core Strategy and Allocations DPD
G2	Control of Development in the Green Belt	Allocations DPD
G3	Re-use of Buildings in the Green Belt	Allocations DPD
G4	Infilling in the Green Belt	Allocations DPD
G5	Infilling at major development sites in the Green Belt	Allocations DPD
G6	Wallsuches Bleachworks, Horwich: A major developed site in the Green Belt	Allocations DPD
N2	Nature Conservation Sites - SSSI	Core Strategy and Site Allocations DPD
N3	Nature Conservation Sites - SBI and LNR	Core Strategy and Site Allocations DPD
N4	Green Corridors	Core Strategy and Site Allocations DPD
N5	Landscape Features	Core Strategy
N6	Biodiversity	Core Strategy and Allocations DPD
N7	Trees, Woodland & Hedgerows	Core Strategy
N8	Trees in Conservation Areas and TPO	Covered by PPG15
N9	Species Protection	Core Strategy
EM2	Incompatible Uses	Core Strategy
ЕМ3	Location of Uses	Core Strategy
EM4	Contaminated Land	Core Strategy
EM5	Derelict Land & Buildings	Do not continue with this policy
EM6	Energy Conservation and Efficiency	Core Strategy
EM7	Renewable Energy	Core Strategy

EM8	Wind Power	Core Strategy
EM9		Hazardous substance regulations
EM10	Surface water Run-off	Core Strategy
EM11		Core Strategy and Site Allocations DPD
EM12	Water Resources and Quality	Core Strategy
EM13	Unstable Land	Covered by PPG14
D2	Design	Core Strategy
D3	Landscaping	Core Strategy
D4	Advertisements	Covered by PPG19
D5	Public Art	Core Strategy
D6	Telecommunications	Core Strategy and PPG8
D7	Conservation Areas	Core Strategy and Site Allocations DPD
D8	Demolition within Conservation Areas	Core Strategy and PPG15
D9	Shop fronts within Conservation Areas	Core Strategy and PPG15
D10	Alteration and/or Extension of Listed Buildings	Core Strategy and PPG15
D11	The Demolition of Listed Buildings	Covered by PPG15
D12	Alternative Uses of Listed Buildings	Core Strategy
D13	Historic Parks and Gardens	Site Allocations DPD and PPG15
D14	Archaeology - nationally important sites	Site Allocations DPD and PPG16
D15	Archaeology	Covered by PPG16
O2	Protection of Recreational Open Space	Core Strategy and Site Allocations DPD
О3	Protection of Education Recreation Facilities	Core Strategy and Site Allocations DPD
04	Provision of Open Space in New	Core Strategy
	Developments	
O5	-	Core Strategy and Site Allocations DPD
O6	Development at Waterside Locations	Core Strategy
07	Public Rights of Way	Covered by rights of way legislation
08	The Croal/Irwell Valley	Core Strategy and Site Allocations DPD
A2	<u> </u>	Core Strategy
A3	Travel Plans	Core Strategy
A4	Developer Contributions	Core Strategy
A5		Core Strategy
A6	Car Parking Standards	Core Strategy
A7	Cycle and Motorcycle Parking	Core Strategy
A8	Major Development	Core Strategy
A9	Access for People with Disabilities	Core Strategy
A10		Core Strategy
A11	Improvement of Bus Facilities and Services	Core Strategy
A12	Improvement of Public Transport Facilities	Core Strategy and Site Allocations DPD
A13	Rail Investment	Core Strategy and Site Allocations DPD
A14	Park and Ride Facilities	Core strategy
A15	Protection of Former Railway Lines	Site Allocations DPD
A16	Pedestrians	Core Strategy
A17	-	Core Strategy and Site Allocations DPD
A18	The Road Network – should be in core strategy?	Site Allocations DPD
A19	Dec 1 Och conservation	Core Strategy and Site Allocations DPD
AIS	Road Schemes and Improvements	Core Strategy and Site Allocations DFD
A20	Implementation	Core Strategy
	•	

H3	Determining Planning Applications	Core Strategy
H4	Affordable Housing	Core Strategy
H5	Density	Core Strategy
H6	Sites for Gypsies and Travelling Showpeople	Core Strategy and Site Allocations DPD
CP2	Allocated School Sites	Core Strategy and Site Allocations DPD
CP3	Provision for the Expansion of Education	Core Strategy and Site Allocations DPD
	Facilities	core changy and cher mecanone 2. 2
CP4	Provision of Health and Community Facilities	Core Strategy and Site Allocations DPD
E2	Office, Industrial and Warehouse Allocations	Core Strategy and Site Allocations DPD
E3	Siting of Offices and Industrial Development on Unallocated land	Core Strategy
E4	General Industrial and Warehousing Development on Unallocated Sites	Core Strategy
E5	Protection/Regeneration of Existing	Core Strategy and Site Allocations DPD
LJ	Employment Areas	Core Strategy and Site Allocations DFD
E6	Improvement of Existing Industrial Areas and Premises	Core strategy
E7	Working from Home	Core Strategy
E8	Tourism	Core Strategy
S2	Retail Allocations	Core Strategy and Site Allocations DPD
S3	Retail Development on Unallocated Sites	Core Strategy and PPS6
00	within Centres	Core dualegy and 11 do
S4	Assessment of Retail Proposals Outside	Core Strategy and PPS6
	Defined Centres	
S5	Local Shopping Facilities	Core Strategy and PPS6
S6	Retail Warehouse Parks	Core Strategy and PPS6
<b>S7</b>	Hot Food Takeaways and Restaurants	Core Strategy
S8	Leisure	Core Strategy and Allocations DPD
TC2	Town Centre Living	Core Strategy and Site Allocations DPD
TC3	Evening Economy Zone	Core Strategy (town centre)
TC4	Protection of Core Shopping Areas	Core Strategy and Site Allocations DPD
TC5	Mixed Use Allocations	Core Strategy) and Site Allocations DPD
TC6	Commercial Allocations	Core Strategy and Site Allocations DPD
TC7	Sites for Multi-Storey Car Parks	Core Strategy and Site Allocations DPD
TC8	Bollings Yard Strategic Opportunity Site	Core Strategy and Site Allocations DPD
TC9	Open Space Links	Core Strategy and Site Allocations DPD
TC10	Restriction of New Car Parking Within Bolton Town Centre	Core Strategy and Site Allocations DPD
M2		Core Strategy and Site Allocations
	Minerals Areas of Search	DPD/Minerals DPD
М3	Determining Planning Applications	Core Strategy or Minerals DPD
M4	Conditions to be applied/Legal Agreements	Core Strategy or minerals DPD
M5	Aggregate Mineral Workings	Core Strategy or Minerals DPD
W2	Determination of Planning Applications	Core Strategy and Greater Manchester Joint Waste DPD
W3	Conditions to be applied/Legal Agreements	Greater Manchester Joint Waste DPD
443	Conditions to be applied/Legal Agreements	Greater Manchester John Waste DPD

# **Appendix 4: Local Development Documents Changes to Timetable**

# A. Local Development Documents and Development Documents

Document Title	LDD & DPD	Progress/Reason for Change in Timetable	LDS Version	Start	Consultation on preferred options	To Secretary of State	Pre-exam meet	Start of Examination	Adoption
Statement of Community Involvement	LDD	Change to start of examination period only in this	March 2005 March	March 2005	Aug-Sept 2005 Feb-April 2006	Dec 2005 July 2006	Not Applicable	Apr 2006 Dec 2006 Nov 2006	June 2006 March 2007
		monitoring period. Completed one month early in Feb 2007.	2006 Nov 2007		Completed	Completed	Completed	Completed	Completed
Housing DPD	DPD	Core strategy means that housing DPD is discontinued	March 2005 March 2006 Dec 2006	Oct 2005 Feb 2006 Discontinued	Jun-Jul 2006 Oct-Nov 2006 Discontinued	Dec 2006 May 2007 Discontinued	June 2007 Oct 2007 Discontinued	Aug 2007 Dec 2007 Discontinued	March 2008 Jul 2008 Discontinued
Core Strategy	DPD	Delay in the adoption of the Regional Spatial Strategy. Evidence gathering	March 2005 Dec 2006 Needs to be reported in future LDS. Early 2009	Oct 2006	Oct-Nov 2007 Dec 07-Jan 08 Under Consideration Sep – Oct 2008	Mar 2008 Sept 2008 Under Consideration Under review	Jul 2008 Feb 2009 Under Consideration Under review	Sept 2008 April 2009 Under Consideration Under review	March 2009 Dec 2009 Under Consideration Under review
Allocations DPD	DPD	Delayed due to the delay in preparation of the	Dec 2006 Needs to be reported	Mar 2007	Nov-Dec 2008 Under Consideration.	Sept 2009 Under Consideration.	Feb 2010 Under Consideration.	April 2010 Under Consideration.	Dec 2010 Under Consideration

		Regional Spatial Strategy and subsequent delay to the Core Strategy. Priority to Core Strategy progression.	in future LDS. Early 2009	Under review	Under review	Under review	Under review	Under review	Under review
GM Joint Waste Plan	DPD	Issues at Greater Manchester Level.	Jun/Jul 2006 Dec 2006 Nov 2007	Sept 2006 March 2007 Sept 2006	Jan-Feb 2008 Nov – Dec 2008 Dec 09 – Jan 2010	Oct 2008 June 2009 June 2009 Feb 2011	Mar 2009 Oct 2009 Oct 2009 April 2011	June 2009 Jan 2010 Jan 2010 June 2011	June 2010 Dec 2010 Dec 2010 Jan 2012
Proposals Map	DPD								Update on each DPD section

# B. Supplementary Planning Documents

Document Title	SPD	Progress/Reason for Change in Timetable	LDS Version	Draft Prep & SA Report	Public Participation	Consideration of Reps	Adoption & Publication
Sustainable	SPD	Completed and	Jun/Jul 2006	April 2006	Oct 2006	Dec 2006	Mar 2007
Design and		adopted in September	Dec 2006		Dec 2006	Jan 2007	
Construction		2007. Delay due to	Needs to be reported	Nov 2006	Jan 2007	August 2007	Sep 2007
(Sustainable		rescheduling of	in future LDS.				
Development)		priorities.					
Church Wharf	SPD	Originally completed	Jun/Jul 2006	June 2006	June-July 2006	July 2006	August 2006
		according to timetable.	Dec 2006	Completed	Completed	Completed	Completed
		Modified document	Nov 2007.	Nov 2007	Nov-Dec 2007	Feb 2008	March 2008

Document Title	SPD	Progress/Reason for Change in Timetable	LDS Version	Draft Prep & SA Report	Public Participation	Consideration of Reps	Adoption & Publication
		adopted Feb 2008					Feb 2008
Trinity. Previously known as Bollings Yard (Railway Triangle)	SPD	Delays due to significant amount of consultation responses that were received.	Jun/Jul 2006 Dec 2006. Needs to be reported in future LDS. Early 2009	July 2006 Mar 2007 Aug - Sep 2007 March 2007	Oct-Nov 2006 Jul-Aug 2007 Oct - Nov 2007 Oct-Nov 2007	Dec 2006 Sept 2007 In progress Under review	Jan 2007 Oct 2007 Under Consideration Under review
Building Bolton	SPD	Completed according to timetable	Jun/Jul 2006	July 2006 Completed	August 2006 Completed	Sept 2006 Completed	Oct 2006 Completed
Use Considerations	SPD	Likely to be removed from LDS as covered by Core Strategy	Jun/Jul 2006 Dec 2006 Needs considering in future LDS	July 2006	Mar-Apr 2007 Jun-Jul 2007 Under Consideration	May 2007 Aug 2007 Under Consideration	July 2007 Oct 2007 Under Consideration
Transport, Access & Highway Safety	SPD	Likely to be removed from LDS as covered by Core Strategy	Jun/Jul 2006 Needs considering in future LDS	Mar 2007 Under Consideration	Nov-Dec 2007 Under Consideration	Jan 2008 Under Consideration	Mar 2008 Under Consideration
Built Environment	SPD	Likely to be removed from LDS as covered by Core Strategy	Jun/Jul 2006	Nov 2007	Jul-Aug 2008	Sept 2008	Nov 2008
Planning Obligations	SPD	Likely to be removed from LDS as covered by Core Strategy	Jun/Jul 2006	July 2008	Mar-Apr 2009	May 2009	July 2009
Merchants Quarter	SPD	Delay Early 2009	Sep 2007 Early 2009	October 2007	Nov-Dec 2007 Aug-Sept 2008	Jan 2008 Nov 2008	March 2008 Under review

Document Title	SPD	Progress/Reason for Change in Timetable	LDS Version	Draft Prep & SA Report	Public Participation	Consideration of Reps	Adoption & Publication
House Extensions	SPD	Proposed new introduction in early 2009 to respond to legislative change	Early 2009	Under review	Under review	Under review	Under review

## N.B. SHADED DATES INDICATE CHANGES IN SCHEDULING.

# **Appendix 5: Definitions of Core Indicators**

Business	Development	
COI Number	COI Title	COI Full Definition/Extra Information
1a	Amount of floor space developed for employment by type.	Employment type defined by Use Class Orders (UCOs) B1 (a), (b) & (c), B2 & B8. Amount defined by completed gross internal floor space (m²)
1b	Amount of floor space developed for employment by type in employment or regeneration areas.	Measuring amount of completed gross internal floor space for B1 (a, b & c), B2 & B8 within employment or regeneration areas defined & allocated in LDF.
1c	Amount of floor space by employment type on previously developed land	Amount & percentage of completed gross internal floor space of B1 (a, b & c), B2 & B8 upon previously developed land.
1d	Employment land availability by type	Land (hectares) available for employment use, defined as (i) sites defined & allocated in the LDF, and (ii) sites where planning permission has been granted for (UCO's) B1 (a, b & c), B2 & B8.
1e	Losses in employment land in employment/regeneration areas & local authority areas.	Amount of land (hectares) available for employment in previous monitoring year, but has been lost to completed non-employment uses in current monitoring year within authority area & employment or regeneration areas.
1f	Amount of employment land lost to residential development.	Where land is lost to development identified in 1e

Housing D	evelopment	
COI	COI Title	COI Full Definition/Extra Information
Number		
2a(i)	Net additional dwellings (NAD) over the previous 5- year period or since the start of the relevant DPD period, whichever is longer?	Dwelling is a self contained unit of accommodation.
2a (ii)	NAD for the current year.	NAD defined as new dwellings completed, plus gains from conversions less losses from conversions, plus gains from change of use less losses from change of use & less demolitions. Should give figures for Net additional & gross dwellings.
2a (iii)	Projected NAD up to end of relevant DPD period or over a 10 year period from its adoption,	Projected dwellings relate to sources of NAD to meet the requirement in the relevant DPD. These must be based on firm evidence of the

	whichever is longer.	contribution of various components of housing supply that make up the total allocation. This will include C3 outstanding planning permissions; adopted allocations in LDFs, and windfall estimates as well as any other dwelling sources, including those identified in urban housing capacity studies.
2a (iv)	The annual net additional dwelling requirement	Annual NAD requirement is the annual rate of housing provision required in the relevant DPD. As an interim measure, an annualised average or housing requirement as specified in the relevant RSS can be used as a proxy.
2a (v)	Annual average number of NADs needed to meet overall housing requirements, having regard to previous years performance.	Relates to the number of required over remaining plan period to meet the overall housing requirement set out in the relevant DPD. It should take into account NAD completions identified in (i) & (ii) & should be expressed as a residual annual average.
2b	Percentage of new & converted dwellings on previously developed land.	Comparing (in percentage terms) numbers of completed dwellings (gross) & conversions of existing buildings provided on previously developed land, against total gross dwellings.
2c (i)	Percentage of new dwellings completed at less than 30 dwellings per hectare.	New dwellings (gross) completed in each of the three different net density ranges as a percentage of total dwellings (gross).
2c (ii)	Percentage of new dwellings completed at between 30 & 50 dwellings per hectare	New dwellings (gross) completed in each of the three different net density ranges as a percentage of total dwellings (gross).
2c (iii)	Percentage of new dwellings completed at above 50 dwellings per hectare	New dwellings (gross) completed in each of the three different net density ranges as a percentage of total dwellings (gross)
2d	Affordable housing completions	Measuring gross & net additional affordable housing dwellings completed. Affordable housing is defined as: (i) wholly funded through registered social landlord and/or local authorities, (ii) wholly funded through developer contribution or (iii) funded through a mix of public subsidy & developer contributions.

Transport	Transport Development						
COI	COI Title	COI Full Definition/Extra Information					
Number							
3a	Amount of completed non-residential development within UCOs A, B & D complying with car-parking standards set out in the LDF.	Residential Development is the NAD for the current year. NAD are defined as new dwellings completed, plus gains from conversions less losses from conversions, plus gains from change of use less losses from change of use & less demolitions.					
3b	Amount of new residential development within 30 minutes	Public transport time: The calculation of public transport time is a threshold measure which can					

hospital; a primary school; a secondary school; areas of employment; and a major retail centre(s)  When measuring from large sites, measurement should be taken from the most relevant major public transport nodal point(s) within that area or where this is not possible the most appropriate access point(s).  GP/Hospital: GP's surgeries & hospitals are NHS facilities as identified by the Department of Heath database.  Primary/Secondary: State schools as identified by DfES in its database (EduBASE)  Major retail centres: The areas identified as being city, town or district centres (defined in PPS6) identified in the LDF & on the adopted proposals map. Major retail centres should also include any out of centre or out of town regional & subregional shopping centres that authorities feel meet a range of criteria.  Areas of Employment: Identified as those super output areas that have 500+ jobs within them. Super output areas are area units in the ONS NOMIS census data. This assists with identifying	public transport time of: a GP; a	be calculated by using local timetables;
connecting public transport services & walking distances to access points.  When measuring from large sites, measurement should be taken from the most relevant major public transport nodal point(s) within that area or where this is not possible the most appropriate access point(s).  GP/Hospital: GP's surgeries & hospitals are NHS facilities as identified by the Department of Heath database.  Primary/Secondary: State schools as identified by DfES in its database (EduBASE)  Major retail centres: The areas identified as being city, town or district centres (defined in PPS6) identified in the LDF & on the adopted proposals map. Major retail centres should also include any out of centre or out of town regional & subregional shopping centres that authorities feel meet a range of criteria.  Areas of Employment: Identified as those super output areas that have 500+ jobs within them. Super output areas are area units in the ONS NOMIS census data. This assists with identifying	1 -	
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out of town employment sites such as factories or		, ,
		out of town employment sites such as factories or
industrial parks.		industrial parks.

Local Serv	Local Services				
COI	COI Title	COI Full Definition/Extra Information			
Number					
4a	Amount of completed retail, office & leisure development.	The completed amounts of gross internal floorspace (m²) for UCOs B1(a), A1, A2 & D2. Where development is for UCO A1 the amount (m²) of trading floorspace, of the total gross internal floorspace (m²)should be provided. Trading floorspace is defined as sales space which customers have access to (excluding areas such as storage). Gross internal floorspace is the entire area inside the external walls of a building and includes corridors, lifts, plant rooms, service accommodation, e.g. toilets but excludes internal walls. The difference between gross external area & gross internal floorspace is typically between 2.5 & 5%.  Note: B1(a) is also captured under the Business Development indicators. Care should be taken to avoid double counting where the analysis of employment space is involved.			
4b	Amount of completed retail, office & leisure development in	The amount & percentage of completed gross internal floorspace (m²) of B1 (a), A1, A2 & D2			

	town centres.	occurring in town centres. Town centres are
		defined in the LDF & on the adopted proposals
		map.
4c	Amount of eligible open spaces managed to Green Flag Award standard.	The amount & percentage of total open space managed to Green Flag Award standards. Figures should be given in hectares.  Open Space is defined as all publicly accessible open space, whether publicly or privately owned. Data for total open spaces should be available from authorities' audits of open spaces & recreation facilities as required by PPG17. Eligible open space means areas that are managed to Green Flag Award scheme standards. The award is a marker of good quality in the management & maintenance of green spaces & can be awarded to any freely accessible public park or green space that meets that standard. This can include town parks, country parks, formal gardens, nature reserves, local nature reserves, cemetery & crematoria, water parks, open spaces, millennium greens, sites of special scientific interest & woodlands. Sites need not be in local authority or public ownership but there should not be any charges made, or undue restrictions, on entry to the park or greenspace.

Minerals D	Minerals Development				
COI COI Title COI Full Definition/Extra I					
5a & b	a) Production of primary land won aggregates b) Production of secondary/ recycled aggregates.	Figures should be in tonnes			
	- In tonnes				

Waste	Vaste Development				
6a	Capacity of new waste management facilities by type.	Capacity can be measured as either cubic metres or tonnes, reflecting the particular requirements of different types of management facilities (e.g. capacity at landfill sites is measured in cubic metres whilst waste to energy plans use tonnes). 'New' facilities are defined as those which (i) have planning permission and (ii) are operable.			
6b	Amount of municipal waste arising, & managed by management type, & the percentage each management type represents of the waste managed.	Considering (in percentage terms) how the total amount of municipal waste is dealt with by different management types (e.g. recycling, landfill). Capacity can be measured as either cubic metres or tonnes as above.			

Flo	Flood Protection and Water Quality			
7		Number of planning permissions granted contrary to the advice of the Environment Agency on either flood defence grounds or water quality.	This is a proxy measure of (i) inappropriate development in the flood plain & (ii), development that adversely affects water quality.	

Biodive	Biodiversity				
8(i)	Change in areas & populations of biodiversity importance, including change in priority habitats & species (by type)	'Change' to be considered in terms of impact of completed development, management programmes & planning agreements.  Measurements include additions & subtractions to biodiversity priority habitats (hectares) & numbers of priority species types. Regional targets for biodiversity priorities are compiled by regional biodiversity partnerships, reflecting those in the national biodiversity action plan & those agreed by local biodiversity partnerships at the subregional level. Priority habitats & species are found in designated sites & the wider landscape.			
8(ii)	Change in areas designated for their intrinsic environmental value including sites of international, national, regional, sub-regional or local significance.	Areas of environmental value should be measured in hectares.			

Renewal	Renewable Energy				
9	Capacity by installation type  Renewable energy types bio fuels, onshore wind water, solar energy and geothermal. Figures				
		should be in megawatts. 'Installed' means			
		completed and available for operation.			

N.B. The new revised Core Output Indicators <u>Revised Local Development Framework</u> <u>Core Output Indicators - 02/2008</u> will be implemented in the 2008/2009 Annual Monitoring Report in accordance with guidance from DCLG.

# **Appendix 6: Glossary**

**Affordable housing** – Includes social rented and intermediate housing, provided to specified eligible households whose needs are not met by the market.

**Allocated land/sites** - Land which is defined in the *Local Plan* as being acceptable in principle for development for a particular purpose and which is not already in use for that purpose.

**Annual Monitoring Report (AMR)** - part of the Local Development Framework, the annual monitoring report assesses the implementation of the Local Development Scheme and the extent to which policies in Local Development Documents are being successfully implemented.

**Brownfield -** see previously developed land.

**Conservation areas** - areas of special architectural or historic interest, the character or appearance of which it is desirable to preserve or enhance. Such areas are designated by Local Planning Authorities under the Town and Country Planning Acts.

Contaminated land - land that is polluted by noxious or toxic substances.

**Contextual indicators** - measure changes in the wider social, economic, and environmental background against which policies operate. As such, they help to relate policy outputs to the local area.

**Core Indicators** - prescribed by the former ODPM, now the DCLG. Used to assess the performance and success of planning policies.

**Core strategy** - sets out the long-term spatial vision for the local planning authority area, the spatial objectives and strategic policies to deliver that vision. The core strategy will have the status of a *development plan document*.

Density (of dwellings) - relates to the number of dwellings per hectare on a site.

**Derelict land** - land so damaged by industrial or other development that it is incapable of beneficial use without treatment.

Department for Communities and Local Government (DCLG) – Department of Central Government that deals with communities, housing and planning (formerly the *Office of the Deputy Prime Minister*)

**Development** - defined in the Town and Country Planning Act as "the carrying out of building, engineering, mining or other operations in, on, over or under land, or the making of any material change in the use of any buildings or other land."

**Development plan** - The development plan consists of the relevant *Regional Spatial Strategy a*nd the *development plan documents* contained within the *Local Development Framework*.

**Development plan documents** - spatial planning documents that are subject to independent examination, and together with the relevant *Regional Spatial Strategy*, will form the *development plan*. They can include a *core strategy*, site-specific allocations of land, area action plans and generic development control policies. Individual development plan documents or parts of a document can be reviewed independently from other development plan documents. The programme for preparing development plan documents is set out in the *Local Development Scheme*.

**Greenfield** - land on which no development has previously taken place unless the previous development was for agriculture or forestry purpose or, the remains of any structure or activity have blended into the landscape.

**Greenbelt** - Area of land, largely rural in character, which is adjacent to the main urban areas and which is protected from development by permanent and severe restrictions on building. The emphasis is on restricting the sprawl of urban centres, preventing the coalescence of neighbouring towns and preserving the individual character of settlements, although Green Belts may also provide suitable locations for recreational development and act as a buffer between the most rural countryside and the pressure of growing towns.

**Household** - one person living alone or a group of persons (who may or may not be related) living, or staying temporarily, at the same address with common housekeeping as defined in the Census.

**Housing land supply** - the number of additional dwellings becoming available, either under construction or on land with planning permissions, or allocated within a local plan.

**Housing need** – as defined in Government Guidance refers to households lacking their own housing or living in housing that is inadequate or unsuitable, who are unlikely to be able to meet their needs in the housing market without some assistance.

**Housing trajectory** - means of showing past and future housing performance by identifying the predicted provision of housing over the lifespan of the *Local Development Framework*.

**Indicators** – measures of data or information intended to show what is happening and can be used to measure progress against a specific target or measure change over time. Three types are used in the AMR: *contextual indicators, core indicators and significant effects indicators.* 

**Issues and options** - produced during the early production stage of the preparation of *development plan documents* and may be issued for consultation to meet the requirements of Regulation 25 of the Town and Country Planning (Local Development) (England) Regulations 2004.

**Listed building** - a building included in a list compiled by the Secretary of State for National Heritage as being of special architectural or historic interest.

**Local Development Document (LDD)** - the collective term for *development plan* documents, Supplementary Planning Documents and the Statement of Community Involvement.

**Local Development Framework (LDF)** – a portfolio of local development documents which include the *Local Development Scheme, development plan documents, Supplementary Planning Documents, the Statement of Community Involvement* and *the Annual Monitoring Report.* Together with *Regional Spatial Strategy,* these documents provide the planning framework for the borough.

**Local Development Scheme (LDS)** - a public document setting out the Council's programme for the production of its Local Development Documents.

**Local Indicators** – Indicators prescribed by the borough council to assess issues specific to the borough, and not already covered by the core indicators.

**Local Nature Reserve** - habitats of local significance which can make a useful contribution both to nature conservation and to the opportunities for the public to enjoy and learn about wildlife.

**Local Plan** - A plan proposed or adopted by a Local Planning Authority, which provides the current statutory planning framework for the borough.

**Monitoring** - regular and systematic collection and analysis of information to measure policy implementation.

Office of the Deputy Prime Minister (ODPM) – Central Government department including planning (now the *DCLG*).

**Open space** - Formal – comprises a variety of uses including playing fields, bowling greens, golf courses, cricket pitches, tennis courts, equipped children's play areas, parks etc. Informal – areas that fulfil a recreational/amenity function but which do not have a specific use, hence the term "informal" open space. They include areas of open space within housing estates used for informal play, kick about areas, dog walking areas etc.

**Output indicators** - measure the direct effect of a policy. Used to assess whether policy targets are been achieved in reality using available information.

**Plan, monitor and manage** - means of measuring and reviewing policy, involving the adjustment of policy through monitoring if necessary.

**Policy implementation:** assessment of the effectiveness of policies in terms of achieving their targets. Measured by use of output and contextual indicators.

**Preferred options document -**: produced as part of the preparation of *development plan documents*, and is issued for formal public participation as required by Regulation 26 of the Town and Country Planning (Local Development) (England) Regulations 2004.

**Previously Developed Land (PDL)** – a site which is or has been occupied by a permanent (non-agricultural) structure and associated infrastructure, including the area of land attached to a structure as well as the structure itself (e.g. residential property and garden. It excludes land and buildings used for agricultural purposes, forest and woodland and urban open space such as parks, allotments and recreation grounds.

**Reclamation** – The treatment of derelict land to bring it into a condition suitable for development. This work can include the removal of unwanted buildings and works and usually involve landscape improvements.

**Redevelopment** – Development that takes place after the demolition of existing buildings.

**Regional Spatial Strategy (RSS)** - a document prepared by regional planning bodies which sets a spatial development framework for the region. Forms part of the *development plan*. Regional Planning Guidance (RPG13) now forms the current RSS. However, the new draft RSS has been subject to an Examination in Public, the report of the panel was issued in March 2007 and proposed modifications are expected Christmas 2007/early 2008.

**Renewable energy** - energy flows that occur naturally and repeatedly in the environment, i.e. from the sun, wind and water as well as heat generated from within the earth itself and energy derived from plant material and from combustible or digestible industrial, agricultural and domestic waste materials.

**Saved policies** - existing adopted development plans are saved for three years from the date of commencement of the Planning and Compulsory Purchase Act 2004. Any policies

in old style development plans adopted after commencement of the Act will become saved policies for three years from their adoption or approval. The policies that Bolton Council will continue to save are listed in Appendix 3.

**Scheduled Ancient Monument** - sites judged by criteria to be of national importance. Many ancient monuments are of regional or local importance.

**Significant Effect indicators (SEI):** an indicator that measures the significant effects of the plan or programme.

**Site of Biological Importance (SBI)** – identified as important sites for wildlife in the County. Sites are graded A,B or C according to (i) planning criteria, (ii) habitat types and their rarity and (iii) species diversity and their rarity and are of County, district or local importance respectively.

**Site of Special Scientific Interest (SSSI)** – an area of land identified and designated by Natural England as being of special national interest by reason of any of its flora, fauna or geological or physiographical features.

**Species** - a variety of plant or animal. Some species are rare, nationally, regionally or locally.

**Statement of Community Involvement** – Document which describes the council's strategy for involving and consulting with the community on the preparation of the *Local Development Documents*.

**Supplementary Planning Document (SPD)**- guidance notes produced by the borough Council, which give advice on particular aspects of policies in *development plan documents*. They can provide a guide for developers. They do not form part of the development plan and are not subject to independent examination.

**Sustainability appraisal** - generic term used in this guidance to describe the form of assessment that considers social, environmental and economic effects, which fully incorporates the requirements of the Strategic Environmental Assessment Directive.

**Sustainable Community Strategy (SCS) -** The strategy that the council and partners have set out establishing the vision for the borough for 2007-2017.

**Sustainable Community Strategy Indicator (SCSI) - An** indicator that has been established through the councils Sustainable Community Strategy.

**Targets** - thresholds that identify the scale of change to be derived from policies over a specific time period (e.g. number of affordable homes to be built by a set date).

**Use classes** – Specification of types of uses of buildings, based on the Use Classes Order. Includes:

A1 – Shops – e.g. shops, post offices and travel agencies

**A2** – Financial and professional services – e.g. banks, estate agents or employment agencies

A3 - Restaurants and cafes

**A4** – Drinking establishments – e.g. public houses or wine bars

A5 – Hot food take-away

**B1** – Business

**B1a** – Offices

**B1b** – Research and development of products or processes

- **B1c** Light industry
- **B2** General industrial
- **B8** Storage and distribution
- C1 Hotels
- C2 Residential institutions
- C3 Dwelling houses
- **D1** Non-residential institutions e.g. clinics, day nurseries, or museums
- D2 Assembly and leisure e.g. cinema, bingo hall, or swimming bath

# **Appendix 7: Other Monitoring Studies**

This appendix summarises the key findings from four significant studies that have recently been completed and that provide monitoring information to inform Bolton Councils emerging Local Development Framework.

#### **Bolton Retail and Leisure Study**

This Roger Tym and Partners study suggests that the best strategy for meeting the identified retail and leisure need across the borough up to 2026 would involve:

- Meeting most of the comparison retail and commercial leisure needs, including food and drink, in Bolton Tow Centre;
- Channelling needs in the convenience, services and food and drink sectors to the local town centres of Farnworth, Horwich, Westhoughton and Little Lever, whilst rectifying localised deficiencies in Little Lever, Westhoughton and Egerton/Edgeworth and providing small top up stores in areas of deprivation;
- Strictly limiting the amount of any further retail and commercial leisure development at Middlebrook, whilst recognising the popularity of this out-of-centre facility through encouragement of further improvements to public transport and by encouraging residential and employment uses on any land with development potential.

### **Bolton Employment Land Study**

The key findings of this ARUP and Keppie Messie study are as follows:

- Bolton Council should seek to ensure that between **175 and 195 hectares** of general employment land is provided for the period from 2007 to 2026.
- Bolton Council should consider retaining the majority of the existing allocated employment sites but especially sites 38E at Cutacre and site 8E at Horwich LocoWorks. However, two existing allocated sites are recommended as appropriate for consider for de-allocation – these are 36E Singing Clough and 31E Gower Street.
- Bolton Council should consider the 10 Town Centre sites, and Church Wharf, for allocation for employment led mixed use.
- None of the sites suggested by developers, except Church Wharf (which is recommended for allocation above), score well when assessed against Planning Policy and Sustainability Criteria. However, these sites are the only locations that could provide the size of site needed to meet the identified need of existing employers within Bolton who are seeking to modernise or expand and are looking for medium to larger sites. In determining which, if any, of these sites to allocate Bolton Council will have to consider which of the planning policy and sustainability criteria to add the most weight to.

## **Bolton Strategic Housing Land Availability Assessment:**

This Roger Tym and Partners study was prepared to establish how much housing development will be needed in the borough over the next 15 years and the ability of the borough to meet this need. 388 sites were assessed and were then classified into three groups as follows:

- Priority one sites sites which performed well against the assessment criteria indicating few or no constraints.
- Priority two sites sites which perform moderately well against the assessment criteria indicating more significant constraints
- Priority three sites sites which perform poorly against the assessment criteria indicating "very severe" constraints.

The key conclusions of the study are as follows:

- Over a 15 year period, the additional land needed to meet the housing requirements of the Borough under the targets prescribed by the emerging RSS, can be provided entirely by sites from the Priority one.
- The Borough's 15 year housing supply could be met just using brownfield (PDL) sites, if the more strategic PDL sites over 10 ha and some Priority two sites were considered and there would be no need to allocate any of the more constrained Priority three PDL sites.
- Even under the more ambitious Growth Point scenario it would be possible to meet the 15 year dwelling requirement without having to use the Priority 3 sites or Priority 2 sites. However the 15 year requirements could not be met exclusively from PDL sites.

#### **Bolton Strategic Housing Market Assessment**

This David Couttie Associates study identified several key findings that will inform the emerging Local Development Framework. These are outlined below:

- There is a need to increase the level of affordable housing provision to 390 units per annum.
- Section 106 agreements should seek to provide a proportion of 35% affordable housing on private development sites of 15 dwellings or more.
- For affordable housing, property size targets should range between 50% smaller units, and 50% three and four-bedroom houses to meet the needs of single, couples and family households.
- A major housing priority in Bolton is the need for additional social rented dwellings.
- Bolton has a small level of larger family dwellings. It is important that larger family dwellings are available to avoid the 'silting up' of stock and maintain stock flow.
- The success of the Economic Growth Strategy, which should create higher quality
  jobs, will require more large units built in high-quality environments if Bolton is to attract
  higher levels of in-migration to support an improving economy, whilst retaining existing
  households who require larger units within the Borough.
- The 65 plus age group is forecast to rise by 39.8% to 2027, 80 plus age group set to increase by 56.4%. This will increase demand on support services, adaptations and specialist accommodation

# **Appendix 8: Bolton National Indicator Set**

The following provides a list of Bolton's 24 National Indicators by Community Strategy theme, plus 15 Statutory Education Performance Indicators. Only a selection of the national indicator set is monitored within the AMR, and these are also listed towards the end.

Na	ation	al Indicators
He	alth	
NI	120	All age all cause mortality rate (NI 120)  Mortality rate per 100,000 (directly age standardised) population,(fe)males from all causes at all ages
ΝI	119	Self reported measure of people's overall health and well-being (NI 119)
NI *	123	16+ current smoking rate prevalence (NI 123)
ΝI	39	Alcohol-harm related hospital admission rates (NI 39)
NI	40	Drug users in effective treatment (NI 40)
NI	112	Under 18 conception rate (NI 112)
Ac	hiev	ing
NI *	108	Key Stage 4 attainment for black and minority ethnic groups (NI 108)
NI *		16 to 18 year olds who are not in education, training or employment (NI 117) WNF target year 2 (2009/10)
Pr	ospe	rous
NI		Working age people claiming out of work benefits in the worst performing neighbourhoods (NI 153) WNF target year 2 (2009/10)
NI *		Working age population qualified to at least level 2 (NI 163)
NI *	164	Working age population qualified to at least Level 3 (NI 164)
Sa	fe	
ΝI	15	Serious Violent rate (NI 15)
NI	16	Serious acquisitive crime rate (NI 16)
NI	144	Offenders under probation supervision in employment at the end of their order (NI 144). WNF target year 2 (2009/10)
NI	17	Perceptions of ASB (NI 17)
ΝI	111	First time entrants to the Youth Justice System aged 10 – 17 (NI 111)

Cleane	er/Greener
NI 195	Improved street and environmental cleanliness (levels of graffiti, litter, detritus and fly
	posting) (NI 195)
NI 185 *	CO2 reductions from local authority operations (NI 185)
Strong	and Confident
NI 154 *	Net additional homes provided (NI 154)
NI 155 *	Number of affordable homes delivered (NI 155)
NI 159	Supply of ready to develop housing sites (NI 159)
NI 6	Participation in regular volunteering (NI 6)
NI 1 *	% of people who believe people from different backgrounds get on well together in their local area (NI 1)
NI 27	Understanding of local concerns about anti-social behaviour and crime by the local council and police (NI 27)
Statute	ory Education Performance Indicators
NI 72	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy
NI 73 *	Achievement at level 4 or above in both English and Maths at KS 2 (Threshold)
NI 74 *	Achievement at level 5 or above in both English and Maths at KS 3 (Threshold)
NI 75 *	Achievement of 5 or more A*-C grades at GCSE or equivalent including English and Maths (Threshold)
NI 83	Achievement at level 5 or above in Science at KS 3
NI 87	Secondary school persistent absence rate
NI 92	Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest
NI 93	Progression by 2 levels in English between KS 1 and KS 2
NI 94	Progression by 2 levels in Maths between KS 1 and KS 2
NI 95	Progression by 2 levels in English between KS 2 and KS 3
NI 96	Progression by 2 levels in Maths between KS 2 and KS 3
NI 97	Progression by 2 levels in English between KS 3 and KS 4

NI	98	Progression by 2 levels in Maths between KS 3 and KS 4				
NI	99	Children in care reaching level 4 in English at KS 2				
NI	100	Children in care reaching level 4 in Maths at KS 2				
NI	101	Children in care achieving 5 A*-C GCSEs (or equivalent) at KS 4 (including English and Maths)				
* Ir	nclud	led in AMR				
Na	tion	al Indicators monitored within Bolton's AMR				
NI	1	% of people who believe people from different backgrounds get on well together in their local area (NI 1)				
NI	73	KS2 pupils achieving L4+ ENGLISH				
NI	73	KS2 pupils achieving L4+ MATHS				
NI	74	KS3 pupils achieving L5+ ENGLISH				
NI	74	KS3 pupils achieving L5+ MATHS				
NI	75	KS4 pupils achieving 5 A*-C (inc Maths & English)				
NI	108	KS4 BME pupils achieving 5 A*-C (inc Maths & English)				
NI	117	Yr 11 school leavers who are NEET (Not in Education, Training or Employment)				
NI	123	16+ current smoking rate prevalence (NI 123)				
NI	154	Net additional homes provided (NI 154)				
NI	155	Number of affordable homes delivered (NI 155)				
NI	163	Working age people qualified to L2				
NI	164	Working age people qualified to L3				
NI	185	CO2 reduction from Local Authority operations				

# **Appendix 9: Housing Land Commitments**

Adjusted to March 2008

#### **Background**

1) This note updates the housing land position relating to the situation at the 31<sup>st</sup> March 2008 and considers the distribution of development land, provides information on new planning permissions, and assesses the balance between private and housing association provision. It also provides detailed information relating to dwellings completed in the past year.

#### **Housing Land Requirements & Supply**

- 2) Planning Policy Statement 3: Housing (PPS 3) was published in November 2006 with an objective to ensure that the planning system delivers a flexible, responsive supply of land, reflecting the principles of "Plan, Monitor, Manage". From April 2007 Local Planning Authorities are required to identify sufficient specific and deliverable sites to ensure a rolling 5-year supply of housing and demonstrate the extent to which existing plans already fulfil the housing requirement. To be deliverable sites must be: available, suitable and achievable in the next 5 years and there is also a requirement to demonstrate a 15 year supply.
- 3) To address this the Local Planning Authority is required to undertake an annual Strategic Housing Land Availability Assessment (SHLAA). The first SHLAA for Bolton was commenced in December 2007 by consultants Roger Tym & Partners and the results from this will be published in the summer 2008 including a 5 and 15 year housing supply figures.
- 4) The SHLAA replaces the former annual Housing Land Availability Study that updated the housing land position in the Borough and reported on the distribution of development land, provided information on new planning permissions and dwelling completions. As the SHLAA 2008 has a baseline of 1<sup>st</sup> April 2007, details of new planning permissions and dwelling completions between 1<sup>st</sup> April 2007 and 31<sup>st</sup> March 2008 have not been incorporated into the study so a summary of this information is provided in below.
- 5) As part of LDF Annual Monitoring Report (AMR) the Council is required to produce a housing trajectory based on past trends and future expectations over the following 15 years, including a 5 year supply generated from the SHLAA. However, the 5 year supply definition has been changed since the SHLAA was commissioned which means that for the AMR 2008 the Council must provide a more forward looking 5 year supply picture of 2009-2014 from a base date of 2008. This means that the supply figures provided in the SHLAA will immediately require updating to take account of dwelling completions and new planning permissions between 1<sup>st</sup> April 2007 and 31<sup>st</sup> March 2008.
- 6) The current Regional Spatial Strategy (RSS) sets an annual housing requirement for Bolton of 450 dwellings, net of clearance, giving a 5-year requirement of 2250. This will shortly be replaced with a revised annual requirement of 578 dwellings, net of clearance,

giving a 5-year requirement of 2890. In addition, as part of the Government housing 'growth points' initiative the Council has put forward an aspirational housing annual completions target of 694 dwellings, net of clearance yielding a 5 year requirement of 3470.

7) The housing requirement will be met through the development of sites that currently have planning permission and windfall sites. In the future the Allocations Development Plan Document currently in the early stages of preparation, will identify further sites.

<ul> <li>Summary of housing</li> </ul>			

	With outline PP	With full PP	On sites under-construction	Total commitme nt
Large sites greater than 0.24 hectares with planning permission for housing at 31st March 2008	655	1594	2043	4292
Small sites below 0.24 hectares with planning permission for housing at 31 <sup>st</sup> March 2008	356	1107	284	1747
Total	1011	2701	2327	6039

8) Table 1 shows the current identified commitment as 6039 dwellings notably, with 38% on sites currently under-construction.

Table 2 - Outstanding Commitment Summary by Planning Status & Developer Type

Category	Private sector	Registered social landlords	Total
On sites under construction	2288	39	2327
Full planning permission	2603	98	2701
Outline planning permission	1011	0	1011
Total	5902	137	6039

9) Table 2 shows that 39% and 45% of the total commitment is on sites already underconstruction or has full planning permission respectively. It is likely, therefore that a significant proportion of the existing commitment will be completed in the next few years.

Housing commitment broken down by house type & number of bedrooms

- 10) Table 3 shows an outstanding commitment of 5028 dwellings (83% of the total commitment) with full planning permission and under construction, of which, 67% are for flats and 57% are for 2 bedrooms (all dwelling types).
- 11) House type information is generally not available for sites with outline planning permission.

Table 3 - Outstanding Commitment with Full PP & Under-construction by house type & bedrooms

Bedrooms	Detached	Semi	Terraced	Flat	Total
4+	386	111	358	5	860 (17%)
3	100	100	394	38	632 (13%)

2	37	21	146	2639	2843 (57%)
1	2	1	4	686	693 (14%)
Total	525 (10%)	233 (5%)	902 (18%)	3368 (67%)	5028

### Housing land commitment by ward

12) Table 4 expresses the outstanding housing land commitment in each ward as a proportion of the Borough total. This commitment consists of land with planning permission and outstanding capacity on sites currently under construction. The proportion of land commitment is greatest in Crompton, Halliwell and Horwich & Blackrod. The lowest percentage of contributions to housing commitment are from the following wards: Bradshaw, Breightmet, Harper Green, Rumworth, Hulton, Westhoughton North and Westhoughton South.

Table 4 - Housing land commitment by ward

Ward	% Outstanding borough commitment (including under construction)
Astley Bridge	6%
Bradshaw	1%
Breightmet	1%
Bromley Cross	3%
Crompton	10%
Farnworth	4%
Great Lever	6%
Halliwell	17%
Harper Green	2%
Heaton & Lostock	3%
Horwich & Blackrod	13%
Horwich North East	4%
Hulton	4%
Kearsley	7%
Little Lever & Darcy Lever	4%
Rumworth	2%
Smithills	4%
Tonge & the Haulgh	5%
Westhoughton North	2%
Westhoughton South	2%

#### Sites under construction

- 13) At the end of March 2008 there were 1822 dwellings under construction representing 30% of the total commitment. The wards with the highest level of construction activity are Astley Bridge, Crompton, Horwich & Blackrod, Hulton and Kearsley. The lowest level of construction activity is in Bradshaw Bromley Cross, Harper Green and Rumworth.
- 14) Table 5 shows large sites (over 0.24 ha) commenced in the period April 2007 to March 2008.

Table 5 - Commencement of construction on large sites April 2007 to March 2008

Reference	Site Name	Capacity
1826	Marylawns Rest Home, 1 Foster Lane, Bolton	10
1900	Land at Crescent Road, Bolton	77
1956	Land at Temple Road, Crompton	85
1958	Land at side of Astley Bridge bowling club, Ivy Bank Road	6
1961	Brynmoor, Harpers Lane, Smithills	15
4064	Land at Old Hall Street / Mabel's Brow, Kearsley	116
5055	Fearneyside, Little Lever, Bolton	23
6187	Land at Moss Lane, Horwich	63
6195	Land at Star Lane, Horwich	70
6209	Manchester Road, Blackrod	45
7153	Adj 9 Higher Dunscar, Bromley Cross	1
8374	Land off Leigh Road, former Greenvale works, Westhoughton	78
8392	Land off Hudson Road, Bolton	80
	Total Capacity	669

# **New permissions**

15) 145 new sites have received planning permission in the past year comprising a combined total of 1833 dwellings, representing 30% of the total commitment. 1240 of these are on large sites (above 0.25ha).

Table 6 - New large sites gaining planning permission

. 5.5.5 5 1 1011 10	ange entee gammig planning permiseren			
Reference	Site name	Land type	Permission type	Capacity
1983	Land at Bradford Road / Crescent Road	PDL	Full	33
1989	231-235 Greenmount Lane	PDL	Full	4
1994	Chadwick Street campus, Chadwick Street	PDL	Outline	120
2003	Yew Tree Farm, Yew Tree Lane, Bolton	G	Full	3
2006	Central post office and sorting depot, Deansgate	PDL	Full	132
2010	Land at the Glen off Chorley New Road	PDL	Full	1
2018	, and the second	PDL	Full	24
2024	Christs Church C of E primary school, Stitch Mi Lane	PDL	Outline	17
2044	Site of Union mill, Vernon Street	PDL	Full	141
3154	The Hollies rest home, 18 Worsley Road, Farnworth	PDL	Full	54
4081	Land at Old Hall Street, Kearsley	PDL	Full	64
5055	Fearneyside, Little Lever	PDL	Full	23
5058	Land at Lever Street, Little Lever	PDL	Full	81
6244	Land at Horwich RMI, off Chorley New Road, Horwich	PDL	Full	24
6251	Swallowfield Hotel, Chorley New Road	PDL	Full	42
6255	Former Fall Birch hospital, Fall Birch Road, Horwich	PDL	Full	45
6260	Land at Lostock Lane, Lostock	PDL	Full	301
7204	Manor Court, Hough Fold Way, Bradshaw	PDL	Full	36
8392	Land off Hudson Road	PDL	Full	80
8399	Land adjacent to Vale house, Mill Lane	G	Full	1
8406	Land at 42 Bolton Road, Westhougton	PDL	Full	14
•	•		•	•

Reference	Site name	Land type	Permission type	Capacity
	PDL = Previously developed land, G = Greenfield land	TOTAL		1240

# House completions

- 16) Figure 1 shows gross and net completions (expressed as net additional dwellings i.e. net of clearance, change of use and conversions) since April 2003.
- 17) In 2003/04 there were 388 net additional dwellings rising every year to 1174 in 2007/08 averaging out at 735 net additional dwellings per annum. This average rate is 63% over the current annualised RSS net additional dwelling requirement of 450 dwellings per year or 27% over the Secretary of State's proposed RSS annual requirement of 578.
- 18) A total of 80 sites were fully completed in the period April 2007 to March 2008 on which the total number of dwellings completed over a period of years 626. The average density achieved on these fully completed sites was 41.5 dwellings per hectare, well over the 30 dwelling per hectare required by the RSS. However, this masks a range of densities on different sites.

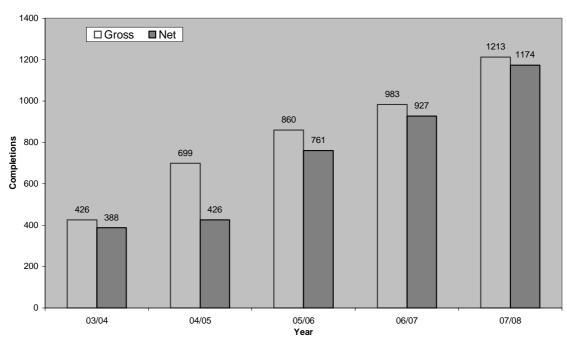


Figure 1 - Completion rates since April 2003

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### **Completions by house type**

- 19) Figure 2 shows the pattern of gross completions by house-type over the last 6 years. Whilst completions of semi-detached and terraced units have remained relatively steady, completions of detached units have reduced quite significantly, showing a slight resurgence in numbers in 2007/08. Flat completions have fluctuated significantly between 2001/2 and 2007/8, showing large decreases in completions to 2003/04, followed by year on year increases to 2007/8. Flat completions in 2006/7 were almost 50% higher than in 2005/6, and have continued to rise.
- 20) Table 7 shows that during the monitoring year 2007-08, the greatest proportion of completions (56%) by house type were flats. In terms of the number of bedrooms, 52% of all completions were 2 bedroom units.

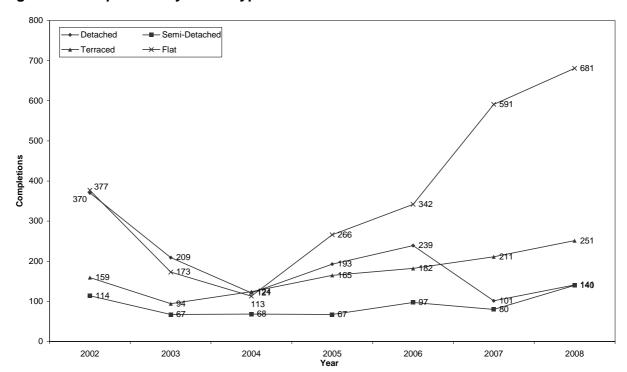


Figure 2 - Completions by house type 2002-08

Table 7 - Completions by house type & number of bedrooms

	Detached	Semi- detached	Terraced	Flat	Total	% of completions
4+	109	52	76	0	237	20%
3	25	65	147	4	241	20%
2	7	23	26	571	627	52%
1	0	0	2	106	108	9%
Total	141	140	251	681	1213	100%
% of completions	12%	12%	21%	56%		

Table 8 - Completions by house type

	Gross number completed			Completions as a percentage of total		
House type	Large sites	Small sites	All	Large sites	Small sites	All
Detached	107	34	141	11%	13%	12%
Semi-detached	99	41	140	10%	16%	12%
Terraced	208	43	251	22%	17%	21%
Flat	545	136	681	57%	54%	56%
Total	959	254	1213	100%	100%	100%

Table 9 - Completions by number of bedrooms on large & small sites

	Gross number completed			Completions as a percentage of total		
Number of bedrooms	Large sites	Small sites	All	Large sites	Small sites	All
4+	169	68	237	18%	27%	20%
3	201	40	241	21%	16%	20%
2	502	125	627	52%	49%	52%
1	87	21	108	9%	8%	9%
Total	959	254	1213	100%	100%	100%

## **Housing needs**

- 21) There is a need for housing to satisfy the requirements of all households in the Borough, whether this is for owner-occupation, rented or affordable housing.
- 22) During the year April 2007 to March 2008, 107 dwellings were completed by registered social landlords (RSL), which represents 9% of the gross completions.
- 23) An examination of the current commitment of sites with planning permission indicates that 137 dwellings (2% of the commitment) are to be developed by RSL's.

#### **Previous land use**

- 24) The underlying themes of the Adopted UDP include urban regeneration and concentration.
- 25) Regional Spatial Strategy for the North West (RSS) contains a policy that local authorities in Greater Manchester should achieve on average at least 80% of new dwellings on previously developed land. It is therefore necessary to monitor progress towards achieving this requirement.
- 26) During the year April 2007 to March 2008, 91% of the 1213 gross completions were built on previously developed land, 11% over the 2003 RSS requirement.

- 27) The current commitment is 6039 dwellings of which 5749 dwellings (95%) are on previously developed land with the remaining 5% on greenfield sites. There are 15 greenfield sites over 0.25 ha with planning permission remaining in the commitment.
- 28) Since 1<sup>st</sup> April 2007 145 new sites have been added to the Borough's housing land commitment, with a combined capacity of 1833 dwellings the majority of which are on previously developed sites. The recycling of this land will make a positive contribution to regeneration.

# **Annex 1 Detailed Schedule of Sites with Planning Permission**

Small sites with outline planning permission

			T	T
SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
1855	79096	EMBLEM WORKS, EMBLEM ST	RUMWORTH	24
1872	72173	FLETCHER ST GARAGE	GREAT LEVER	13
1899	72552	LAND AT REAR 15 LEA GATE	BRADSHAW	1
1929	74409	TRAMWAYS HOTEL, 307 BLACKBURN RD	CROMPTON	2
		LAND AND PREMISES AT JCT OF NEW HOLDER		
1945	73130	ST/GARSIDE ST	HALLIWELL	55
			HEATON &	_
1957	75807	LAND ADJACENT TO 534 WIGAN ROAD	LOSTOCK	3
		DAWSON HOUSE, 41 CHAPELTOWN ROAD, TURTON,		
1997	76405	BOLTON, BL7 9LY	BROMLEY CROSS	8
		ST EDMUND STREET / BLUNDELL STREET / KING STREET,		
1999	74203	BOLTON, BL1 2JR	HALLIWELL	90
2025	78487	ATLAS MILL, BENTINCK STREET, BOLTON.	SMITHILLS	70
3127	72554	LAND AT REAR OF 24 FYLDE ST	FARNWORTH	2
3134	73815	LAND ON SOUTHSIDE, PEEL ST	FARNWORTH	25
3142	75858	LAND ADJACENT TO 57 TRAFFORD STREET	FARNWORTH	1
3143	75862	2 HEATHFIELD,	FARNWORTH	1
4058	75958	THE YARD, NORRIS ST	KEARSLEY	2
4069	71122	202 SPRINGFIELD RD	KEARSLEY	4
4072	70145	LAND ADJ 220 SPRINGFIELD RD	KEARSLEY	1
		LAND ADJ TO BACK LEVER STREET NORTH, LITTLE	LITTLE LEVER &	
5056	77369	LEVER, BOLTON.	DARCY LEVER	12
		LAND ADJACENT TO LITTLE LEVER CONSERVATIVE		
		CLUB, FLETCHER STREET, LITTLE LEVER, BOLTON,	LITTLE LEVER &	
5060	79089	GREATER MANCHESTER, BL3 1HW	DARCY LEVER	18
			HORWICH &	
6192	70284	LAND OFF KNOWSLEY GROVE/GREENWOOD LANE	BLACKROD	1
			HORWICH &	
6193	71235	137-141 CHORLEY NEW RD	BLACKROD	12
			HORWICH NORTH	
6225	74521	PORTMAN MILL, TELFORD ST	EAST	30
		LAND AT DRAYCOTT, CHORLEY OLD ROAD, HORWICH,	HORWICH NORTH	
6258	78353	BOLTON, GREATER MANCHESTER. BL6 6QB	EAST	1
7156	76152	REAR OF GLENHOLME, 77 CHAPELTOWN RD	BROMLEY CROSS	1
7183	74220	GARDEN AT 85 HARDY MILL RD	BRADSHAW	1
		12 HIGHLAND ROAD, BROMLEY CROSS, BOLTON, BL7		
7199	77318	9NL	BROMLEY CROSS	1
7202	78498	LAND AT LONGWORTH ROAD, EGERTON, BOLTON.	BROMLEY CROSS	1
			WESTHOUGHTON	
9220 04	60206	16.18 WATERS NOOK PD	NORTH & CHEW	_
8228.01	69386	16-18 WATERS NOOK RD	MOOR WESTHOUGHTON	2
		CHULSEY GATE KENNELS, CHULSEY GATE LANE,	NORTH & CHEW	
8396	76285	BOLTON, BL6 4EY	MOOR	2
0090	7 0203	·	1	
9404	77050	REAR OF 203 WIGAN ROAD, WESTHOUGHTON, BOLTON,	WESTHOUGHTON	2
8401	77950	GREATER MANCHESTER, BL5 2AJ	SOUTH	2

## Small sites with full planning permission

SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY			
		LAND AT BARK ST, BROOKE ST, CENTRAL ST, CHAPEL					
1349	71649	ALLEY ETC	HALLIWELL	150			
1824	77562	NUFFIELD HOUSE, LOWNDES ST	SMITHILLS	113			
1894	72512	ROTHWELL MILL/MOOR MILL ROTHWELL ST	GREAT LEVER	53			
1917	73484	EGYPTIAN MILL, SLATER LANE	HALLIWELL	40			

SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
		CHADWICK STREET CAMPUS, CHADWICK STREET,	TONGE WITH THE	
1994	76638	BOLTON.	HAULGH	120
		CHRISTS CHURCH C OF E PRIMARY SCHOOL, STITCH MI		
2024	78563	LANE, TURTON, BL2 4HU	BREIGHTMET	17
3132	73148	CLARE COURT, EXETER AVE	HARPER GREEN	45
3137	74351	SITE OF CONSERVATIVE CLUB, GREENLAND RD	HARPER GREEN	7
4067	70041	LAND AT LONGCAUSEWAY/WORSLEY RD	KEARSLEY	40
4075	74591	FORMER FARNWORTH NEIGHBOURHOOD CENTRE, LONGCAUSEWAY	KEARSLEY	40
			HEATON &	
1385	70687	REAR OF 127 JUNCTION RD	LOSTOCK	1
1659	65348	LAND AT BACK OLGA ST. NORTH	CROMPTON	10
1682	68555	HOLME FOLD FARM, SLACK FOLD LANE	HULTON	1
1706	73630	LAND AT KENSINGTON PLACE/ST GEORGES RD	HALLIWELL	3
1780	66180	50 RUSSELL ST	HALLIWELL	3
4707	70000	FOR FOR WIGHN BOAR BOLTON BLO 40W	HEATON &	40
1797	79099	530 -532 WIGAN ROAD, BOLTON BL3 4QW	LOSTOCK	12
1801	69011	BURY NEW RD/PHETHEAN ST	TONGE WITH THE HAULGH	18
1001	09011			10
1802	79186	BRADFORD ARMS, 107 BRADFORD STREET, BOLTON, GREATER MANCHESTER, BL2 1JX	TONGE WITH THE HAULGH	4
1002	70100	OKEATER MAROHEOTER, BEE TOX	HEATON &	-
1805	67015	619 CHORLEY OLD RD	LOSTOCK	2
1812	67274	THE VILLAGE COMPLEX, ST GEORGES ST.	CROMPTON	53
			HEATON &	
1815	76255	5 ALBERT RD	LOSTOCK	1
1817	68908	SITE OFF PINE ST/ULSWATER ST	CROMPTON	9
		FORMER ST PETERS METHODIST CHURCH, 7 ST HELENS		
1818	68275	RD	RUMWORTH	15
1821	68682	412-418 BELMONT RD	ASTLEY BRIDGE	1
1828	69307	THE SHEILING, 3 BEAUMONT RD	HEATON & LOSTOCK	3
1829	69298	SITE OFF BACK FAIRHAVEN RD	CROMPTON	4
1832	69607	2/4 ST. HELENS RD	RUMWORTH	6
1834	69734	THE BUNGALOW, EDGE HILL RD	HULTON	2
1840	70414	LAND ADJ 33 LENA ST	CROMPTON	1
1848	71241	36 CAMBRIA ST	RUMWORTH	2
1849	70871	295A BLACKBURN RD	CROMPTON	1
1850	70860	36-38 ARGO ST	RUMWORTH	1
1853	73974	LAND & BUILDINGS ON BROWNLOW WAY/TOPPING ST	HALLIWELL	7
1863	71827	HOLLIN HEY BARN, ROMNEY RD	SMITHILLS	2
			TONGE WITH THE	
1867	71822	323/325 BURY RD	HAULGH	3
		FORMER GEORGE HOTEL, 92 GREAT MOOR STREET,		
1869	79015	BOLTON, GREATER MANCHESTER, BL3 6DS	GREAT LEVER	24
1873	72086	125 HOLLAND ST	ASTLEY BRIDGE	1
1875	72273	118 HALLIWELL RD	CROMPTON	2
1883	71110	711 BLACKBURN RD	ASTLEY BRIDGE	1
4000	70440	647 CHORLEY NEW RD	HEATON &	
1886	72443	617 CHORLEY NEW RD	LOSTOCK HEATON &	1
1886.01	72444	617 CHORLEY NEW RD	LOSTOCK	2
			HEATON &	_
1886.02	72445	618 CHORLEY NEW RD	LOSTOCK	1
1887	71259	4-14 GREAT MOOR ST	GREAT LEVER	50
1888	72664	LAND ADJ 120 WILLOWS LANE	RUMWORTH	2
1892	72118	IGW GARAGE & 241-245 BELMONT RD	ASTLEY BRIDGE	36
1893	72334	1 RUSHEY FOLD LANE	CROMPTON	1
1895	72911	290 CHORLEY OLD RD	HALLIWELL	1
			HEATON &	
1901	77755	LAND AT RUMWORTH RD	LOSTOCK	6

SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
OHE KELL	11 110	OTTE NAME	HEATON &	OAI AOITT
1904	70099	BEAUMONT, 452 CHORLEY NEW RD	LOSTOCK	6
1907	71237	870 BURY RD	BREIGHTMET	1
			TONGE WITH THE	
1908	71019	63-65 THICKETFORD RD	HAULGH	2
			HEATON &	
1910	70512	4 ALBERT RD	LOSTOCK	2
1914	73876	37-39 HIGHER BRIDGE ST	HALLIWELL	2
1915	73628	7 LEVER GROVE	GREAT LEVER	2
1916	73566	SCHOONER INN, HOLLIN HEY RD	SMITHILLS	15
4040		LAND AT 25 THICKETFORD ROAD, BOLTON, GREATER	TONGE WITH THE	
1918	78854	MANCHESTER, BL2 2LL	HAULGH	24
1920	71718	LAND AT VALLETTS LANE	HALLIWELL	15
1922	74056	56 CHORLEY OLD RD	HALLIWELL	1
1923	73473	CAR PARK ADJ BROWN ST/WATER ST	CROMPTON	101
1925	77046	104-110 ST. GEORGES RD	HALLIWELL	18
1928	74408	152-154 DERBY ST	RUMWORTH	4
1930	74520	513 HALLIWELL RD	CROMPTON HEATON &	1
1931	74355	504 CHORLEY NEW RD	LOSTOCK	1
1001	7 4000	OUT OHOREET NEW RO	HEATON &	
1933	74307	REGENT HOUSE ,60 ST. ANDREWS RD	LOSTOCK	9
1934	74756	33-35 RAWCLIFFE AVE	BREIGHTMET	2
1935	74723	LAND AT 10 ELGIN ST.	CROMPTON	3
			HEATON &	
1938	74684	LAND AT REAR OF STAGS HEAD, 31 JUNCTION RD	LOSTOCK	8
			HEATON &	
1940	74655	GARDEN OF 34 LOSTOCK JUNCTION LANE	LOSTOCK	1
1943	74704	CHORLEY OLD ROAD METHODIST CHURCH	SMITHILLS	12
1944	75261	16-18 BANK STREET.	CROMPTON	2
1946	75276	REAR OF 40/42 COPE BANK	SMITHILLS	1
1948	75366	FLAT A, & B SUMMER HILL COACH HOUSE, WHITEHILL LANE	ASTLEY BRIDGE	3
1949	75475	LAND TO REAR OF OAKENBOTTOM ROAD	BREIGHTMET	2
1045	70470	FORMER MONTSERRAT TRANSMITTER RADIO STATION.	BREIGHTIME	
1950	74864	WALKER FOLD ROAD	SMITHILLS	1
			TONGE WITH THE	-
1952	75804	92 BRADFORD STREET	HAULGH	2
			TONGE WITH THE	
1962	75832	91 RADCLIFFE ROAD	HAULGH	4
1974	76280	20 GREGORY AVENUE	BREIGHTMET	2
1985	76454	28 LUTON STREET, BOLTON, BL3 2QU	GREAT LEVER	2
			TONGE WITH THE	
1992	76452	83 BRADFORD STREET, BOLTON, BL2 1JY	HAULGH	5
			TONGE WITH THE	
1993	77286	77 UNION ROAD, BOLTON, BL2 2DS	HAULGH	2
		247 AINSWORTH LANE, BOLTON, GREATER	TONGE WITH THE	
1998	77655	MANCHESTER, BL2 2QQ	HAULGH	1
0000	77404	12 DEANSGATE, BOLTON, GREATER MANCHESTER, BL1	CDOMPTON	
2000	77431	2RU LAND AT HOWCROFT WORKS, REAR OF TAVISTOCK	CROMPTON	3
2002	78348	ROAD,	HALLIWELL	9
2002	7.0040	LAND AT REAR OF 38-40 ALBERT ROAD WEST, BOLTON,	HEATON &	-
2005	77582	GREATER MANCHESTER, BL1 5HG	LOSTOCK	2
		HAULGH COTTAGE, 89 RADCLIFFE ROAD, BOLTON,	TONGE WITH THE	
2008	78858	GREATER MANCHESTER, BL2 1NU	HAULGH	12
		LAND ADJACENT TO 64 GLEN AVENUE, BOLTON,		·-
2011	77795	GREATER MANCHESTER, BL3 5QY	RUMWORTH	1
		REAR OF 64 NEW HALL LANE, BOLTON, GREATER	HEATON &	
2013	77956	MANCHESTER, BL1 5LG	LOSTOCK	1
			1	

SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
		HOLY TRINITY CHURCH, TRINITY STREET, BOLTON,		
2014	77908	GREATER MANCHESTER, BL3 6DD	GREAT LEVER	38
2015	77667	10-22 MEALHOUSE LANE (1ST, 2ND AND 3RD FLOORS), BOLTON, GREATER MANCHESTER, BL1 1DD	GREAT LEVER	10
2016	78483	363-365 BLACKBURN ROAD, BOLTON.	CROMPTON	10
20.0	70.00	197/199 ESKRICK STREET, BOLTON, GREATER	Olygini Toly	-
2017	78392	MANCHESTER, BL1 3JA	CROMPTON	2
		LAND ADJ, 45 WILMOT STREET, BOLTON, GREATER		
2019	78059	MANCHESTER, BL1 3LL	CROMPTON	1
		NO.7 & LAND AT REAR OF NO.9 OLD KILN LANE, BOLTON,	HEATON &	
2020	78270	GREATER MANCHESTER, BL1 5PD	LOSTOCK	5
2022	78618 78402	GHOSIA MOSQUE, 81-83 AUBURN STREET, BL3 6UE 759 CHORLEY OLD ROAD, BL1 5SH	RUMWORTH	1 2
2030 2031	78402	YEW TREE HOUSE, BROAD OTH LANE, BL1 6QN	ASTLEY BRIDGE	8
2031	70370	134 GREEN LANE, BOLTON, GREATER MANCHESTER,	ASTEET BRIDGE	0
2032	78004	BL3 2HX	GREAT LEVER	1
2033	77647	LAND AT FORRESTER HILL AVENUE, BOLTON.	GREAT LEVER	4
2034	77599	ORIENT MILL, BRANDWOOD STREET, BL3 4BH	RUMWORTH	24
		85-93 BRADSHAWGATE AND LAND TO THE REAR		
2036	78554	FRONTING SILVERWELL LANE	GREAT LEVER	24
0000	70000	676 BLACKBURN ROAD, BOLTON, GREATER	ACTI EV DDIDGE	
2039	79080	MANCHESTER, BL1 7AD  13 ST HELENS ROAD, BOLTON, GREATER MANCHESTER,	ASTLEY BRIDGE	1
2040	79054	BL3 3NL	RUMWORTH	1
		68 ASHWORTH LANE, BOLTON, GREATER MANCHESTER,		
2041	79115	BL1 8RD	ASTLEY BRIDGE	1
		LAND ADJACENT, 116 RADCLIFFE ROAD, BOLTON,	TONGE WITH THE	
2042	79093	GREATER MANCHESTER, BL2 1NY	HAULGH	1
2046	70054	1040 CHORLEY OLD ROAD, BOLTON, GREATER MANCHESTER, BL1 5SE (Bolton at Home)	SMITHILLS	_
2046	78954	216 DEANE ROAD, BOLTON, GREATER MANCHESTER,	SWITHILLS	1
2047	79256	BL3 5DP	RUMWORTH	1
		282 MANCHESTER ROAD, BOLTON, GREATER		
2048	79232	MANCHESTER, BL3 2QS	GREAT LEVER	1
		42 WOODGATE STREET, BOLTON, GREATER		_
2049 3094	79148 73019	MANCHESTER, BL3 2HN LAND AT BARTON RD	GREAT LEVER	1
3122	69439	FLAT 33-42 CAMPBELL COURT	FARNWORTH FARNWORTH	10 5
3128	72553	LAND ADJ 24 FYLDE ST	FARNWORTH	3
3130	73271	124 MARKET ST	FARNWORTH	6
3138	74556	HAWKER SOCIAL CLUB, GLADSTONE RD	FARNWORTH	1
3139	74427	EGERTON ST	FARNWORTH	17
3145	76175	54 MARKET STREET	FARNWORTH	1
3146	76634	165 BUCKLEY LANE, FARNWORTH, BOLTON, BL4 9SH	FARNWORTH	2
		FORMER BAPTIST CHURCH, MARKET STREET,		
3148	74915	FARNWORTH, BOLTON, BL4 7PD	FARNWORTH	12
24.40	77604	27 BOLTON ROAD, FARNWORTH, BOLTON, GREATER	EADNIMORTH	
3149	77631	MANCHESTER, BL4 7JN	FARNWORTH	1
3151	77630	129A CAMPBELL STREET, FARNWORTH, BOLTON, GREATER MANCHESTER, BL4 7HW	FARNWORTH	2
3152	77799	13/15 BOLTON ROAD, FARNWORTH BL4 7JN	FARNWORTH	5
		ALL SAINTS CHURCH, DEVON STREET, FARNWORTH,		
3153	77317	BOLTON.	FARNWORTH	14
4028	74456	LAND REAR OF 5-20 HOLCOMBE CLOSE	KEARSLEY	1
4057	66253	LAND AT 7-9 CROSS ST	KEARSLEY	1
4065	67214	169/173 ALBERT RD	KEARSLEY	1
4066	77233	LAND ADJACENT 190 MANCHESTER ROAD, KEARSLEY, BOLTON, BL4 8QR	KEARSLEY	24
4076	74977	93 BRADFORD ST	KEARSLEY	1
4077	75457	GARDEN OF 19 PRINCESS AVENUE	KEARSLEY	1
			1	· ·

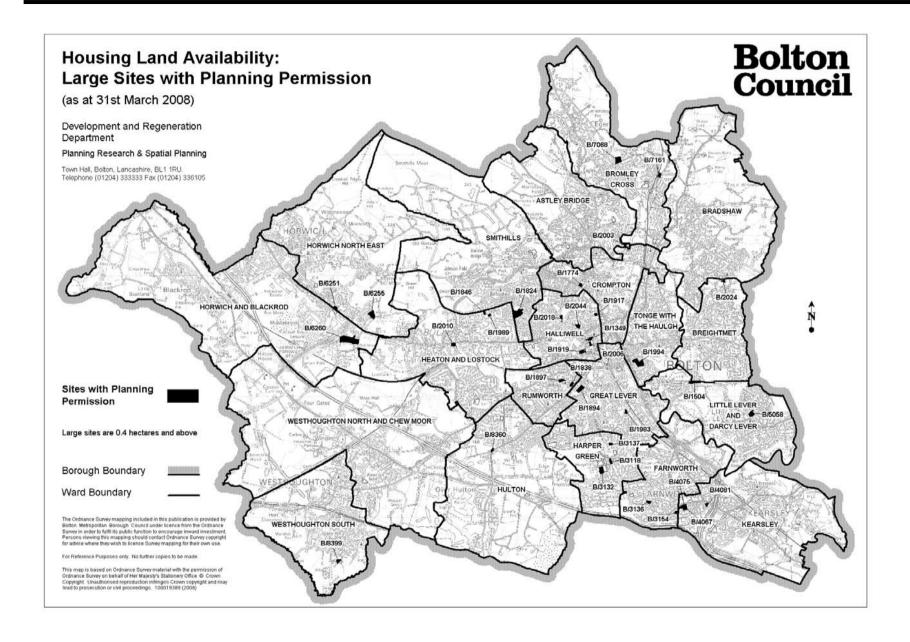
SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
		10 BIRCH ROAD, KEARSLEY, BOLTON, GREATER		
4083	79100	MANCHESTER, BL4 8LY	KEARSLEY	3
4084	79036	93 BRADFORD STREET, FARNWORTH, BOLTON, GREATER MANCHESTER, BL4 9JY	KEARSLEY	1
4086	79324	183A/B LORD STREET, FARNWORTH, BOLTON, GREATER MANCHESTER, BL4 8AR	KEARSLEY	1
5048	72989	LAND ADJ 22 NANDYWELL	LITTLE LEVER & DARCY LEVER	1
5049	74758	28 BENTLEY ST.	LITTLE LEVER & DARCY LEVER	2
5050	77341	WELLFIELD HOUSE, BOSCOW ROAD	LITTLE LEVER & DARCY LEVER	1
5051	75774	LADYSHORE COTTAGE, LADYSHORE ROAD	LITTLE LEVER & DARCY LEVER	1
5052	75975	RING O BELLS, 56 CHURCH STREET	LITTLE LEVER & DARCY LEVER	2
	10010	57 VICTORY ROAD, LITTLE LEVER, BOLTON, GREATER	LITTLE LEVER &	_
5057	78013	MANCHESTER, BL3 1HY	DARCY LEVER HORWICH &	1
6091	76180	ADJ 15 ESSEX ST	BLACKROD	2
			WESTHOUGHTON	
			NORTH & CHEW	
6130	67545	REAR OF 24 WINGATES LANE	MOOR	1
6164	78341	37 WINTER HEY LANE, HORWICH, BOLTON, GREATER MANCHESTER, BL6 7AD	HORWICH & BLACKROD	2
			HORWICH &	
6181	64982	692 CHORLEY RD	BLACKROD HORWICH NORTH	1
6183	78112	LAND ADJ FERNBANK, 582 CHORLEY NEW RD	EAST	1
6194	69992	LAND AT WOODBARNS FARM	HORWICH & BLACKROD	1
6200	71371	HIGH RID FARM, HIGH RID LANE	HORWICH NORTH EAST	1
6202	72309	482 MANCHESTER RD	HORWICH & BLACKROD	2
6204	72739	ACORN NURSERY, LOSTOCK LANE	HORWICH & BLACKROD	1
6206	73022	SHARROCKS FARM, BLUNDELL LANE	HORWICH & BLACKROD	1
6207	72429	LAND AT FORMER WHIGHAM INSTITUTE, MANCHESTER RD	HORWICH & BLACKROD	1
0201	1 2423		HORWICH &	1
6211	71138	POPE'S FARM, 461-463 MANCHESTER RD	BLACKROD	2
			HORWICH &	
6213	73646	244 CHORLEY NEW RD	BLACKROD HORWICH NORTH	1
6214	69791	HIGHER WILSON FOLD FARM, HIGH RID LANE	EAST	1
6215	68987	CLAYPOOL FARM BARN, NEW CHAPEL LANE	HORWICH NORTH EAST	1
6216	73922	LAND ADJ 30 & 36 SCHOLES BANK	HORWICH & BLACKROD	1
6219	73016	GORTON FOLD, CHURCH ST	HORWICH & BLACKROD	10
6229	75404	HUYTON LODGE, CHORLEY ROAD	HORWICH & BLACKROD	1
6230	75406	LAND ADJ. 565 MANCHESTER ROAD	HORWICH & BLACKROD	1
			HORWICH &	
6234	75888	8 - 10 LITTLE SCOTLAND, BLACKROD	BLACKROD	2
6244	74608	LAND AT HORWICH RMI, OFF CHORLEY NEW ROAD, HORWICH, BOLTON, BL6 5XX	HORWICH & BLACKROD	24
6245	76392	28 LEVER PARK AVENUE, HORWICH, BOLTON, BL6 7LG	HORWICH NORTH EAST	1

SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
		FORMER CONGREGATIONAL CHURCH, LEE LANE,	HORWICH NORTH	
6247	76785	HORWICH.	EAST	11
		FORMER HORWICH TELEPHONE RELAY STATION,		
		VICTORIA ROAD / MELBOURNE GROVE, HORWICH,	HORWICH NORTH	
6248	76957	BOLTON.	EAST	1
		LAND AT LONGWORTH ROAD/BEAUMONT ROAD,	HORWICH NORTH	
6249	77044	HORWICH, BOLTON, BL6 7BL	EAST	4
2052		SO MINITED LIEVE AND HORIZON DOLTON DECEMBL	HORWICH &	_
6250	77057	98 WINTER HEY LANE, HORWICH, BOLTON, BL6 7PJ	BLACKROD	1
6252	70072	20 POPLAR AVENUE, HORWICH, BOLTON, GREATER MANCHESTER, BL6 6TA	HORWICH NORTH EAST	
6232	78073	197 LEE LANE, HORWICH, BOLTON, GREATER	HORWICH NORTH	1
6254	78140	MANCHESTER	EAST	1
020 .	70110	III/III/III/III	HORWICH NORTH	
6256	78386	BOLTON GOLF CLUB, CHORLEY NEW ROAD, BL6 4AJ	EAST	2
		78 CHORLEY NEW ROAD, HORWICH, GREATER	HORWICH &	
6257	78850	MANCHESTER	BLACKROD	1
		THE PRINTING WORKS, LONGWORTH ROAD, HORWICH,	HORWICH NORTH	
6259	78889	BOLTON, GREATER MANCHESTER	EAST	6
7155	68786	DAYSPRING, SHADY LANE	BROMLEY CROSS	3
7159	72505	17 SHADY LANE	BROMLEY CROSS	8
7166	71257	HAWTHORN BANK, OFF RUINS LANE	BRADSHAW	5
7169	72070	ASMUS FARM, BROOKFIELD LANE	BRADSHAW	2
7187	75300	1 EGERTON COURT, BLACKBURN ROAD	BROMLEY CROSS	1
7190	75713	LAND ADJ. 90 DARWEN ROAD, TURTON	BROMLEY CROSS	1
7196	76837	74 BRADSHAW ROAD, TURTON, BOLTON, BL2 3EW	BRADSHAW	3
		FORMER VICTORY WORKS, GRUNDY ROAD,		
7197	77145	FARNWORTH, BOLTON, BL4 8HR	BROMLEY CROSS	28
7198	77272	220-222 BLACKBURN ROAD, TURTON, BOLTON, BL7 9SR	BROMLEY CROSS	2
		FORMER GARAGE, HARDY MILL ROAD, TURTON,		
7200	77692	BOLTON.	BRADSHAW	12
7204	78113	MANOR COURT, HOUGH FOLD WAY, BL2 3EP	BRADSHAW	36
		30 BRADSHAW BROW, BOLTON, GREATER		_
7206	79146	MANCHESTER, BL2 3DH	BROMLEY CROSS	4
		PORT WALL, WINDY HARBOUR LANE, TURTON, BOLTON,	DD0141 EV 0D000	
7208	78926	GREATER MANCHESTER, BL7 9AP	BROMLEY CROSS	1
7000	70000	123 DARWEN ROAD, TURTON, BOLTON, GREATER	DDOM EV ODGO	
7209	78892	MANCHESTER, BL7 9BG	BROMLEY CROSS	2
7211	76477	GARDEN AT 18 OAKDALE, TURTON	BRADSHAW	1
8213	78930	REAR OF PAVILLION SQ	WESTHOUGHTON SOUTH	2
0213	10930	HULTON BOLT WORKS, MANCHESTER RD/RUTHERFORD	330111	
8216	76055	DRIVE	HULTON	15
			WESTHOUGHTON	
		FORMER CAR PARK, LA SCALA RESTAURANT, CHORLEY	NORTH & CHEW	
8222	72665	RD	MOOR	36
			WESTHOUGHTON	
			NORTH & CHEW	
8225	72256	FOURGATES SERVICE STATION, 420 CHORLEY RD	MOOR	12
8331	70262	332 WIGAN PD	WESTHOUGHTON SOUTH	1
0331	70263	332 WIGAN RD	WESTHOUGHTON	<u>'</u>
			NORTH & CHEW	
8336	78472	LAND AT CENTRAL DRIVE, WESTHOUGHTON, BOLTON.	MOOR	1
8348	71783	REAR OF 283 & 285 ST HELENS RD	HULTON	2
			WESTHOUGHTON	
8355	75767	85-87 WIGAN RD	SOUTH	2
8358	76745	THE GROVE, FIRS RD	HULTON	1
			WESTHOUGHTON	
			NORTH & CHEW	
8375	74278	MORRIS FARM, POCKET NOOK RD	MOOR	4
0070	75005	DALDWING FARM OLD FOLD BD	WESTHOUGHTON	
8376	75035	BALDWINS FARM, OLD FOLD RD	SOUTH	2

SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
			WESTHOUGHTON	
			NORTH & CHEW	
8377	75405	6 BOLTON RD	MOOR	1
			WESTHOUGHTON	
			NORTH & CHEW	
8379	75510	ADJACENT 20, THE AVENUE	MOOR	1
		•	WESTHOUGHTON	
			NORTH & CHEW	
8380	76040	LAND AT 42 CHEW MOOR LANE	MOOR	4
			WESTHOUGHTON	
8383	69706	116 PARKWAY	SOUTH	1
8390	76526	121 CHORLEY STREET, BOLTON, BL1 4AL	HULTON	1
8391	76767	LAND ADJ, 697 ST HELENS ROAD, BOLTON, BL3 3SQ	HULTON	21
			WESTHOUGHTON	
		SIDE GARDEN 313 BOLTON ROAD, WESTHOUGHTON,	NORTH & CHEW	
8393	77008	BOLTON, BL5 3EL	MOOR	1
		LAND ADJACENT 45 COVERDALE ROAD,	WESTHOUGHTON	
8394	76486	WESTHOUGHTON, BOLTON.	SOUTH	4
0334	70400	•		-
9205	76060	GRUNDYS FARM, SCHOOL STREET, WESTHOUGHTON,	WESTHOUGHTON SOUTH	
8395	76960	BOLTON, BL5 2BG	3001H	3
		D BURNETT CAR SALES, 287-289 ST HELENS ROAD,		
8397	77547	BOLTON, GREATER MANCHESTER, BL3 3QA	HULTON	21
		26 NORMANBY STREET, BOLTON, GREATER		
8398	77644	MANCHESTER, BL3 3QR	HULTON	1
		75-77 MARKET STREET, WESTHOUGHTON, BOLTON,	WESTHOUGHTON	
8400	77969	GREATER MANCHESTER, BL5 3AA	SOUTH	1
		62 MARKET STREET, WESTHOUGHTON, BOLTON,	WESTHOUGHTON	
8402	77925	GREATER MANCHESTER, BL5 3AZ	SOUTH	2
			WESTHOUGHTON	
		225 LEIGH ROAD, WESTHOUGHTON, BOLTON, GREATER	NORTH & CHEW	
8405	78074	MANCHESTER, BL5 2JG	MOOR	1
			WESTHOUGHTON	
			NORTH & CHEW	
8406	78287	LAND AT 42 BOLTON ROAD, WESTHOUGHTON, BL5 3DN	MOOR	14
			WESTHOUGHTON	
		WINGATES MOTORS, CAR SALES, CHURCH LANE,	NORTH & CHEW	
8407	78686	WESTHOUGHTON. BOLTON. BL5 3LP	MOOR	5
		LAND ADJACENT TO 23 WOODBINE ROAD, BOLTON, BL3		
8409	78557	зун	HULTON	1
			WESTHOUGHTON	
		LAND AT 56 BEEHIVE GREEN, WESTHOUGHTON,	NORTH & CHEW	
8410	79097	BOLTON, GREATER MANCHESTER, BL5 3HS	MOOR	1
			WESTHOUGHTON	
		HEATONS FARM, CHORLEY ROAD, WESTHOUGHTON,	NORTH & CHEW	_
8411	78959	BOLTON, GREATER MANCHESTER, BL5 3NJ	MOOR	1
		5 BRACKLEY VILLAS, SALFORD ROAD, WESTHOUGHTON,		
8412	75196	BOLTON, BL5 1BZ	HULTON	1
		LAND 11 DOBB BROW & BETWEEN 118 & 134 OLD LANE,	WESHOUGHTON	
8413	76901	DOBB BROW	SOUTH	1

# Large sites with full planning permission

		· · · · · · · · · · · · · · · · · · ·		
SITE REF.	PP NO	SITE NAME	WARD (2004)	CAPACITY
			LITTLE LEVER &	
1504	66631	LONG LANE/RADCLIFFE RD	DARCY LEVER	50
		FORMER WOLFENDEN SCHOOL, WOLFENDEN STREET,		
1774	76999	BOLTON, BL1 3QE	CROMPTON	25
1838	73560	KERSHAW MILL, KERSHAW ST/BALDWIN ST	RUMWORTH	13
		LAND AT MOORSIDE AND THE MARKLANDS, 99-101		
		MARKLAND HILL LANE, BOLTON, GREATER	HEATON &	
1846	77707	MANCHESTER, BL1 5NH	LOSTOCK	12
1897	72855	LAND AT DINSDALE DRIVE	RUMWORTH	14
1919	74966	LAND AT MOOR LANE/HANOVER ST/GARSIDE ST	HALLIWELL	289
1983	76169	LAND AT BRADFORD ROAD/CRESCENT ROAD	GREAT LEVER	33
			HEATON &	
1989	78706	231-235 GREENMOUNT LANE, BOLTON, BL1 5JB	LOSTOCK	4
2003	77634	YEW TREE FARM, YEW TREE LANE, BOLTON	ASTLEY BRIDGE	3
		CENTRAL POST OFFICE AND SORTING DEPOT,		
2006	77237	DEANSGATE, BOLTON, BL1 1AD	HALLIWELL	132
			HEATON &	
2010	77765	LAND AT THE GLEN OFF CHORLEY NEW ROAD, BOLTON.	LOSTOCK	1
2018	78110	MORTFIELD LANE, BOLTON.	HALLIWELL	24
		SITE OF UNION MILL, VERNON STREET, BOLTON,		
2044	79211	GREATER MANCHESTER, BL1 2PP	HALLIWELL	141
3118	72716	LAND OFF MINERVA RD	HARPER GREEN	45
		CENTURY MOTORS, GEORGE STREET, FARNWORTH,		
3136	77794	BOLTON, GREATER MANCHESTER, BL4 9RJ	FARNWORTH	24
		THE HOLLIES REST HOME, 18 WORSLEY ROAD,		
3154	70246	FARNWORTH, BOLTON, BL4 9LN	FARNWORTH	54
4081	77085	LAND AT OLD HALL STREET, KEARSLEY, BOLTON	KEARSLEY	64
			LITTLE LEVER &	
5058	74765	LAND AT LEVER STREET, LITTLE LEVER	DARCY LEVER	81
		SWALLOWFIELD HOTEL, CHORLEY NEW ROAD,	HORWICH NORTH	
6251	73431	HORWICH, BOLTON, BL6 6HN	EAST	42
		FORMER FALL BIRCH HOSPITAL, FALL BIRCH ROAD,	HORWICH NORTH	
6255	78526	HORWICH, BOLTON, GREATER MANCHESTER, BL6 4LQ	EAST	45
		, , , , , , , , , , , , , , , , , , , ,	HORWICH &	
6260	75979	LAND AT LOSTOCK LANE, LOSTOCK, BOLTON	BLACKROD	301
		FORMER INSTITUTE OF ISLAMIC HIGHER EDUCATION.		
7068	73099	HOSPITAL ROAD	BROMLEY CROSS	86
7161	74142	NEWFIELD GRANGE RD	BROMLEY CROSS	10
	<u> </u>	682 ST HELENS ROAD, BOLTON, GREATER		1
8360	78191	MANCHESTER, BL3 3SS	HULTON	18
	1	LAND ADJACENT TO VALE HOUSE, MILL LANE,		
		WESTHOUGHTON, BOLTON, GREATER MANCHESTER,	WESTHOUGHTON	
8399	77730	BL5 2DN	SOUTH	1



Annual Monitoring Report 2007

# **Appendix 10: Employment Land Update**

### Introduction:

The Annual Employment Land Resource (April 2008) has the following objectives:

- To monitor the supply, availability and development rates of employment land across the borough;
- To analyse any significant changes that have occurred during the monitoring period 1<sup>st</sup> April 2007 to end of March 2008;
- To feed into the Councils Local Development Framework Evidence Base; and
- Helping to ensure that Bolton has a portfolio of high quality, flexible employment sites that
  are capable of adapting to changing conditions and that meet the needs of both its own
  residents and the wider area.

## **ARUP Bolton Employment Land Study (2008)**

In January 2008 Bolton Council Commissioned ARUP and Keppie Messie to undertake an Employment Land Study for Bolton. The study had a baseline date of March 2007 and involved:

- Assessing future demand for employment land across the borough up to 2021 and 2026;
- Assessing future and current supply of sites for employment;
- Identifying if the Council needs to identify more, less or the same amount of land across the borough for employment;
- Assessing the suitability of employment sites whether existing or proposed;
- Contributing to the identification of new portfolio of high quality, suitable employment sites across the borough;
- Contributing to the development of appropriate future employment land policies within the Council's emerging Local Development Framework;
- Improving systems for monitoring outcomes and reviewing employment policies and programmes.

The ARUP study assessed the requirement for employment land to reflect the changing requirements of businesses and the local, regional, national and global economy. The key findings of the ARUP study are taken forward in this AELR.

## **Employment Land Development April 2007 – March 2008.**

## 1. Completions between 1<sup>st</sup> April 2007 and 31<sup>st</sup> March 2008:

This section offers an analysis of employment land completions between 1<sup>st</sup> April 2007 and 31<sup>st</sup> March 2008 on sites allocated within the Annual Employment Land Resource and other completions across the rest of the borough. Completed sites and sites under construction are analysed separately. The development of these sites feed into the overall take up figures for employment land during the year and contribute to the overall take up rates.

The 2007 Annual Employment Land Resource identified 62.37 hectares of land consisting of 15 sites. The table below illustrates the changes that have taken place at these sites.

Table 1 Completions and developments on sites allocated within the 2007 Annual Employment Land Resource

Site	Site Name	Remaining	Development	Remaining
Reference		Capacity 2007		Capacity 2008
		(hectares)		(hectares)
07E	Long Lane/Lancaster Way	0.39	No development	0.39
08E	Horwich LocoWorks	16.3	No development	16.3
18E	Crompton Way	1.21	No development	1.21
19E	St.Peters Business Park A	1.24	No development	1.24
22E	Watermead	3.90	No development	3.90
25E	Mill Street/Mule street (or Back Broom Street)	0.74	No development	0.74
28E	Nelson street	0.36	No development	0.36
31E	Gower Street	0.57	Removed from AELR	0.00
32E	Stone Hill Road	0.66	No development	0.66
33E	Express Industrial Estate C	0.19	No development	0.19
34E	Express Industrial Estate B	0.77	No development	0.77
35E	Mabel's Brow	0.73	Removed from AELR	0.00
36E	Bolton Road, Kearsley (Singing Clough)	8.66	Removed from AELR	0.00
38E	Salford Road (Cutacre)	16.7	No development	16.7
41E	British Areospace	9.95	No development	9.95
		62.37		52.41

From the table above it can be seen that on sites allocated in the 2007 Annual Employment Land Resource:

- Sites 35E Mabel's Brow, 31E Gower Street and 36E Bolton Road (Singing Clough) are assessed as no longer commercially attractive.
- No other development took place on land allocated within the Councils Annual Employment Land Resource (2007).

# 2. Completions on all sites including those not allocated within the 2007 Annual Employment Land Resource

The tables below summarise employment completions across the borough for the period 1<sup>st</sup> April 2007 to 31<sup>st</sup> March 2008.

Table 2 Completions on sites over 1,000 sq m

Developments over 1,000 sq.m

	Square Metres	Hectares
B1	9132	4
B2	0	0
B8	0	0
Mixed (B1, B2 & B8)	1957	0.43
Total	11,089	4.43

NOTE: The table above shows completions in excess of 1,000 square metres.

This is the figure that has been reported in the 2008 Annual Monitoring Report as a Core Output Indicator. It can be seen that the vast majority of these employment completions are within the B1 Class Use.

All employment completions are monitored and these are listed in the table below.

**Table 3 Completions on all sites** 

#### All Developments

	Square Metres	Hectares
B1	11731	5.44
B2	0	0
B8	0	0
Mixed		
Use		
(B1,		
B2 &		
B8)	2,996	1.53
Total	14,727	6.97

NOTE: The table above shows completions below and above 1,000 square metres.

Again, the vast majority of employment completions fall within the B1 Class Use. The total amount of employment development completed is 14,727 square metres covering 6.97 hectares of land. This is slightly below the average previous take up rate over the last 23 years of 8.37 hectares (Annex 2). The <u>ARUP Employment Land Study</u> (2008) suggests that

Bolton Council allocate between 175 and 195 hectares of employment land between 2007 and 2026. This equates to 9.2 to 10.3 hectares of employment take up per year. This is higher than the rate of take up of land for employment use in Bolton over the last year (6.97 hectares). However, it is consistent with the average take up rates over the last 10 years of 10.73 hectares. It should also be noted that the <a href="https://example.com/ARUP Employment Land Study">ARUP Employment Land Study</a> (2008) suggestion recognises that that enough land must be provided to allow companies and employers a "margin of choice". The ARUP employment land recommendation is therefore increased by 20 per cent to recognise this need for flexibility.

All of the employment completions that took place between April 2007 and March 2008 can be found in Annex One.

## 3. Sites Added to the April 2008 Employment Land Resource

As a result of the site assessment undertaken as part of the <u>ARUP Employment Land Study</u> (2008) 14 new sites have been added to the 2008/09 Employment Land Resource. Not all these sites are immediately available but they contribute to the resource. Eleven of these are Bolton Town Centre sites totalling 31.8 hectares. Not all of these sites have planning permission but are within Bolton Town Centre and thus subject to UDP Policy TC1. They also scored highly in the ARUP Bolton Employment Land study with regard to both Planning Policy and Sustainability and Availability and Deliverability criteria. Many of these sites form part of development being co-ordinated across Bolton Town Centre. These Bolton Town Centre sites are listed below:

Table 4 Town Centre sites added to 2008/09 Employment Land Resource

Site Name	Site Reference (ARUP Study)	Site Size (Hectares) for employment	Suggested Use:
Westpoint	4MU	2.89	Mixed use
St. Georges	5MU	0.77	Mixed use
Gateway			
Clarence Street	7MU	0.84	Mixed use
Merchant's	10MU	6.84	Mixed use
Quarter			
Westbrook	14MU	3.14	Mixed use
Trinity Gateway	16MU	5.29	Mixed use
Blackhorse Street	18MU	0.75	Mixed use
Car Park			
Knowledge	19MU	2.18	Mixed use
Campus			
Cultural Quarter	21MU	3.01	Mixed use
King Street	22MU	0.22	Mixed use
Church Wharf*	SO2	5.87	Mixed use
Total	11	31.8	

<sup>\*</sup>Church wharf was assessed as a Suggested site in the ARUP study, however, this has now been re-classified as a town centre site

As a result of the site assessment carried out by ARUP three other sites are added to the 2008/09 Employment Land Resource. These total 1.14 hectares and are listed below:

# Table 5 Other sites added to 2008/09 | Employment Land Resource

Site Name	Site Reference (UDP and ARUP Study)	Site Size (Hectares)	Suggested Use:
Barr's Fold Close, Wingates	01E	0.47	Employment Land
Campbell Street	29E	0.14	Employment Land
Mill Street	24E	0.53	Employment Land
Total	3	1.14	

## 4. Summary of April 2008 Position

The 2008/09 Employment Land Resource has 26 sites covering 85.35 hectares.

**Table 6 Summary of April 2008 Position:** 

	Area in Hectares	Number of Sites
Land available at end of March	62.37	15
2007		
Sites Completed	0	0
Partial Sites Completed	0	0
Sites Under Construction	0	0
Sites removed from AELR as	- 9.96	- 3
they have no scope for		
development		
Town Centre Sites added	31.8	11
Other UDP sites added	1.14	3
Land Available at the end of	85.35	26
March 2008.		

**Note**: The total land available of 85.35 hectares differs from the 2007/2008 Annual Monitoring Report (AMR) figure on page 51 of the AMR. This is because the AMR monitoring figure included employment permissions that had not yet been implemented. Also the AMR monitoring figure relates to the date of March 2008 and did not take into account sites added and removed from the AELR following on from the employment land review carried out by ARUP.

The council seeks to ensure that Bolton has a portfolio of high quality, flexible employment sites that are capable of adapting to changing conditions and that meet the needs of both its own residents and the wider area.

The addition of land to the Annual Employment Land Resource is currently being considered through the Local Development Framework process.

A full list of all the sites in the Annual Employment Land Resource as of April 2008 can be found in Annex Three.

# Annex One: All Employment Completions across the borough April 2007- March 2008:

Application Number	Address	Development description	Gross F/space. sq.m.	Area in Hectares
74134/06	Albion Mill, Sawdor Street, Farnworth, Bolton, BL4 7JE	Erection of two porta cabins for offices and erection of a warehouse	415	0.77
73702/06	341 Derby Street, Bolton, BL3 6LR	Erection of two storey extension at rear to provide offices	70	0.02
73798/06	Riverside reclamation Itd. Raikes Clough Industrial Estate, Raikes Lane	Erection of two storey building to form canteen with offices over	29	0.002
73421/06	DKR House, Hercules Business Park, Lostock Lane, Horwich and land at corner of Lostock Lane	Change of use and conversion of existing premises to self contained offices together with the formation of 72 car parking spaces on land at the corner of Lostock Lane and Cranfield Road	3778	0.94
73432/06	Waterside business park, off Smiths Road, Darcy Lever, Bolton	Erection of two prefabricated steel buildings for a temporary period of 5 years	432	0.81
72822/05	1 Chorley New Road, Bolton, BL1 4QR	Erection of two storey rear extension to provide first floor office space with parking for 4 cars below, changes to front and side elevations, roof lights and new railings, including demolition of existing extension.	215	0.01
73182/06	Former Police station, 15-17 Wigan Road, Westhoughton, Bolton, BL5 3RD	Change of use from police station to general offices (12 in number) with off street parking (8 spaces)	260	0.05
70061/05	Land at Nelson Street	Erection of a two storey mixed office and workshop building with 43 car parking spaces	1957	0.43
73678/06	Former Tonge Moor Library, Tonge Moor Road, Bolton, BL2 2LE	Change of use and conversion from Library to community centre and offices and formation of a new 12 space car parking area	810	0.14

73867/06	Lynstock Way, Horwich, Bolton, BL6 4QR	Extension to existing offices with new pitched roof	71	0.02
73929/06	Land at corner of Worsley Road and Stonehill Road, Farnworth	Erection of two storey building comprising warehouse and offices	256	0.23
74326/06	Network 61, Lynstock Way, Horwich Bolton	Erection of 3no. Office blocks together with associated access road, parking, landscaping, 2.4 metres high palladin boundary fencing and newt mitigation measures	2670	2.42
75282/06	930 Wigan Road, Bolton, BL3 4RR	Erection of building with offices and storage on ground floor and 2 self contained flats above, plus increasing height of garage by 900mm	296	0.07
76284/07	Indevent Ltd, unit 11, Dunscar Industrial Estate, Blackburn Road, Turton, Bolton	Erection of two storey extension and replacement of existing boundary fencing	234	0.38
72242/05	PLOT 4B, PARKLANDS, OFF DE- HAVILAND WAY, BOLTON	ERECTION OF A FOUR STOREY OFFICE BUILDING & ASSOCIATED CAR PARKING.	2684	0.64
76958/07	Land at Bath Street	Erection of one office building including alterations to access and the provision of five car parking spaces	550	0.04

14,727 6.97

# Annex Two: Employment Land Completions (hectares) 1985 – 2008

	Year	Completions	Year	10 yr Completions	Year	5 yr Completions
	1985	5.3				
	1986	3.2				
	1987	2.1				
	1988	3				
	1989	8.8				
	1990	14				
	1991	8.2				
	1992	4				
	1993	11.5				
	1994	6.7				
	1995	4				
	1996	5.8				
	1997	8.68				
	1998	5.23	1998	5.23		
	1999	10.21	1999	10.21		
	2000	9.86	2000	9.86		
	2001	12.45	2001	12.45		
	2002	8.4	2002	8.4		
	March	18.59	March	18.59	March	18.59
	2004		2004		2004	
	March	6.97	March	6.97	March	6.97
	2005		2005		2005	
	March	10.10	March	10.10	March	10.10
	2006		2006		2006	
	March	18.56	March	18.56	March	18.56
	2007	_	2007	_	2007	
	March	6.97	March	6.97	March	6.97
	2008		2008		2008	
TOTAL		192.62		107.34		61.19
AVERAGE		8.37		10.73		12.24

# Annex Three: Annual Employment Land Resource Sites - April 2008

Site Name	Site Reference	Site Size (Reference)
Long Lane/Lancaster Way	07E	0.39
Horwich LocoWorks	08E	16.3
Crompton Way	18E	1.21
St. Peters Business Park A	19E	1.24
Watermead	22E	3.90
Mill Street/Mule Street (or	25E	0.74
Back Broom Street)		
Nelson Street	28E	0.36
Stone Hill Road	32E	0.66
Express Industrial Estate C	33E	0.19
Express Industrial Estate B	34E	0.77
Salford Road (Cutacre)	38E	16.7
British Aerospace	41E	9.95
Westpoint	4MU	2.89
St. Georges Gateway	5MU	0.77
Clarence Street	7MU	0.84
Merchant's Quarter	10MU	6.84
Westbrook	14MU	3.14
Trinity Gateway	16MU	5.29
Blackhorse Street Car Park	18MU	0.75
Knowledge Campus	19MU	2.18
Cultural Quarter	21MU	3.01
King Street	22MU	0.22
Church Wharf	SO2	5.87
Barr's Fold Close, Wingates	01E	0.47
Campbell Street	29E	0.14
Mill Street	24E	0.53
Total	26	85.35